

Document Pack



Mark James LLM, DPA, DCA
Prif Weithredwr,
Chief Executive,
Neuadd y Sir, Caerfyrddin. SA31 1JP
County Hall, Carmarthen. SA31 1JP

FRIDAY, 24 MAY 2019

TO: ALL MEMBERS OF THE EXECUTIVE BOARD

I HEREBY SUMMON YOU TO ATTEND A MEETING OF THE **EXECUTIVE BOARD** WHICH WILL BE HELD IN THE **CHAMBER, COUNTY HALL, CARMARTHEN, AT 10.00 AM, ON MONDAY, 3RD JUNE, 2019** FOR THE TRANSACTION OF THE BUSINESS OUTLINED ON THE ATTACHED AGENDA

Mark James CBE

CHIEF EXECUTIVE



PLEASE RECYCLE

Democratic Officer:	Martin S. Davies
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EICH CYNGOR arleinamdani
www.sirgar.llyw.cymru
YOUR COUNCIL doitonline
www.carmarthenshire.gov.wales

EXECUTIVE BOARD

MEMBERSHIP - 10 MEMBERS

Councillor	Portfolio
Councillor Emlyn Dole	Leader Corporate Leadership and Strategy; Chair of Executive Board; Represents Council at WLGA; Economic Development Represents the Council on the Swansea Bay City Region; Collaboration; Marketing and Media; Appoints Executive Board Members; Determines EBM Portfolios; Liaises with Chief Executive; Public Service Board
Councillor Mair Stephens	Deputy Leader Council Business Manager; Human Resources; Performance Management; Wales Audit; Training; I.C.T.; T.I.C. (Transformation, Innovation and Change); Strategic Planning
Councillor Cefin Campbell	Communities and Rural Affairs Rural Affairs and Community Engagement; Community Safety; Police; Counter-Terrorism and Security Act 2015; Tackling Poverty; Wellbeing of Future Generations; Third Sector Liaison ;Equalities
Councillor Glynog Davies	Education and Children Schools; Children's Services; Special Education Needs; Safeguarding; Respite Homes; Regional Integrated School; Improvement Service; Adult Community Learning; Youth Services; School Catering Services, Lead Member for Children and Young People; Youth Ambassador
Councillor Hazel Evans	Environment Refuse; Street Cleansing; Highways and Transport Services; Grounds Maintenance; Building Services; Caretaking; Building Cleaning; Emergency Planning; Flooding
Councillor Linda Evans	Housing Housing – Public; Housing – Private, Ageing Well
Councillor Peter Hughes Griffiths	Culture, Sport and Tourism Town and Community Councils Ambassador; Development of the Welsh Language; Theatres; Sports; Leisure Centres; Museums; Libraries; Country Parks; Tourism.
Councillor Philip Hughes	Public Protection Trading Standards; Environmental Health. Environmental Enforcement; Planning enforcement; Unlicensed Waste; Parking Services; Bio diversity
Councillor David Jenkins	Resources Finance & Budget; Corporate Efficiencies; Property/Asset Management; Procurement; Housing Benefits; Revenues; Statutory Services (Coroners, Registrars, Electoral, Lord Lieutenancy); Armed Forces Champion Contact Centres and Customer Service Centres
Councillor Jane Tremlett	Social Care & Health Adult Social Services; Residential Care; Home Care; Learning Disabilities; Mental Health; NHS Liaison/Collaboration/ Integration; Care Home Catering Services, Carers' Champion; Dementia Care Champion; Disability Ambassador

AGENDA

1. APOLOGIES FOR ABSENCE.
2. DECLARATIONS OF PERSONAL INTEREST.
3. TO SIGN AS A CORRECT RECORD THE MINUTES OF THE MEETING OF THE EXECUTIVE BOARD HELD ON THE
 - 4 .1 7TH MAY 2019; 5 - 8
 - 4 .2 13TH MAY 2019. 9 - 14
5. QUESTIONS ON NOTICE BY MEMBERS
6. PUBLIC QUESTIONS ON NOTICE
7. CORPORATE STRATEGY 2018-23 - UPDATE JUNE 2019. 15 - 80
8. EXTENSION OF PUBLIC SPACE PROTECTION ORDER (CARMARTHENSHIRE DOG ORDERS). 81 - 126
9. COUNCIL'S REVENUE BUDGET MONITORING REPORT. 127 - 152
10. CAPITAL PROGRAMME 2018-19 UPDATE. 153 - 158
11. ANY OTHER ITEMS OF BUSINESS THAT BY REASONS OF SPECIAL CIRCUMSTANCES THE CHAIR DECIDES SHOULD BE CONSIDERED AS A MATTER OF URGENCY PURSUANT TO SECTION 100B(4)(B) OF THE LOCAL GOVERNMENT ACT, 1972.
12. EXCLUSION OF THE PUBLIC

THE REPORTS RELATING TO THE FOLLOWING ITEMS ARE NOT FOR PUBLICATION AS THEY CONTAIN EXEMPT INFORMATION AS DEFINED IN PARAGRAPH 14 OF PART 4 OF SCHEDULE 12A TO THE LOCAL GOVERNMENT ACT 1972 AS AMENDED BY THE LOCAL GOVERNMENT (ACCESS TO INFORMATION) (VARIATION) (WALES) ORDER 2007. IF, FOLLOWING THE APPLICATION OF THE PUBLIC INTEREST TEST, THE BOARD RESOLVES PURSUANT TO THE ACT TO CONSIDER THESE ITEMS IN PRIVATE, THE PUBLIC WILL BE EXCLUDED FROM THE MEETING DURING SUCH CONSIDERATION.
13. LLANELLI WELLNESS AND LIFE SCIENCE VILLAGE. 159 - 188

NB: Reports are only printed in black and white to reduce costs. All reports however are available on-line so that members of the Committee / County Council and the public can view photographs/graphs in colour

EXECUTIVE BOARD

Tuesday, 7 May 2019

PRESENT: Councillor E. Dole (Chair)

Councillors:

C.A. Campbell, G. Davies, H.A.L. Evans, L.D. Evans, P.M. Hughes, P. Hughes-Griffiths, D.M. Jenkins, L.M. Stephens and J. Tremlett

The following Officers were in attendance:

M. James, Chief Executive
J. Morgan, Director of Community Services
Mrs R. Mullen, Director of Environment
W. Walters, Director of Regeneration & Policy
L.R. Jones, Head of Administration and Law
I. Jones, Head of Leisure
S. Davies, Head of Access to Education
R. Hemingway, Head of Financial Services
L. Quelch, Head of Planning
I.R. Llewelyn, Forward Planning Manager
D. Hockenull, Marketing and Media Manager
K. Thomas, Democratic Services Officer

Chamber, - County Hall, Carmarthen. SA31 1JP. - 10.00 - 10.35 am

1. APOLOGIES FOR ABSENCE.

There were no apologies for absence.

2. DECLARATIONS OF PERSONAL INTEREST.

There were no declarations of personal interest.

3. TO SIGN AS A CORRECT RECORD THE MINUTES OF THE MEETING OF THE EXECUTIVE BOARD HELD ON THE 1ST APRIL 2019

UNANIMOUSLY RESOLVED that the minutes of the meeting of the Executive Board held on the 1st April, 2019 be signed as a correct record.

4. QUESTIONS ON NOTICE BY MEMBERS

The Chair advised that no questions on notice had been submitted by members.

5. PUBLIC QUESTIONS ON NOTICE

The Chair advised that no public questions had been received.

6. REVISED CARMARTHENSHIRE LOCAL DEVELOPMENT PLAN 2018 - 2033 DRAFT PRE-DEPOSIT PREFERRED STRATEGY

The Executive Board considered a report on the Revised Carmarthenshire Local Development Plan 2018-2033 Draft Pre-Deposit Preferred Strategy produced in response to the Council's decision on the 10th January, 2018 to commence preparation works on the revised plan and which represented an important milestone in the Council delivering on its statutory responsibilities to prepare an up-to-date plan for the County (excluding the area falling within the Brecon Beacons National Park Authority)

It was noted that the report contained 344 representations received in response to the public consultation exercise undertaken between the 12th December, 2018 and the 8th February, 2018. Those representations, together with officer responses and recommendations and the background to the Preferred strategy were detailed within the following appendices to the report:-

- Appendix 1 – Draft Pre-Deposit Preferred Strategy – Background;
- Appendix 2 – Preferred Strategy – Summary of Representations & Response - Recommendations;
- Appendix 3 – Sustainability Appraisal / Strategic Environmental Assessment Initial Report – Representations Received;
- Appendix 4 – Habitat Regulation Assessment Screening Report – representations Received;
- Appendix 5 - Sustainability Appraisal / Strategic Environmental Assessment Scoping Report – Representations Received

The Executive Board's attention was drawn to the Welsh Government representations where it referred to the Council having to ensure the Plan had regard to The Draft Manual (Edition 3) Chapter 5: Preparing an LDP (Core Issues) that detailed the key issues that must be addressed. Whilst the Draft Manual had yet to be received, the Board was assured its relevant elements would be addressed within the Plan. It was also noted the report would be considered by the Community Scrutiny Committee that week, and any recommendations/findings arising would be reported direct to Council on the 15th May.

UNANIMOUSLY RESOLVED TO RECOMMEND TO COUNCIL THAT :-

- 6.1 the representations received in respect of the Draft Pre-Deposit Preferred Strategy be noted and the recommendations ratified**
- 6.2 The representations received in respect of the Sustainability Appraisal/Strategic Environmental Assessment (SA/SEA) Initial Report, Habitat Regulations Assessment (HRA) Screening Report and the LDP Review Report be noted and the recommendations ratified;**
- 6.3 Delegated authority be granted to officers to:-**
 - **amend the Preferred Strategy in light of the recommendations emerging from the SA/SEA, HRA process and emerging evidence as part of the preparation of the Deposit LDP;**
 - **make non substantive typographical or factual amendments as necessary to improve the clarity and accuracy of the Delivery Agreement.**

7. DEVELOPMENT FUND APPLICATION

The Executive Board considered a report detailing an application submitted by the Communities Department to the Council's Development Fund for financial assistance for the provision of a new Themed Miniature Golf Course at Pembrey Country Park in the sum of £150k, repayable over a four year period.

The report provided an update on the Development Fund that identified the sum of £164k as being immediately available for allocation for new schemes, and also requested the Board to give consideration to deferring repayment until 2021/22 of the previous transfer of £500K to the Development Fund from the Insurance Earmarked Reserve in 2016/17 to enable additional funds to be made available for recent applications.

UNANIMOUSLY RESOLVED

- 7.1 To approve the sum of £150k for a new Themed Miniature Golf Course at Pembrey Country Park to generate increased income;**
- 7.2 That the repayment period for the scheme be over four years;**
- 7.3 That the repayments to the Insurance Earmarked Reserve from the Development Fund be deferred until 2021/22.**

8. ANY OTHER ITEMS OF BUSINESS THAT BY REASONS OF SPECIAL CIRCUMSTANCES THE CHAIR DECIDES SHOULD BE CONSIDERED AS A MATTER OF URGENCY PURSUANT TO SECTION 100B(4)(B) OF THE LOCAL GOVERNMENT ACT, 1972.

The Chair reported that there were no items of urgent items.

9. EXCLUSION OF THE PUBLIC

UNANIMOUSLY RESOLVED, pursuant to the Local Government Act 1972, as amended by the Local Government (Access to Information)(Variation) (Wales) Order 2007, that the public be excluded from the meeting during consideration of the following item as the report contained exempt information as defined in paragraph 14 of Part 4 of Schedule 12A to the Act.

10. TOUR OF BRITAIN CONTRACTS

Following the application of the public interest test it was **UNANIMOUSLY RESOLVED**, pursuant to the Act referred to in Minute 9 above, to consider this matter in private, with the public excluded from the meeting as the report contained commercially sensitive financial information relating to the Tour of Britain Contracts. Although the public would favour transparency and openness, this was outweighed by the public interest test in maintaining confidentiality because of the need to protect the Council's financial if it were to bid for any further such events.

The Executive Board considered a report on proposed contracts for the authority to host future Tour of Britain stages in Carmarthenshire.

UNANIMOUSLY RESOLVED that the recommendations detailed within the report for the authority to enter into contracts to host Tour of Britain Stages in Carmarthenshire be approved.

CHAIR

DATE

EXECUTIVE BOARD

MONDAY, 13TH MAY, 2019

PRESENT: Councillor E. Dole [Chair]

Councillors:

G. Davies, H.A.L. Evans, L.D. Evans, P.M. Hughes, P. Hughes-Griffiths, D.M. Jenkins, L.M. Stephens and J. Tremlett

Present as Observers:

Councillors D.M. Cundy, J.S. Edmunds and J.D. James.

The following Officers were in attendance:

Mr M. James	-	Chief Executive
Mr C. Moore	-	Director of Corporate Services
Mr J. Morgan	-	Director of Communities
Mr G. Morgans	-	Director of Education & Children
Ms R. Mullen	-	Director of Environment
Ms W. Walters	-	Director of Regeneration & Policy
Mr S. Davies	-	Head of Access to Education
Ms L. Rees Jones	-	Head of Administration & Law
Ms D. Hockenhill	-	Media & Marketing Manager
Mr J. Jones	-	Property & Major Projects Manager
Mrs M. Evans Thomas	-	Principal Democratic Services Officer

Chamber, County Hall, Carmarthen : 10.00 a.m. - 11.10 a.m.

1. APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor C.A. Campbell.

2. DECLARATIONS OF PERSONAL INTEREST

Councillor	Minute Number	Nature of Interest
E. Dole	11 – Disposal of Land with Associated Risks	His property borders one of the identified sites.

3. QUESTIONS ON NOTICE BY MEMBERS

The Chair advised that no questions on notice had been submitted by members.

4. PUBLIC QUESTIONS ON NOTICE

The Chair advised that no public questions had been received.

5. WELSH PUBLIC LIBRARY STANDARDS 2017-2020

The Board considered a report on the Carmarthenshire Library Services' Annual Assessment 2017/18 produced in accordance with the requirements of the Public

Libraries and Museums Act 1964 which placed a statutory duty on all Public Library Authorities “to provide a comprehensive and efficient library service” and on Welsh Ministers “to superintend and promote the improvement” of public library services in Wales.

In accordance with these requirements, the Welsh Government had completed its assessment of Carmarthenshire’s Library Service for the period 2017/18.

It was pleasing to note that Carmarthenshire met all of the 12 core entitlements in full and of the ten quality indicators which had targets, Carmarthenshire achieved nine in full and one in part.

UNANIMOUSLY RESOLVED that the report be received.

6. MODERNISING EDUCATION PROGRAMME PROPOSAL TO CHANGE THE NATURE OF PROVISION AT YSGOL RHYS PRICHARD

The Board considered a proposal to change the nature of provision at Ysgol Rhys Pritchard in Llandovery.

In order to deliver the vision for a bilingual Carmarthenshire, as set out in Welsh Government Strategic Plans and Carmarthenshire’s Welsh in Education Strategic Plan, the Authority will need to deliver significant growth in Welsh medium education to increase the number of children and young people who are fluent in both Welsh and English.

In order to be able to increase the provision of Welsh medium education it was one of the Authority’s objectives to support current dual stream and transitional schools to become Welsh medium schools. Due to the increasing demand for Welsh medium education places in the Llandovery area, it was proposed that from 1st January, 2020 the nature of provision of Ysgol Rhys Pritchard changes to Welsh medium.

The consultation period for the proposal will commence on 20th May, 2019 and end on 30th June, 2019.

UNANIMOUSLY RESOLVED

- 6.1 that the proposal to change the nature of provision at Ysgol Rhys Pritchard, as detailed in the report, be approved;**
- 6.2 that officers initiate formal consultation on the proposal during the summer term 2019;**
- 6.3 that a further report be submitted to the Executive Board for consideration following the end of the consultation period.**

7. MODERNISING EDUCATION PROGRAMME PROPOSAL TO CHANGE THE NATURE OF PROVISION AT YSGOL Y DDWYLAN, YSGOL GRIFFITH JONES, YSGOL LLANGYNNWR AND YSGOL LLYS HYWEL

The Board considered a proposal to change the nature of provision at Ysgol y Ddwylan, Ysgol Griffith Jones, Ysgol Llangynnwr and Ysgol Llys Hywel.

In order to deliver the vision for a bilingual Carmarthenshire, as set out in Welsh

Government Strategic Plans and Carmarthenshire's Welsh in Education Strategic Plan, the Authority will need to deliver significant growth in Welsh medium education to increase the number of children and young people who are fluent in both Welsh and English.

In order to be able to increase the provision of Welsh medium education it was one of the Authority's objectives to support current dual stream and transitional schools to become Welsh medium schools. It was proposed therefore, to change the nature of Foundation Phase provision at Ysgol y Ddwylan, Ysgol Griffith Jones, Ysgol Llangynnwr and Ysgol Llys Hywel to Welsh medium with the choice of language medium being introduced at Key Stage 2, with effect from 1st September, 2020.

The consultation period for the proposal will commence on 20th May, 2019 and end on 30th June, 2019.

UNANIMOUSLY RESOLVED

- 7.1 that the proposal to change the nature of provision at Ysgol y Ddwylan, Ysgol Griffith Jones, Ysgol Llangynnwr and Ysgol Llys Hywel, as detailed in the report, be approved;**
- 7.2 that officers initiate formal consultation on the proposal during the summer term 2019;**
- 7.3 that a further report be submitted to the Executive Board for consideration following the end of the consultation period.**

8. SWANSEA BAY CITY DEAL

The Board considered a report detailing the findings and implications of the recent reviews undertaken in relation to the Swansea Bay City Deal.

In December 2018 the UK and Welsh Governments announced that an independent review would be carried out in relation to the Swansea Bay City Deal. In addition, the Swansea Bay Joint Committee, at its meeting held on 14th December, 2018, resolved that an internal review into the Swansea Bay City Deal governance arrangements would also be undertaken in parallel with the UK and Welsh Government Independent Review. It was agreed that Pembrokeshire County Council would lead the Internal Review, supported by a nominated Senior Auditor from Carmarthenshire, Neath Port Talbot and Swansea Councils.

The Swansea Bay City Deal Joint Committee formally considered and accepted the findings of both the Independent UK and Welsh Government and Internal Joint Committee reviews at its meeting held on 26th March, 2019. The Programme Board has been tasked with developing an implementation and action plan to progress the recommendations and report back to the next Joint Committee scheduled to be held on 28th May 2019.

UNANIMOUSLY RESOLVED

- 8.1 that the UK and Welsh Government Review and the Swansea Bay Joint Committee Review be received;**
- 8.2 to continue to review progress in relation to the Swansea Bay City Deal;**

8.3 to delegate to the Leader, in conjunction with the Chief Executive, Monitoring Officer and Section 151 Officer, authority to agree changes, where considered appropriate, to the Joint Committee Agreement (JCA) in line with the recommendations of the reviews. The changes would not apply to any material change to the Council's legal and financial obligations under the JCA, as such matters are reserved for members' decision.

9. ANY OTHER ITEMS OF BUSINESS THAT BY REASONS OF SPECIAL CIRCUMSTANCES THE CHAIR DECIDES SHOULD BE CONSIDERED AS A MATTER OF URGENCY PURSUANT TO SECTION 100B(4)(B) OF THE LOCAL GOVERNMENT ACT, 1972.

The Chair advised that there were no items of urgent business.

10. EXCLUSION OF THE PUBLIC

UNANIMOUSLY RESOLVED, pursuant to the Local Government Act 1972, as amended by the Local Government (Access to Information)(Variation) (Wales) Order 2007, that the public be excluded from the meeting during consideration of the following items as the reports contained exempt information as defined in paragraph 14 of Part 4 of Schedule 12A to the Act.

11. DISPOSAL OF LAND WITH ASSOCIATED RISKS

Following the application of the public interest test it was **UNANIMOUSLY RESOLVED**, pursuant to the Act referred to in Minute 10 above, to consider this matter in private, with the public excluded from the meeting as disclosure of the contents of the report would weaken the position of the Authority in discussions with potential purchasers and potentially result in reduced capital receipts to public finances than would otherwise be the case. The public interest in maintaining the exemption therefore outweighed the public interest in disclosing the contents of the report.

[NOTE: Councillor E. Dole had earlier declared an interest in this item.]

The Executive Board considered a report detailing offers received for surplus sites which have potential risks and high maintenance costs associated with previous and current uses.

UNANIMOUSLY RESOLVED that the 9 sites identified be disposed of in line with the recommendations as detailed in the report.

12. DEVELOPMENT LAND, TROSTRE, LLANELLI

Following the application of the public interest test it was **UNANIMOUSLY RESOLVED**, pursuant to the Act referred to in Minute 10 above, to consider this matter in private, with the public excluded from the meeting as disclosure of the contents of the report would put the Authority at a material disadvantage in any subsequent negotiations with third parties and potentially harm the public purse. The public interest in maintaining the exemption therefore outweighed the public interest in disclosing the contents of the report.

The Executive Board considered a report detailing offers received for 3 plots of development land in Trostre.

UNANIMOUSLY RESOLVED

- 12.1 that plot 1 be disposed of in line with option D, as detailed in the report;
- 12.2 to continue marketing plots 2 and 3.

CHAIR

DATE

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EXECUTIVE BOARD 03/06/2019

<p>Subject:</p> <p style="text-align: center;">Corporate Strategy 2018-23 – Update June 2019</p>		
<p>Purpose:</p> <p style="text-align: center;">To update our Corporate Strategy and Well-being Objectives.</p>		
<p>Recommendations / key decisions required:</p> <ol style="list-style-type: none"> 1. Reaffirm the Corporate Strategy adopted in June 2018. 2. Keep the same set of Well-being Objectives for 2019/20 – but making some corrective adjustments. 		
<p>Reasons:</p> <ul style="list-style-type: none"> • It is good practice to ensure our Corporate Strategy is up to date to ensure resources are allocated to priorities. • Legally we must publish our Improvement Objectives and review our Well –being Objectives annually. 		
<p>Relevant scrutiny committee to be consulted YES:</p> <p>17th April Social Care & Health / 24th April Education & Children / 26th April Policy & Resources / 10th May Community / 17th May Environmental & Public Protection</p>		
<p>Exec Board Decision Required YES - 3rd June 2019</p>		
<p>Council Decision Required YES – 12th June 2019</p>		
<p>EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER:- Cllr Mair Stephens and Cllr Cefin Campbell</p>		
<p>Directorate Regeneration & Policy</p> <p>Name of Head of Service: Wendy Walters</p> <p>Report Author: Robert James</p>	<p>Designations:</p> <p>Director of Regeneration & Policy</p> <p>Improvement Planning Officer</p>	<p>Tel Nos./ E Mail Addresses:</p> <p>01267 224112 wswalters@carmarthenshire.gov.uk</p> <p>01267 224486 rnjames@carmarthenshire.gov.uk</p>

EXECUTIVE SUMMARY

EXECUTIVE BOARD

03/06/2019

CORPORATE STRATEGY 2018-23 – UPDATE JUNE 2019

1. **BRIEF SUMMARY OF PURPOSE OF REPORT:**

The Corporate Strategy published last year consolidated a number of statutory planning obligations and brought together a duty to publish Improvement Objectives and Well-being Objectives annually. This document is an annual refresh of that strategy.

The Council's Vision can be summed up as follows:

Life is for living, let's start, live and age well in a healthy, safe and prosperous environment

The following table provides a summary of the review and update of the document.

DETAILED REPORT ATTACHED?	YES
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Well-being Objective Updates

	No	Well-being Objective	Refresh / upgrade
Start Well	1	Help to give every child the best start in life and improve their early life experiences	
	2	Help children live healthy lifestyles (Childhood Obesity)	Address findings of Dec/Jan 2019 WAO review of this Well-being Objective
	3	Continue to improve learner attainment for all Support and improve progress and achievement for all learners	Renamed - To reflect the new National emphasis on the success and well-being of every learner. Education in Wales : Our National Mission
	4	Reduce the number of young adults that are Not in Education, Employment or Training (NEET)	Changed to a more positive title:- Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways
Live Well	5	Tackle poverty by doing all we can to prevent it, helping people into work and improving the lives of those living in poverty	More fully reflect the ambition of the Tyshia project
	6	Create more jobs and growth throughout the county	Brexit Preparation Strengthen rural profile
	7	Increase the availability of rented and affordable homes	

	8	Help people live healthy lives (Tackling risky behaviour and Adult obesity)	More emphasis on Mental Health
	9	Support good connections with friends, family and safer communities	Better profile on Safeguarding
Age Well	10	Support the growing numbers of older people to maintain dignity and independence in their later years	Align to the 4 aims of the Welsh Governments plan for the long term future of health and social care " A Healthier Wales ".
	11	A Council wide approach to supporting Ageing Well in Carmarthenshire	<ul style="list-style-type: none"> The Welsh Government will be publishing their new Strategy for an Ageing Society in the spring of 2019. The Council will need to refresh and respond to the local priorities emerging from this national strategy. In doing this the Council will also take account of the Older People's Commissioner's priorities and the World Health Organisation's age friendly priorities for action
In a healthy and safe environment	12	Look after the environment now and for the future	A Climate emergency declared Increased the profile for Flooding Adopt recent Notice of Motion for zero Carbon
	13	Improve the highway and transport infrastructure and connectivity	Increase profile of Active Travel
	14	Promoting Welsh Language and Culture	
Corporate Governance	15	Building a better Council Making Better use of Resources	

IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: Wendy Walters - Director of Regeneration & Policy

Policy, Crime & Disorder & Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
YES	YES	YES	YES	YES	YES	YES

1. Policy, Crime & Disorder and Equalities

Our key strategic policies are addressed throughout our Well-being Objectives.

Crime and disorder is identified and addressed through the *Well-being Objective 9: Supporting good connections with friends, family and communities.*

Equality implications are addressed within the *Well-being Objective 15: Building a Better Council and Making Better Use of Resources.*

2. Legal

The law states that:-

- a) We must carry out sustainable development, improving the economic, social, environmental and cultural well-being of Wales. The sustainable development principle is '*... the public body must act in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs.*'
- b) We must demonstrate 5 ways of working:
Long term, integrated, involving, collaborative and preventative
- c) We must work towards achieving all of the 7 national well-being goals in the Act. Together they provide a shared vision for public bodies to work towards.
 1. A prosperous Wales
 2. A resilient Wales
 3. A healthier Wales
 4. A more equal Wales
 5. A Wales of cohesive communities
 6. A Wales of vibrant culture and thriving Welsh Language
 7. A globally responsible Wales

3. Finance

We need to continue to strengthen the links between Strategic and Financial Planning.

The Act requires the publication of a statement detailing how a public body proposes to ensure that resources are allocated annually for the purpose of taking such steps to meet the well-being objectives. Para 53 SPSF 1

Our AGS has been revised to take account of the new CIPFA/SOLACE, 7 Principles of Corporate Governance. This is addressed in the Building a Better Council and Use of Resources Action Plan aligned to the 7 Principles. Internal Audit undertook a stocktake during 2017/18 against the guidance specifications and identified any gaps to be addressed.

4. ICT

ICT implications are being taken forward within our Digital Transformation Strategy and feature within the *Well-being Objective 15: Building a Better Council and Making Better Use of Resources*

5. Risk Management Issues

Our key strategic risks are identified and addressed within Service Business Plans that underpin our Well-being Objectives

6. Physical Assets

The key strategic Asset Management Plan incorporates our Well-being Objectives, Capital prioritisation takes into account the Objectives.

7. Staffing Implications

People Management Strategy issues are identified in Well-being Objective *15: Building a Better Council and Making Better Use of Resources*

CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below
 Signed: Wendy Walters - Director of Regeneration & Policy

1. Scrutiny Committee As per front sheet
2. Local Member(s) n/a
3. Community / Town Council n/a
4. Relevant Partners n/a
5. Staff Side Representatives and other Organisations n/a

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

THESE ARE DETAILED BELOW

Title of Document	Locations that the papers are available for public inspection
Well-being of Future Generations (Wales) Act 2015	The Essentials Guide
Shared purpose:shared future Statutory guidance on the Well-being of Future Generations (Wales) Act 2015	SPSF 1 Core guidance SPSF 2 Individual Role (public bodies)
Local Government Measure (2009)	Local Government Measure (2009)
Moving forward in Carmarthenshire: the next 5 years	Moving forward in Carmarthenshire: the next 5 years

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Moving Forward in Carmarthenshire

The Council's Corporate Strategy 2018-2023

Updated June 2019



June 2019

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Update News in brief

1. We published an Annual Report on year one of this Corporate Strategy in October 2018
2. We have reviewed the Well-being Objectives above and consulted upon them as part of budget consultation results and found good support for them - January 2019
3. Well-being Objective 3 has been renamed to reflect the National emphasis on the success and well-being of every learner. See Well-being Objective 3.
4. Other Well-being Objective's remain the same but with some content updates (See Appendix 1).
5. All Action Plans have been refreshed.
6. In February 2019 the Council adopted a motion for Zero Carbon (See Well-being Objective 12)

Moving Forward in Carmarthenshire: the next 5 years

In January 2018, Carmarthenshire County Council's Executive Board presented its key aspirations for the next 5 years – '*Moving Forward in Carmarthenshire: the next 5 years*'. This plan identified a number of key projects and programmes that the Council will strive to deliver over the next five years. It seeks to continuously improve economic, environmental, social and cultural well-being in the County.

Given this direction, the Council published a New Corporate Strategy that consolidated and aligned our existing plans.

The Challenges facing the Council

Following a period of engagement and consultation, the Carmarthenshire Well-being Assessment was published in March 2017. The assessment looked at the state of economic, social, environmental and cultural wellbeing in Carmarthenshire through different life stages. The key findings and a copy of the Assessment can be found at www.thecarmarthenshirewewant.wales

As the Council plans for the future we must take account of a number of challenges that we face. Most of these challenges are driven by factors outside of the Council's control but they are factors that we have to consider as we develop and, in some instances, change the way that we work and do things.

1. Developing a dynamic economy in the context of Brexit
2. Addressing a Climate emergency
3. Acting in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs (WbFG principle)
4. Increasing demand and complexity for services
5. Increasing expectations of provision at the same time as managing decreasing budget
6. Challenging economic climate and local economy
7. Increasing need to strengthen the digital infrastructure and support digital inclusion for individual residents as well as public, private and third sector organisations looking to develop economic prosperity and agile working
8. Changing demographic profile of the county and in particular its ageing population
9. Increasing risks to ensure children and young people are protected from harm
10. Increasing deprivation and poverty with growing inequities between communities
11. Increasing legislation and regulation from Welsh Government
12. Managing the workforce risks associated with the pace of change required by the organisation.

The Council's Core Values

In delivering this strategy it is important that we maintain our core values in everything we do:-



Equality and Diversity

Carmarthenshire County Council has developed a [Strategic Equality Plan](#).

This strategic plan sets out the principles of our commitment to equality and diversity and outlines how we intend to fulfil our responsibilities and ensure that we follow our principles through into practice. These commitments are outlined in terms of:

1. The role of the county council as an employer;
2. The role of the county council as a provider of services;
3. The role of the county council in promoting tolerance, understanding and respect within the wider community

We have a duty under the Equality Act 2010 to the following **protected characteristics**:-

- Age
- Race
- Sex
- Disability
- Religion and belief
- Sexual Orientation
- Gender reassignment
- Marriage and Civil Partnership
- Pregnancy and maternity

Bringing Plans together

This Corporate Strategy consolidates the following requirements and plans into one document:-

1. It incorporates our Improvement Objectives as required by the Local Government Measure 2009 (See *Appendix 2*)
2. It includes our Well-being Objectives as required by the Well-being of Future Generations (Wales) Act 2015. For the first time in Wales, there is a shared vision and set of goals for all public bodies to work towards, our Well-being Objectives are set to maximise our contribution to these (See *Appendix 2*)
3. It includes Carmarthenshire County Council's Executive Board key projects and programmes for the next 5 years as set out in '*Moving Forward in Carmarthenshire: the next 5 years*'

Priorities

'*Moving Forward in Carmarthenshire: the next 5 years*' makes it clear that regeneration is the Council's number one priority. Our 15 Well-being Objectives cover the broad range of Council Services to ensure economic, environmental, social and cultural well-being. The allocation of resources to deliver these objectives is outlined in *Appendix 3*.

Life is for living, let's start, live and age well in a healthy, safe and prosperous environment



Well-being Objectives

1. Help to give every child the best start in life and improve their early life experiences.

2. Help children live healthy lifestyles.

3. Support and improve progress and achievement for all learners.

4. Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways.

5. Tackle poverty by doing all we can to prevent it, helping people into work and improving the lives of those living in poverty.

6. Creating more jobs and growth throughout the county.

7. Increase the availability of rented and affordable homes.

8. Help people live healthy lives (tackling risky behaviour and obesity).

9. Supporting good connections with friends, family and safer communities.

10. Support the growing numbers of older people to maintain dignity and independence in their later years.

11. A Council wide approach to supporting Ageing Well in Carmarthenshire.

12. Looking after the environment now and for the future.

13. Improving the highway and transport infrastructure and connectivity.

14. Promoting Welsh language and culture.

15. Building a Better Council and Making Better Use of Resources

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Start Well



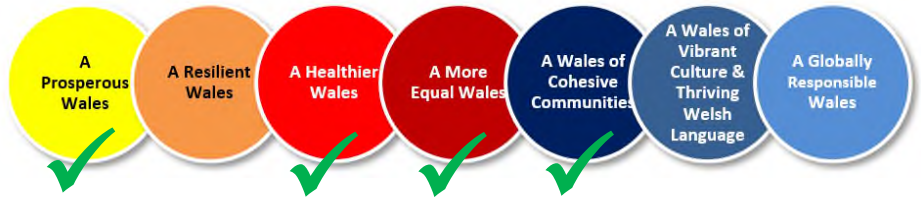


Well-being Objective 1

Start Well - Help to give every child the best start in life and improve their early life experiences

So why is this important?

- Giving every child the best start in life is crucial to reducing inequalities across the life course.
- Early intervention is key to long term health and well being
- Children who experience stressful and poor quality childhoods are more likely to experience poor mental health and develop long term health problems as they move into adulthood.
- What happens during these early years has lifelong effects on many aspects of health and well-being - from obesity, heart disease and mental health, to educational achievement and economic status.
- There is a growing recognition of the detrimental impact which exposure to Adverse Childhood Experiences in childhood, particularly multiple ACEs, can have upon physical and mental health and wellbeing, relationships with others, educational attainment and prosperity outcomes into adulthood.
- Looked After Children (LAC) are more likely to have been exposed to high rates of [Adverse Childhood Experiences](#) (ACE's) associated with poor long term outcomes before entering care.



Why this should concern us?

- Adverse Childhood Experiences (ACEs) have harmful impacts on health and well-being across the life course.
- For every 100 adults in Wales, 47 have suffered at least one ACE during their childhood and 14 have suffered 4 or more. Children who experience stressful and poor quality childhoods are more likely to adopt health harming behaviours. (*National Survey of ACE's in Wales*)
- Children in workless households are more likely to experience ACE's. 10.2% of children in Carmarthenshire are living in workless households, this lower than the 2016 figure of 12.3% and is currently below Wales (12.6%) and the UK (10.9%).
- In Carmarthenshire there are currently 94 children on the Child Protection Register, 192 Looked After Children and 731 children in receipt of care and support. (@ 31/12/18).

What do we need to do?

- We need to give every child the best start in life and ensure development throughout early childhood.
- We need to build resilience against adverse experiences.
- We will implement the recommendations of the Education and Children's Scrutiny Committee Task & Finish Review of the current provision for early years education, childcare and play opportunities.

How will we do this?

A. We will **support families** by:

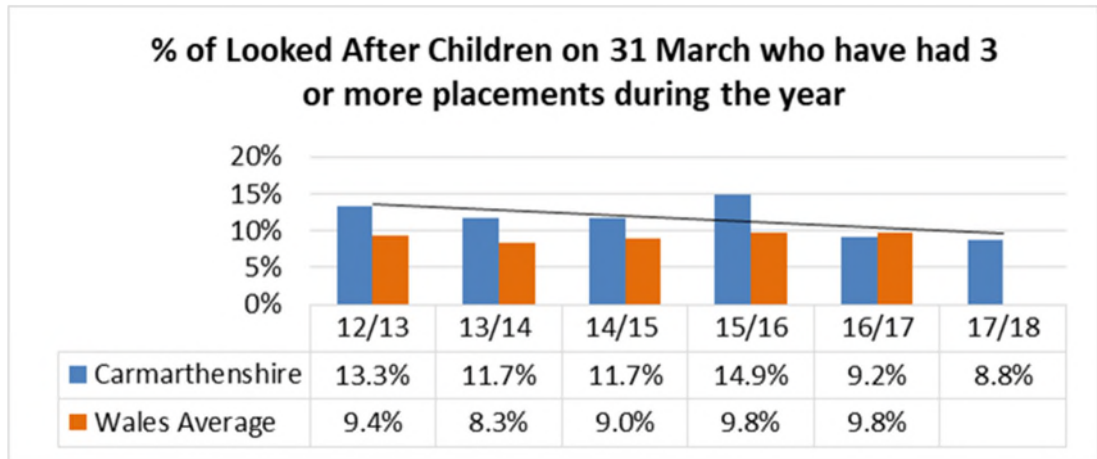
- working together to reduce the number of children who suffer ACEs
- promoting bonding and attachments to support positive good parent-child relationships.
- better equipping parents and care-givers with the necessary skills to avoid ACEs arising within the home environment and encourage development of social and emotional well-being and resilience in the child.
- identifying and intervening where children may already be victims of abuse, neglect or living in an adverse environment.
- continuing to provide attachment awareness training in schools to ensure they become *attachment awareness schools* and are able to meet the emotional well-being needs of vulnerable children.

- We will ensure that every child with identified **additional learning needs (ALN)** in all Carmarthenshire schools will have access to appropriate integrated support services – e.g. Educational and Child Psychology, Sensory Impairment support and specialist Inclusion Advisory Staff.

Key Measure of Success

Children in care who had to move 3 or more times (PAM/029)

During the last two years we have seen a significant improvement in **placement stability** for our looked after children with the % having experienced 3 or more placement moves reduced by 6% from **14.9%** as at 31st March 2016 to **8.8%** as at 31st March 2018



An example of what we are doing

The revised **Families First programme**, implemented from 1st April 2018, comprises of 13 projects under three focus areas:

Parenting Support

- **Parenting Support** (procured - Action for Children)
- **Domestic Abuse Stops Here!** (procured - CDAS)
- **Volunteering & Community Support** (procured - Home-Start)
- **Family Centres** (exempt from procurement - Plant Dewi)
- **Integrated Children's Centres** (make in house -CCC)
- **Family Support Workers & Psychological Support** (make in house -CCC)
- **Family Engagement Workers** (make in house -CCC)

Support for Young People

- **Post 16 Youth Workers** (make in house -CCC)
- **Youth Support 10-18 years** (make in house -CCC)
- **Young Carers** (make in house -CCC)
- **Youth Health Team** (exempt from procurement - Hywel Dda University Health Board)

Disability Support

- **Disability Play Clubs** (make in house -CCC)
- **Tim Camau Bach** (make in house -CCC)



The new programme will be required to work towards preventing Adverse Childhood Experiences (ACEs) as well as helping to mitigating the effects of ACEs on those who have already been exposed to them. An example of service delivery; The Integrated Children's Centres are venue based services providing support to children aged 0-12 years and their families in their local communities of Morfa, Llwynhendy and Felinfoel. The centres offer a range of activities to families to help them be positive parents, have strong relationships and build resilience, including; Bumps, baby and family play sessions (0-3 years), Play club sessions (4-6 years); Open access play sessions (7-11 years); Non-accredited LAP/NAP courses delivered; Parenting courses co-facilitated, Pre-employment accredited courses, Healthy lifestyle sessions, Baby massage courses and Community consultation events.



Lead Executive Board
Member
Cllr Glynog Davies



View our **detailed delivery plan** against this objective

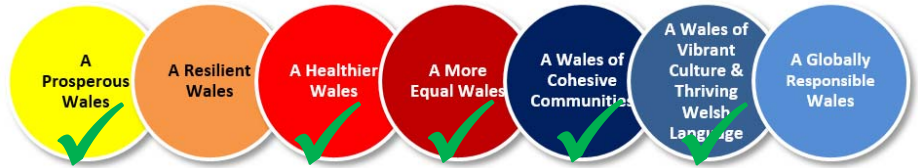


Well-being Objective 2

Start Well - Help children live healthy lifestyles

So why is this important?

- Projections suggest an increase in trends for childhood obesity going forward with figures showing males between the ages of 2 – 15 being at greatest risk.
- The [Play Sufficiency Assessment](#) identified playing outside as the most popular setting for children but also found that 31% of parents often worry and sometimes find it difficult to let their child out to play. This was mostly concerned with road traffic.
- Assessment engagement activity with primary school children showed being physically active to be the second most important factor for positive well-being of children aged 6 – 11, after connections with family and friends.
- Living healthy lives allows children to fulfil their potential and meet education aspirations.
- Habits established early in life remain with people to allow them to play a full part in the economy and society of Carmarthenshire.



Why this should concern us?

- Carmarthenshire has the 9th highest (previously 3rd highest) levels of childhood obesity in Wales with 29.4% (560) of 4-5 year olds being overweight or obese, higher than the Welsh average of 27.1%
- Engagement with primary schools identified a strong link between physical activity and opportunities to play in outside spaces, and to feel safe in that environment.
- Mental health disorders in children and young people are equally as prevalent, with 1 in 10 children and young people aged five to sixteen suffering from a diagnosable mental health disorder. Between the ages of one to twelve, 1 in 15 young people deliberately self-harm.

Source: - *Our Health Our Future, Hywel Dda Interim Integrated Medium Term Plan 2016/17 - 2018/19 (page 56)*

What do we need to do?

- We need to work with partners to ensure children across Carmarthenshire: eat healthily, are physically active and maintain good mental health.
- We will address the Welsh Audit Office recommendations following their review of this Well-being Objective under the Well-being of Future Generations Act (Wales) 2015.
- We need to measure activity through schools.

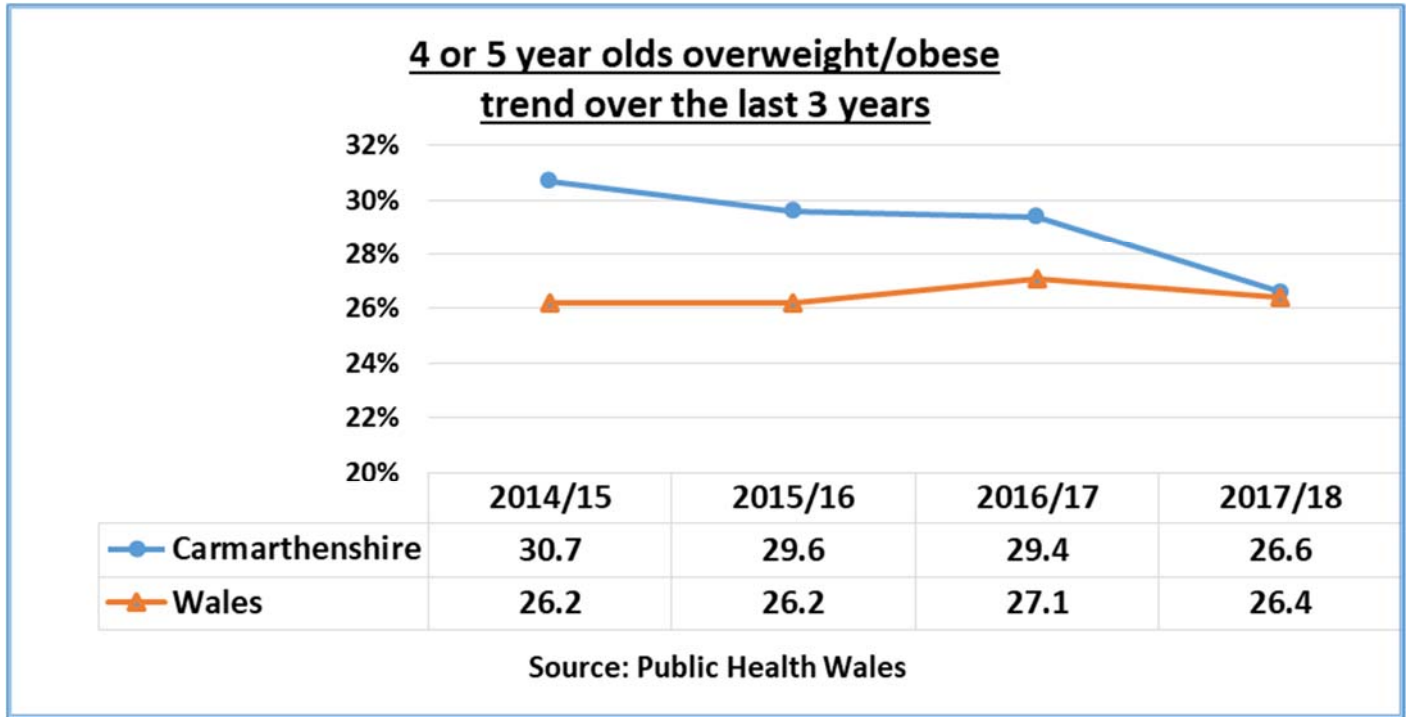
How will we do this?

- A. We will increase the range of **physical activity** opportunities available for children, and target those at higher risk of inactivity.
- B. We will **address mental health** including reducing exposure to adverse childhood experiences.
- C. We will **promote eating healthy**, including through school meals, the *Healthy Schools scheme* and the *School Holiday Enrichment Programme*.
- D. We will **increase awareness** of healthy lifestyles through the Healthy Schools scheme.
- E. We will continue to develop, promote and deliver the **Flying Start Programme**.

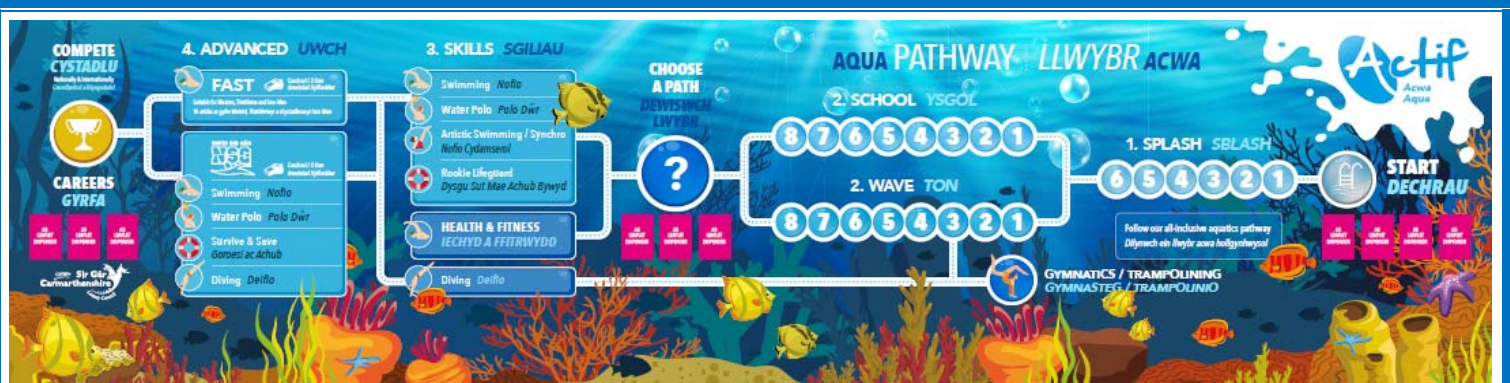
Key Measure of Success

Childhood obesity (Child Measurement Programme NHS)

Obesity in childhood often persists into adult life, leading to related health problems like type 2 diabetes, liver disease, higher rates of heart disease, and some cancers.



An example of what we are doing



There is enormous potential for swimming and aquatic activity to have a significant impact on the health and wellbeing of our population due to the relative easy access to facilities and the accessibility across a whole lifetime. You'll see how we have built and displayed our comprehensive pathway above – aiming to provide opportunities across the life course, e.g. by recently expanding our children's structured programme to younger age groups through a 6-stage 'Splash' scheme and diversifying the options far beyond swimming, including specific links with gymnastics/trampolining and diving.



Lead Executive Board Member
Cllr Glynog Davies



View our [detailed delivery plan](#) against this objective

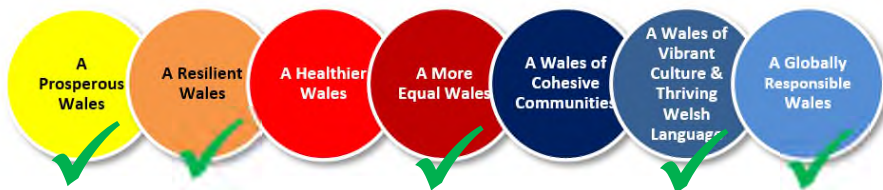


Well-being Objective 3

Start Well - Support and improve progress and achievement for all learners

So why is this important?

- We all want all of our children and young people to have the best possible start in life by supporting them to gain the skills and knowledge they need to lead happy, healthy, fulfilling lives.
- We want to improve outcomes for all ages through lifelong learning, to enable them to thrive in 21st Century living and the world of work.
- Research by *The Institute of Education* suggests that attending a good pre-school and primary school can have more impact on children's academic progress than their gender or family background (Taggart, 2015)
- Our service remains committed to both the principles and priorities as outlined in the Welsh Government's most recent strategic document '[Education in Wales: Our National Mission.](#)'



Why this should concern us?

- There is currently a gap nationally (including Carmarthenshire) between the performance of pupils eligible for free school meals (eFSM) and those who are not. This aspect of our end of key stage performance and achievement continues to challenge and concern us.
- We have schools that need to improve in specific areas as recognised through the National Categorisation system* (for 2018; 21% of Primary schools are rated 'Amber Support Category' and 1% of Primary schools is rated 'Red Support Category').
*Four levels of 'Support Category' exist – Green, Yellow, Amber and Red. All Secondary schools are currently rated in the Green or Yellow Support Category.
- The [2015 PISA results](#) (Programme for International Student Assessment), for which Kirsty Williams, Welsh Government Cabinet Secretary for Education, has stated "*remains the recognised international benchmark for skills*", continue to show Wales adrift from the rest of the UK.

What do we need to do?

- We will continue to improve progress, wellbeing and outcomes further for all learners (with a focus on those entitled to eFSM and vulnerable learners - see also **Tackling Poverty Well-being Objective 5**).

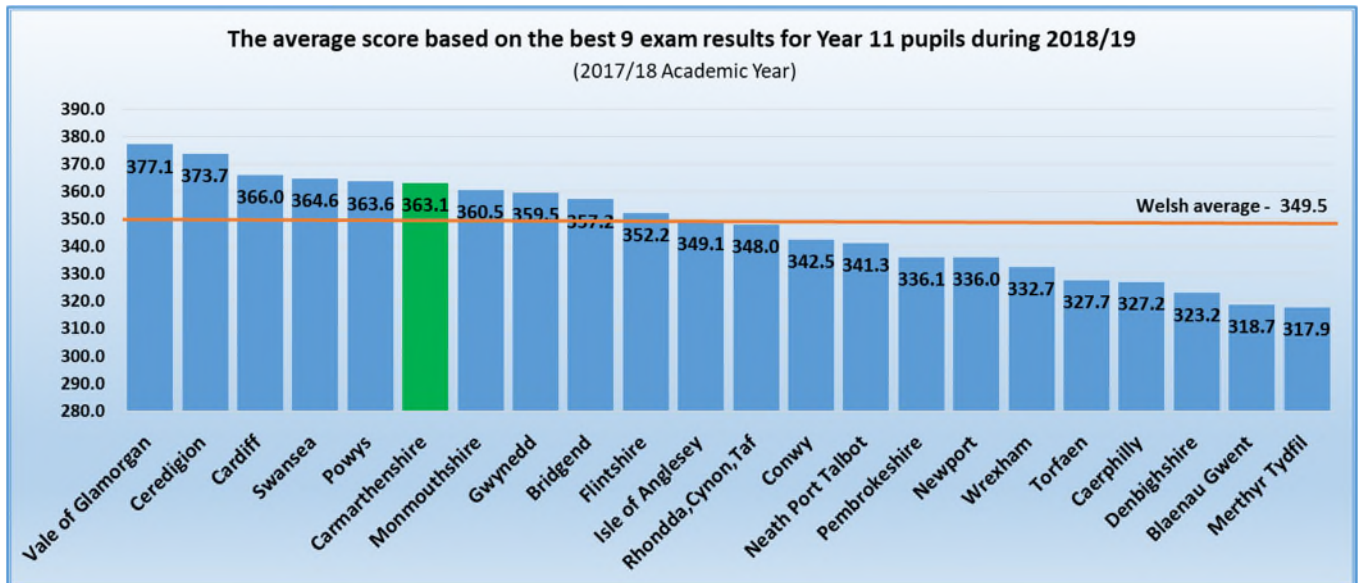
How will we do this?

- A. We will ensure a relentless emphasis on **improvement in pupil progress, wellbeing and outcomes** for all children and young people across all learning phases (focusing on vulnerable and eFSM learners) in line with the vision and aims of 'Education in Wales: Our National Mission.'
- B. We will continue to **improve school attendance** and learner well-being.
- C. We will provide **an excellent school in the right place** by:
 - a. Improving the condition, suitability and resource efficiency of our schools network through the *Modernising Education Plan*.
 - b. Developing an engaging, relevant and authentic *Local Curriculum*, within a clear framework of national guidance, which will fully prepare our children and young people for the challenges and opportunities of adult life.
- D. We will continue **workforce development and succession planning** by:
 - a. Developing and supporting a collaborative self-improving school system to ensure high quality leadership and provision for all learners.
 - b. Investing in further developing the skills of our teachers and support staff.
- E. We will continue the **development of Welsh in all our services**, thus moving towards ensuring that every pupil is confidently bilingual. Pupils can fulfil their potential in gaining skills to operate as bilingual citizens in their communities, the workplace and beyond.

Key Measure of Success

Educational attainment - Average Caped 9 points score (Year 11 pupils) (ref tbc) (Pupils best 9 results including English/Welsh, Mathematics–Numeracy, Mathematics and Science)

The average score based on the best 9 exam results for Year 11 pupils during 2018/19 (2017/8 Academic Year) is 363.1 where girls had an average score of 375.2 and boys 352.5. This is the 6th highest in Wales.



An example of what we are doing

In pursuit of our goals, we have implemented three additional Strategic Fora in partnership with our schools:

1. Access to Education Strategic Forum
2. Curriculum and Wellbeing Strategic Forum
3. Education Services Strategic Forum



This revised structure will enhance our collaborative work with senior school leaders from all sectors, thus ensuring a collegiate approach to improvement via agreed strategies in support of all our specific tasks and actions.

Each forum is charged with -

- Acting as a consultative group to assist with developing and co-constructing emerging strategy
- Proposing further areas which require strategic focus and development
- Piloting appropriate initiatives
- Advising on the implementation of strategy
- Advising on the prioritisation of resources
- Monitoring and evaluating progress
- Represent peers and disseminate to others

Progress and outcomes from each Forum is reported, evaluated and reviewed through our Head teacher and Governor networks along with our internal strategic Departmental and Corporate Management Teams.



Lead Executive
Board Member
Cllr Glynog Davies



View our **detailed delivery plan**
against this objective

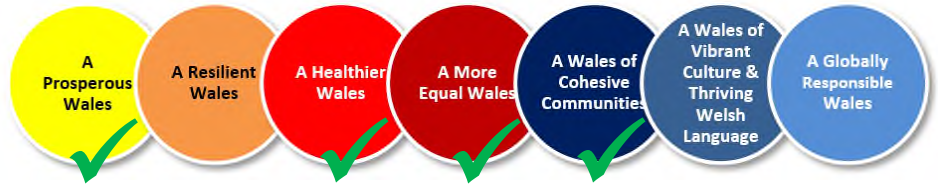


Well-being Objective 4

Start Well - Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways

So why is this important?

- Maximising the number of EET young people reduces the effects of poverty and the wider cost to society of support services, reliance on benefits and offending.
- It is essential to maximise the life opportunities of young people, ensuring that as many as possible are able to progress to 6th forms, Further Education Colleges, apprenticeships, training provision or work.
- It enables young people to contribute positively to their local communities.



Why this should concern us?

- In a globalising world, the perpetual march of technology and automation requires that young people are fully equipped for the challenges and opportunities of 21st Century working life. We aspire for our learners and young people to be work-ready - for entering a high wage, high-skill economy and be able to successfully compete in, and actively contribute to, regional regeneration if they chose to live and work in south west Wales.
- The % of Carmarthenshire Year 11 pupils who became NEET (Not in Education, Employment or Training) in 2017 was 1.4% (27 pupils) a reduction on 2016 of 2.1% (40 pupils), the % of Carmarthenshire Year 13 pupils who became NEET was 3% (20 pupils) in 2017 up from 2.0% (14 pupils) in 2016.
- Carmarthenshire ranks 13th (of 22) Local Authorities in Wales for Year 11 pupils becoming NEET and above the All-Wales average of 1.6%. (2018 data available in April 2019)

What do we need to do?

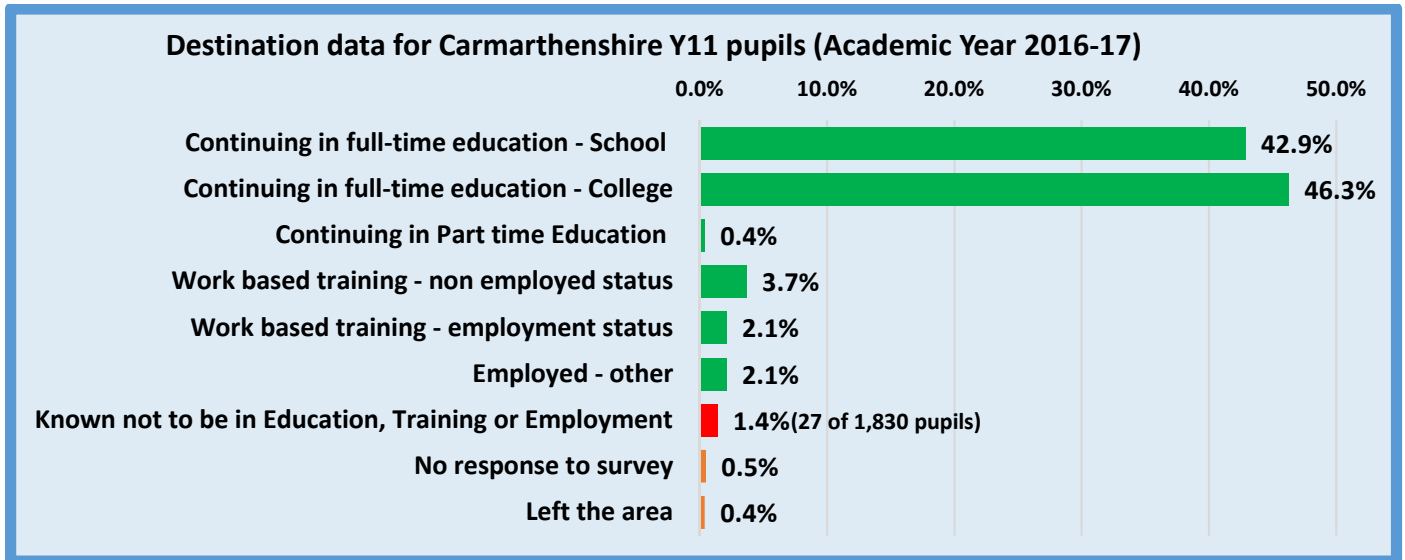
- We need to ensure that all children and young people in Carmarthenshire have the best possible opportunities to study, train and gain worthwhile employment locally, regionally or nationally.
- We will ensure that all vulnerable learners including those with a disability or additional learning needs are not excluded from programmes.
- We need to continue to deliver the six elements of the Welsh Government’s Youth Engagement and Progression Framework (YEPF) which comprises of:
 - Identifying young people at risk of becoming NEET; Providing brokerage and co-ordinated support for young people; Improve tracking and transition support; Ensuring provision meets the needs of young people; Strengthening employability skills and entrepreneurship; Ensuring we are accountable for our actions.

How will we do this?

- A. We will build on existing partnership relationships with local businesses and the public sector through the **Carmarthenshire Curriculum Review** to focus skills demands and employability of new and existing labour market entrants within Carmarthenshire to ensure that local and regional demands are met. *Also see Well-being Objectives 5+6 Action Plans re Hub and Regional Learning Partnership.* We will ensure that opportunities afforded by the new curriculum for Wales are dovetailed in Carmarthenshire’s local curriculum with 21st century skills needs and gaps fully considered.
- B. We will implement the six **Youth Engagement and Progression Framework** Actions above.
- C. We will deliver the local elements of the **Cynnydd** and **Cam Nesa European Social Fund projects** (guaranteed funding till 2018-2020) which assists young people in progressing to further education, training and employment during the Post 16 education phase, while also working together with alternative curriculum provision to replace the services offered through the Cynnydd and Cam Nesa Projects, post Brexit by 2020 onwards.

Key Measure of Success

Number of leavers Not in Education, Employment or Training (NEETs) Year 11 (PAM/009) & Year 13 (5.1.0.2)



An example of what we are doing

How does the Vulnerability Assessment Profile (VAP) help support those at risk of becoming NEET?

The VAP is an initiative within the Welsh Government’s Youth Engagement and Progression Framework. It plays an integral part in the early identification of those at great risk of becoming NEET and involves the School and a range of agencies.

- Vulnerable pupils are identified through a scoring system based on pupil data; behaviour, attendance, attainment, etc.
- Pupils scoring a Red or Amber score are discussed in the VAP meeting at the respective school.
- At School VAP meetings, staff use their knowledge of the young person and family context to describe their current issues and highlight concerns which add to a higher holistic VAP score.

VAP Meeting

- VAP meetings focus on the nature of the vulnerability of each young person, what interventions have been offered, what has worked, what else could be offered and which agencies are involved.
- **Careers Wales** update on the next step for year 11 pupils such as which college course or which training provider they have applied for or been accepted on.
- **Coleg Sir Gar** representatives promote the February taster week offering a variety of different curriculum areas and offer college transition support during the Summer holidays.
- **Cynnydd** offers engagement activities such as positive mentoring and a critical friend, hands-on activities such as multi-media, STEM, outdoor, sport and fitness, and a focus on a positive next step for year 11 pupils, which can include transition support and access to additional qualifications. Other strands of Cynnydd support includes emotional wellbeing and work placements which prepare young people to be work-place ready.

Follow up

- If a young person has no plans at the end of year 11 and is likely to become NEET, a referral will be made to the **post 16 youth work team** and to **Cam Nesa**.



**Lead Executive Board
Member
Cllr Glynog Davies**



View our **detailed delivery plan** against this objective

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Live Well



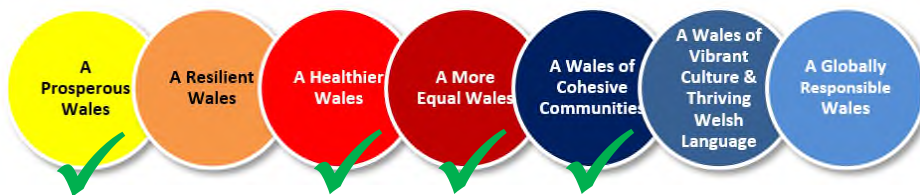


Well-being Objective 5

Start Well/Live Well - Tackle poverty by doing all we can to prevent it, help people into work & improve the lives of those living in poverty

So why is this Important?

- Poverty and deprivation have serious detrimental effects across all aspects of well-being. It limits the opportunities and prospects for children and young people, damages the quality of life for families and communities.
- Poverty can be a barrier to full participation in society and is too often an intergenerational experience which poses a significant threat to experiencing positive well-being both now and in the future.
- Research shows that children growing up in workless households experience consistently poorer outcomes than other children whose parents are always working, in relation to educational attainment and cognitive ability.



Why this should concern us?

- 35.5% (28,881) of households in Carmarthenshire can be defined as **living in poverty**, 13th highest in Wales (Welsh average 33.6%).
Welsh Government defines poverty as when "household income is less than 60% of the GB median income". This means a household where income is less than £18,868 a year (2018 - 60% of £31,446)

What do we need to do?

- We need to **prevent poverty** – There is a strong correlation between being born poor and experiencing a lifetime of poverty and many of the triggers of poverty experienced in childhood and later life are preventable if identified and addressed in a timely manner. Providing early, targeted and holistic interventions can therefore help reduce the likelihood of poverty occurring in our communities.
- We need to **help people into work** - work is one of the most fundamental and effective means of tackling poverty in all its forms. Work provides income and opportunities for social, emotional and cerebral development as well as improved health and well-being.
- We need to **improve the lives of people living in poverty** by supporting those in poverty and improving access to help to maintain basic standards of living.

How will we do this?

- A. Our children and education services will work to **prevent poverty** through delivering key early intervention programmes such as flying start, team around the family (TAF) and financial literacy is on the school curriculum. In addition services such as housing will take a more proactive, preventative approach to addressing key triggers of poverty to prevent escalation of issues such as homelessness and fuel poverty.
- B. We will **help people into work** by building their confidence and skills through the dedicated Communities 4 Work and Communities 4 Work plus programmes and targeted support for those who are furthest from the labour market e.g. those who are Not in Employment, Education or Training (NEET). We will continue to extend the Hwb model as a one stop shop for employment advice and support.
- C. We will **improve the lives of those living in poverty** through promoting and supporting greater financial literacy via services such as trading standards and housing benefits. We will also deliver initiatives to support key vulnerable groups including the School Holiday Enrichment Programme (SHEP), Toy Box and Hamper appeal.

Rural Poverty – see also Well-being objective 6 - Create more jobs and growth throughout the county; Part C - By identifying and addressing the issues facing rural communities.

Key measure

Households Living in Poverty (CACI's 'PayCheck' Data)

Household Income Figures Source: CACI's 'PayCheck' data										
Households Living in Poverty	2014		2015		2016		2017		2018	
	Carms	Wales	Carms	Wales	Carms	Wales	Carms	Wales	Carms	Wales
	29,956 (37.1%)	446,586 (33.6%)	29,086 (36.3%)	459,283 (35%)	29,020 (35.9%)	460,322 (34%)	28,223 (35.0%)	450,616 (33%)	28,881 (35.5%)	456,971 (33.6%)

35.5% (28,881) of households in Carmarthenshire can be defined as **living in poverty**, 13th highest in Wales (Welsh average 33.6%).

Welsh Government defines poverty as when "household income is less than 60% of the GB median income". This means a household where income is **less than £18,868** a year (2018 - 60% of £31,446)

An example of what we are doing

Community Engagement Programme in Tyisha Ward



Over the course of 2018 the Council has been working with residents of Llanelli's Tyisha ward in partnership with a number of key organisations to undertake a huge community engagement programme. The programme known as 'planning for real' sought to gain views and ideas from local residents to inform the development of a regeneration plan for the area. This means that residents, tenants and businesses have had a real opportunity to help plan for changes and improvements that will affect their future.

Cllr. Campbell has said: "We know that Tyisha has its problems, but we also recognise that it has a fantastic community spirit. People really want to see the area improve and we want people to be part of the change. There is real potential to do something and we're excited about what lays ahead."



Lead Executive Board
Member
Cllr Cefin Campbell



View our **detailed delivery plan**
against this objective

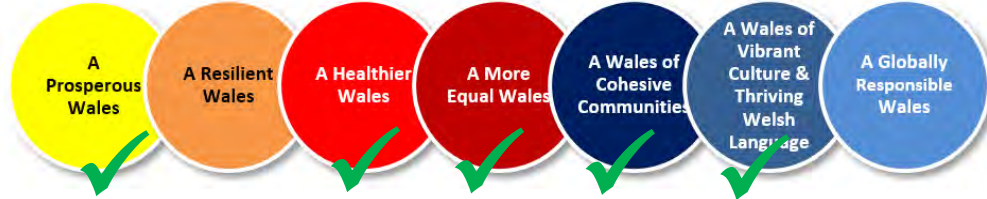


Well-being Objective 6

Live Well - Create more jobs and growth throughout the county

So why is this important?

- Providing secure and well paid jobs for local people is central to everything we are seeking to achieve.



- Increasing employability is fundamental to tackling poverty, reducing inequalities and has a dramatic impact on our health and ability to function in everyday society.

Why this should concern us?

- As at March 2018, of the 73.7% of Carmarthenshire's workforce, 59% were employed in the professional/technical/skilled trade occupations - well *below* the Welsh average of 63%, whilst 41% were employed in the caring/leisure/customer service/machine operative occupations – well *above* the 37% Welsh average.

Also see Well-being Objective 4 –Reduce the number of young adults that are NEET (Not in Education, Employment or Training)

- As at September 2018, the total number of unemployed/economically inactive residents (excluding students) - 16-64 represents 21.3% of the total population of Carmarthenshire, this is above the Welsh average of 20.0%.
- We must tackle a GVA (gross value added) gap that is widening between UK GVA & Wales GVA; Total GVA in Carmarthenshire represents 4.8% of Wales total GVA, which is a relatively high share. However, GVA per job is low (£44,833), ranking 18th out of 22 authorities, indicating low productivity. *GVA is the measure of the value of the wages and profits from goods and services produced in an area.*

What do we need to do?

- We need to build a knowledge-rich, creative economy by maximising employment & training places for local people through creating jobs and providing high quality apprenticeships, training and work experience opportunities, in order to have an on-going skilled & competent workforce to face the future
- We need to evolve Carmarthenshire's position in the Swansea Bay City Region (Swansea, Carmarthenshire, Pembrokeshire and Neath Port Talbot) into a confident, ambitious and connected county.
- We need to continue to invest in our local rural, infrastructure, including transportation to attract businesses, tourism/leisure to the county to promote economic growth and activity by building better connections & generating a strong tourism industry (*see Improving highway & transport infrastructure & connectivity WBO13*)
- We need to continue to invest in the strategic regeneration of our 3 principal towns, rural market towns, key strategic employment sites and continue to support business growth.
- We need to support Welsh Governments' - [Prosperity for All-the National Strategy: Economic Action Plan](#)
- Monitor the impact of Brexit on the economy of Carmarthenshire, so we can mitigate any problems and embrace all opportunities which may arise
- We will publish a recommendations for action, on behalf of the Carmarthenshire Rural Affairs Task Group
- We will support those every day businesses that and are all around us and are the foundation of our economy.

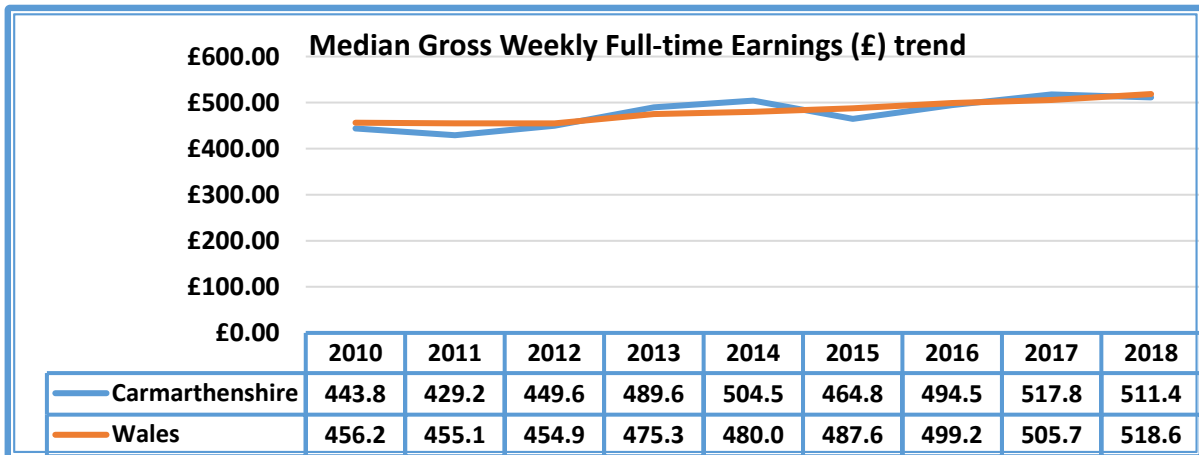
How will we do this?

- Regionally, by co-ordinating and delivering the Swansea Bay City Deal and specifically the Carmarthenshire based projects – Yr Egin and the Life Science and Wellness Village
- Locally, by delivering the 6 Transformational Strategy Area Plans targeting urban, coastal and rural Carmarthenshire
- By identifying and addressing the issues facing rural communities
- By developing learning, skills, employability and encouraging a spirit of entrepreneurship throughout the county to support new businesses in the county (Regional Skills & Learning Partnership)
- By ensuring clear business support plans in order to support any implications from Brexit.
- By supporting local economic growth

Key Measure of Success

Gross weekly pay (Median) (ONS – Annual Survey of hours and earnings)

There is a steady increase in the median gross weekly full-time earnings in both Carmarthenshire and Wales since 2010, but the increase seems to be a smoother continuous climb in Wales.



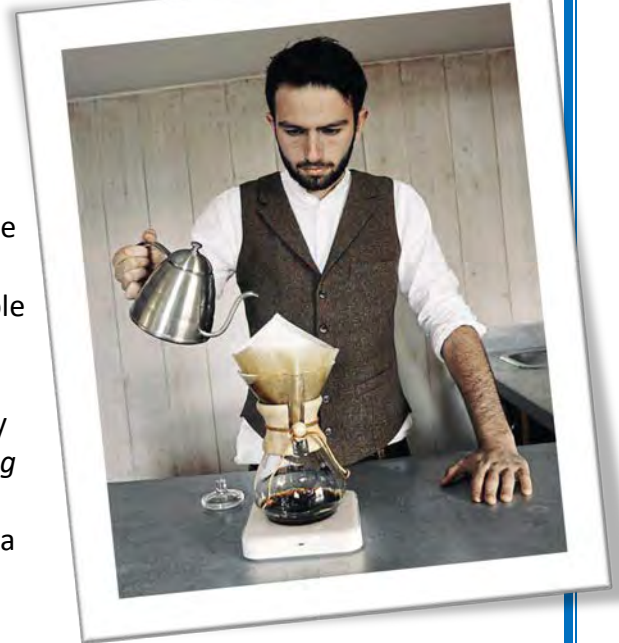
An example of what we are doing to help

The coffee makers inspired by Welsh heritage



Economic regeneration can take its inspiration from unusual sources. *Coaltown Coffee* owes its name and its ambition to the mining heritage of Ammanford. The company’s founders are planning for a bright future thanks to this new kind of black gold.

When **Scott James** and his father Gordon set up their coffee roasting business in the garage of their family home, few could have predicted the success they would enjoy. A couple of years on, Coal town Coffee Roasters now supplies 160 cafés, restaurants and shops across South Wales and beyond; together with national retailers - you can even buy their toasted Arabica beans in Selfridges. *“It’s been amazing and we are really lucky to have such loyal customers,”* says 23-year-old Scott, as the business has recently moved into a 3,000 sq ft Roastery warehouse in Ammanford.



The warehouse was developed through our *Property Development Fund* by local Property Developer Dolawen Cyf. and the building leased to Coal town – keeping it all local. The Roastery was set up with one ambition, to bring an industry back to their hometown. All of their coffee is roasted and packed at the Roastery, where they employ local people. They also have a dedicated training space at the Roastery set up for wholesale clients and for Public Barista Courses.



Lead Executive Board Member
Cllr Emlyn Dole (Leader)



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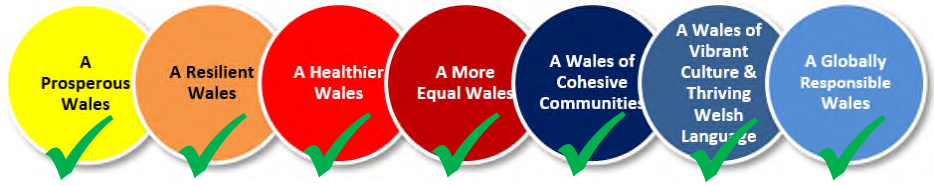


Well-being Objective 7

Live Well - Increase the availability of rented and affordable homes

So why is this important?

- Good quality affordable homes promote **health and well-being**, meeting the individual needs of the residents, building strong sustainable communities and places where people want to live.
- Good quality energy efficient affordable homes are good for the **People and the Environment** - as the energy use within the home will be reduced, having a significant effect on reducing the fuel costs for the occupying residents. It will also have a significant effect on reducing pollutants in the atmosphere and mitigating fuel poverty in our communities.
- It's good for the **Social Structure** - well-placed affordable housing developments allow communities to welcome a wide range of families and to create a vibrant, diverse, group of residents.
- It's good for the **Economy** - in order to thrive, new businesses need easy access to its workforce. Affordable housing developments ensure that working families will remain in their community.



Why this should concern us?

- People told us during our consultation on affordable Housing in 2015 that we need to:
 - ✓ Target help where the need is highest, in both urban and rural areas, by delivering more affordable homes for rent and buy.
 - ✓ Be more flexible - whether by bringing wasted homes back into use, buying existing homes or building new ones.
 - ✓ Do whatever it takes by developing innovative and creative ways to deliver more homes.
 - ✓ Use our resources in the best possible way to ensure as many new homes as possible.
 - ✓ Use the expertise, skills and resources of those we work with.

What do we need to do?

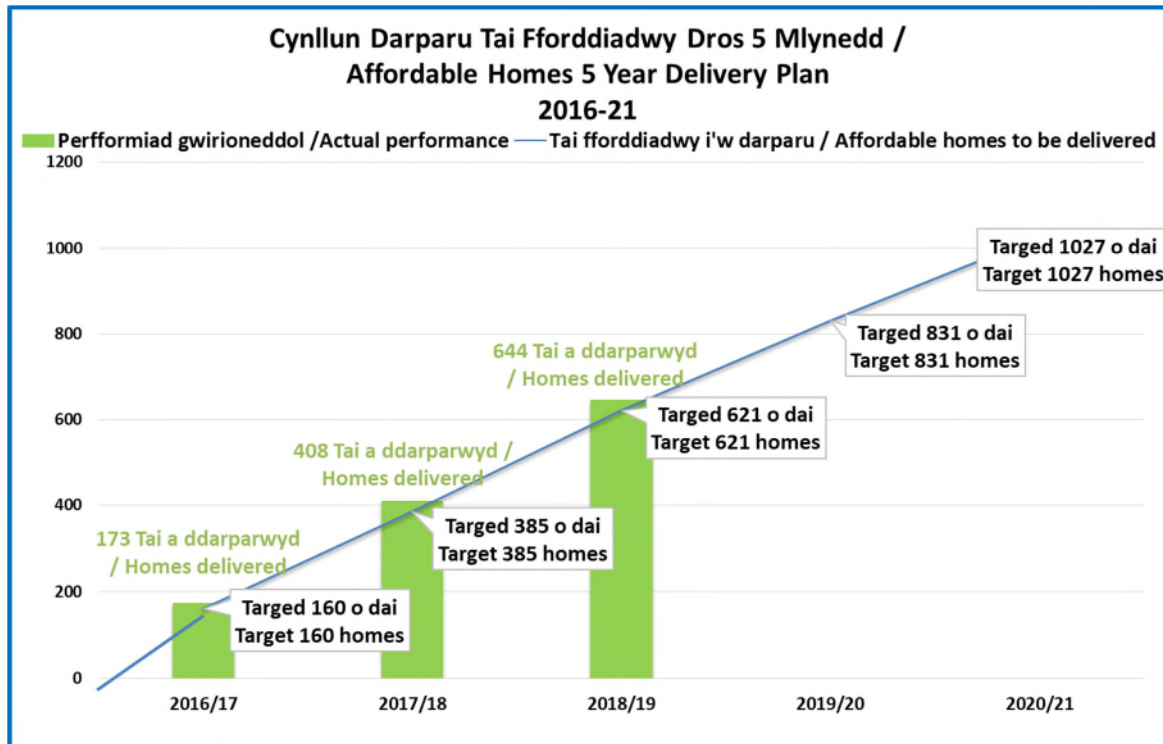
- We need to provide additional affordable homes to meet the needs of residents in Carmarthenshire.
- We need to build new council homes across the County.
- We need to actively work with private landlords to encourage them to make their properties available at affordable rental levels, including bringing more private sector homes into the management of our in-house 'Simple Lettings Agency'.
- We need to work in partnership with Housing Associations in Carmarthenshire to maximize the supply of new build affordable homes.
- We need to actively work with property owners to bring empty homes back into use.
- We need to purchase homes from the private sector and increase the Council Social Housing stock.
- We need to maximize the number of affordable homes delivered through developer contributions from the planning system.
- We need to maximize all funding opportunities for both the Council and Housing Associations.

How will we do this?

- A. We will deliver all of the above through our [Affordable Homes Delivery Plan](#). This is currently being further developed with more focus on building new Council and low cost affordable homes that will have a huge impact on the health, economic and social well-being of the County. We will also continue to bring empty homes back into use to increase choice and provide the right type of home in the right areas.

Key Measure of Success

Number of affordable homes in the County (7.3.2.24)



An example of what we are doing

Helping people to get on the property ladder.

Since the beginning of the plan we have helped over 50 families get on the property ladder. We have done this by providing homes on an equity share basis through our Low Cost Home Ownership programme. The homes have been provided from the Local Development Plan (LDP) Section 106 Affordable Housing process. The LDP requires all developers delivering more than 5 homes to provide affordable homes on the development. This can range between 10% and 30% depending on where in the County these developments are located.



Our homes are nominated to eligible individuals and families from the Affordable Housing Register. To be eligible, the household income cannot exceed than £25,000, meaning that these families would not be able to afford to buy their own home on the open market without subsidy. The homes remain affordable in perpetuity through the use of a local land charge. If the property is to be sold, it is again nominated to eligible households from the Affordable Housing Register.



Lead Executive Board Member
Cllr Linda Evans



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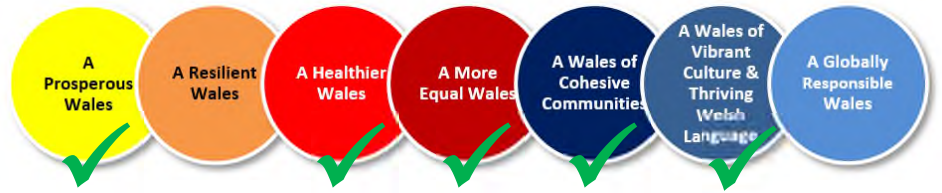


Well-being Objective 8

Live Well - Help people live healthy lives (tackling risky behaviour and obesity)

So why is this important?

- Our way of life is changing, people are living longer with a higher quality of life.
- The challenge is to prevent ill health.
- Living healthy lives allows people to fulfil their potential, meet educational aspirations and play a full part in the economy and society of Carmarthenshire.
- Many of the preventive services and interventions required to maintain health, independence and well-being lie outside health and social care.
- Playing a part in providing accessible, inclusive, exciting, sustainable services, which promote and facilitate learning, culture, heritage, information, well-being and leisure.



Why this should concern us?

- There is a significant gap in life expectancy and a healthy life expectancy. In Carmarthenshire:-
 - Life expectancy for males is 78.0 years (2015-17) compared to a healthy life expectancy of 65 years (2010-14)
 - Life expectancy for females is 82.2 years (2015-17) compared to a healthy life expectancy of 66 years (2010-14)
 - Healthy life expectancy of both males and females are below the Welsh average of 65.3 and 66.7 years.
- 18.6% of adults are still smoking in Carmarthenshire and 57.8% of adults are overweight or obese (Welsh Average of 59.5%) National Survey for Wales 2016/17 & 2017/18

What do we need to do?

- We need to work with partners to ensure people across Carmarthenshire:
 - Eat and breathe healthily
 - Are physically active; and
 - Maintain good mental health.
- We need to remove inequalities around opportunities for people to address these 3 key areas

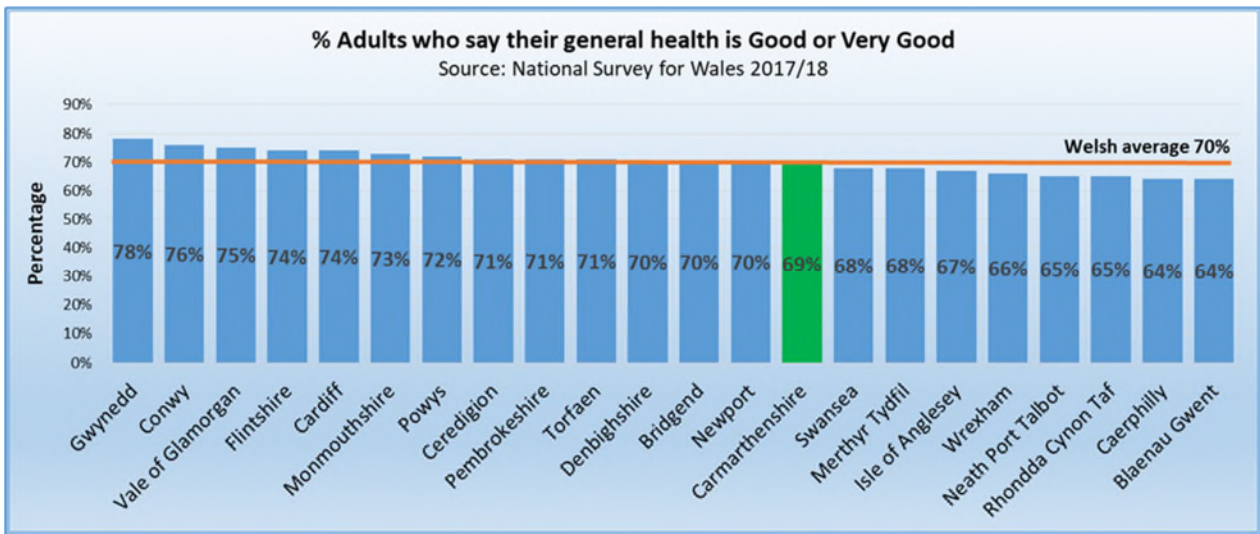
How will we do this?

- A. Eat and breathe healthily:** We will provide healthy vending and food options as part of their catering provision at our Leisure facilities and continue to ensure that our outdoor recreation facilities i.e. Country Parks, rights of way networks remain well maintained and can be accessed safely and enjoyed by everyone.
- B. Physical Activity:** We will continue investment in the new state of the art Wellness Village in Llanelli; Work in partnership with schools and the voluntary and health sectors to get “more people more active more often”; and, Enable employers to support the health and well-being of their workforce through Workplace Health initiatives.
- C. Mental Health:** We will continue to work with health and third sector partners to transform mental health services and improve access to information, advice, preventive and crisis services in Carmarthenshire. We will aim for people to experience the positive health benefits of taking inspiration from museum collections to promote creativity, mindfulness and self-confidence and imbed the New Mobile Library Fleet to improve information, digital and health literacy across the county.

Key Measure of Success

Adults who say their general health is Good or Very Good (National Survey for Wales)

The 2017/18 [National Survey for Wales](#) shows that **69%** of participating adults in Carmarthenshire say their **general health is Good or Very Good**. This is slightly below the Welsh average and down on last year's result of 70% but continues to be 14th highest in Wales.



An example of what we are doing

Encouraging Healthy Lifestyles

The objective in Leisure Services is to help people live healthy lifestyles and be more active more often is a mainstay in promoting and ensuring a healthier community in Carmarthenshire with all actions aimed at achieving this goal.

We want Carmarthenshire to be a place:

- ✓ That is the most active and healthy in the UK
- ✓ Where every person is an active participant at a 'Community Club' or 'Leisure / Cultural Facility'
- ✓ Where every child is hooked on Leisure / Cultural activity for life

Let us help
you achieve
#thatsmygoal



Lead Executive Board
Member
Cllr Peter Hughes-Griffiths



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Age Well



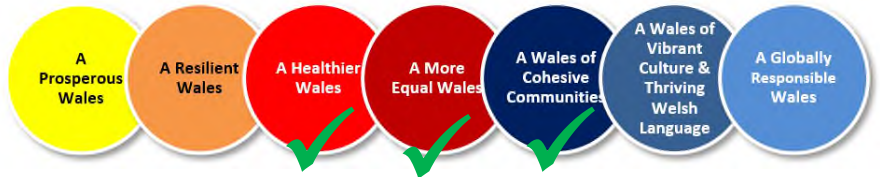


Well-being Objective 9

Live Well/Age Well - Support good connections with friends, family and safer communities

So why is this important?

- Loneliness and social isolation are harmful to our health, with research showing that lacking social connections is as damaging to our health as smoking 15 cigarettes a day and is worse for us than well-known risk factors such as obesity and physical inactivity.
- Social networks and friendships not only have an impact on reducing the risk of early death and illness, but they also help individuals to recover when they do fall ill.
- Social isolation puts individuals at greater risk of cognitive decline
- Loneliness amongst young people has been shown to increase the likelihood of poor physical & mental health, the risk of becoming involved in criminal activity and reduce future employment opportunities.



Why this should concern us?

- In our well-being survey of 2,500 residents, good relationships and a sense of belonging was the 3rd highest thing that mattered.
- The importance of family in positively influencing well-being is evident in findings from primary engagement activities delivered as part of Carmarthenshire's Well-being assessment. Family and friends were overwhelmingly identified as the most important factor in experiencing positive well-being by over 500 adults and children taking part in an exercise.
- 48% (close to the National average of 50%) of Carmarthenshire residents feel they live in cohesive communities. 72% agreed that local people treat each other with respect and consideration, 68% agreed that people from different backgrounds get on well together and 70% feel they belong to their local area. (*National Survey for Wales, 2016/17*).
- Safety-related issues were highlighted throughout the Carmarthenshire Wellbeing Assessment and feeling safe at home and in the local community impacts on everyone's sense of well-being

What do we need to do?

- We need to ensure services respond to the needs of families and communities.
- We need to continue to build greater community cohesion and to support and empower communities to address their safety, collective well-being and the well-being of those within the community, including the building of social bonds within groups and social bridges between groups in our communities.
- We need to encourage promotion of independence, wellbeing, community engagement & social inclusion.
- We need to keep our communities safe when delivering our services

How will we do this?

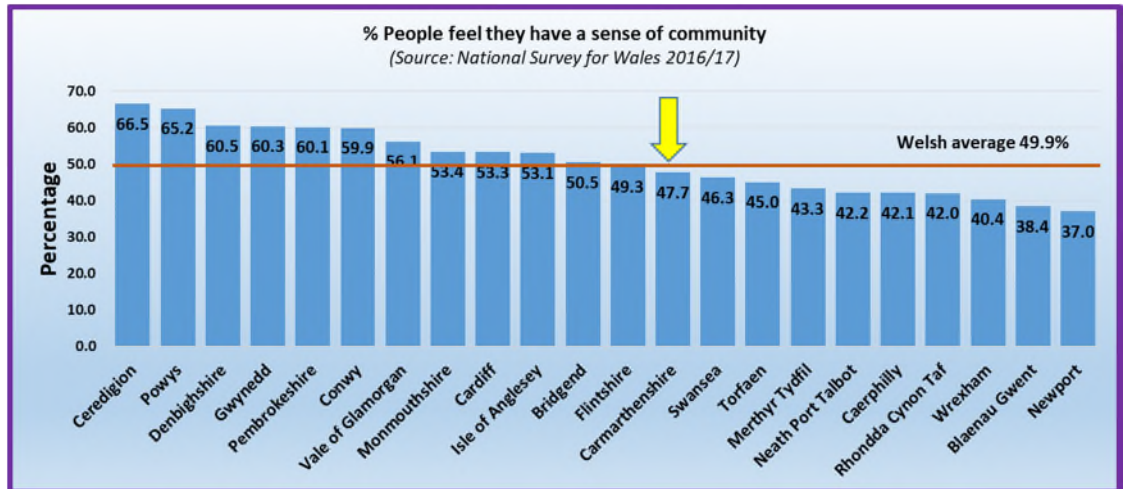
- A. We will continue to develop and implement how we provide information, advice and assistance across social care services.
- B. We will promote and develop strong connections for people, places and organisations.
- C. We will identify the strengths and resources within communities which can contribute to promoting and supporting the health and wellbeing of neighbours.
- D. We will continue to support community safety to help increase people's sense of personal security and their feelings of safety in relation to where they live, work and spend their leisure time.

Key Measure of Success

% Say they have a sense of community (National Survey for Wales) (National Well-being Indicator)

The 'Sense of Community' is derived from three questions; People feel they belong to their local area; People in the area from different backgrounds get on and People in the area treat each other with respect'.

Carmarthenshire has the 4th highest year on year % change having reduced from 73% in 2014/15 to 47.7% and moved down from 5th to 13th position



An example of what we are doing

The White Ribbon Campaign - end male violence against women and girls



Carmarthenshire Council, Mid and West Wales Fire and Rescue Service and Dyfed-Powys Police have all met the standards required to be awarded with White Ribbon UK accredited status. Achieving White Ribbon UK status shows an organisation's commitment to The White Ribbon Campaign - the largest global initiative to end male violence against women. The award is recognition of the work which the three organisations have already undertaken in involving men in speaking out

and challenging male violence against women and girls. It is also a reminder of the work that still needs to be done.



Lead Executive Board Member
Cllr Cefin Campbell



View our **detailed delivery plan** against this objective



Well-being Objective 10

Age Well - Support the growing numbers of older people to maintain dignity and independence in their later years

So why is this important?

- Carmarthenshire has a high proportion of residents over 65 who are a vital and vibrant part of the community. We want the county to be a place to age well.
- Consultations have demonstrated that 'what matters' to older people is to be able to be as independent and well as possible for as long as possible.
'Being respected as an older person and not being seen as a burden on the local health and social care system'
- Research shows that a vital factor of healthy aging is for older people to feel included and useful.
- Older people contribute to the economy in Carmarthenshire by caring for their grandchildren or other family members.
- The Royal Voluntary Service have described older people as the '*social glue*' of communities.



Why this should concern us?

- Current projections suggest that the population of people over 65 living in Carmarthenshire is growing and by 2030 this will increase by 60%. There has been, and continues to be, a significant increase in the 'oldest of the old' with the greatest rise represented in the over 85 age group; with a predicted growth of 116%.
- Older people are statistically more likely to have a life limiting health condition with 55% of the over 65 population in the reporting having a long-term illness or disability. Demand for hospital and community services by those aged 75 and over is in general more than three times greater than from those aged between 30 and 40.
- Whilst the people of Carmarthenshire are living longer there is not a similar trend in increased years of being well. This is defined as healthy and disability-free life expectancy and it is rising more slowly than life expectancy. In simple terms this means that people are living longer with illness and disabilities. For males in the area, life expectancy is 77.4, with disability free life estimated at 59.4 and healthy life at 64. For females, it is 82, with 61.2 disability free years and 65.7 healthy ones.
- It is essential that we lay robust foundations to future proof the availability of services that promote and support ongoing well-being and independence for our frail older adult population.

What do we need to do?

- We need to continue to integrate health and social care at population health level to address the complex needs associated with age related multiple conditions and frailty.
- We need to work with individuals and communities together with the public, private and voluntary sectors to develop and promote innovative and practical ways to make Carmarthenshire a good place to grow older for everyone (see Objective 11 on *Ageing Well*).
- We need to develop service provision on a smaller footprint which are population based, integrated across health & social care and seek to reduce demand and growth in the future

How will we do this?

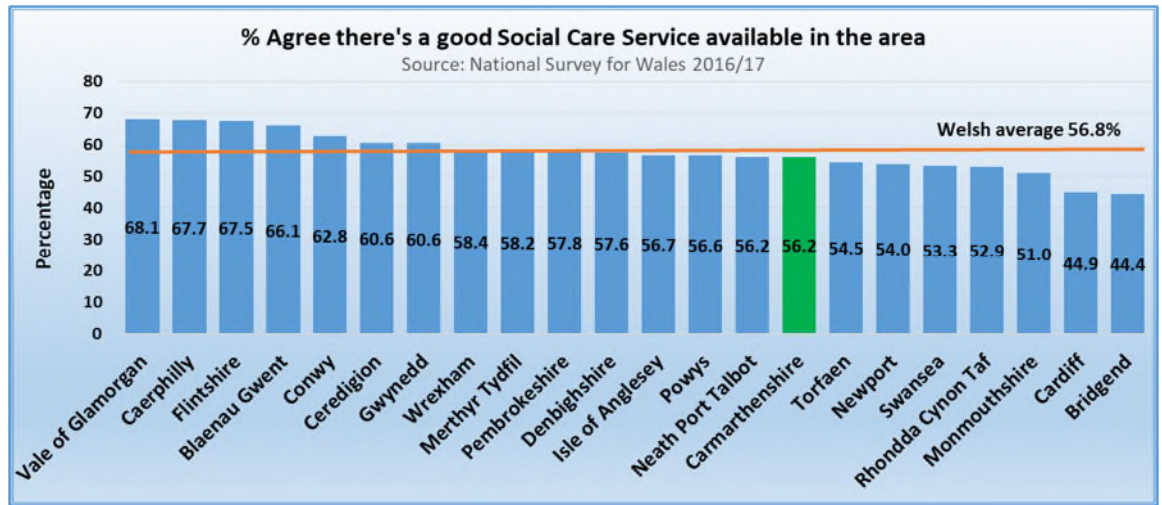
The Welsh Government commissioned a Parliamentary Review of the Long Term Future of Health and Social Care: "A Healthier Wales" is the Welsh Government's response to that Review. The report adopts a "Quadruple Aim". They are continually to work towards an:

- A. Improved population health and wellbeing;
- B. Better quality and more accessible health and social care services;
- C. Higher value health and social care; and
- D. A motivated and sustainable health and social care workforce. ."

Key Measure of Success

Agree there's a good Social Care Service available in the area (National Survey for Wales)

According to the 2016/17 [National Survey for Wales](#) 56.2% of those surveyed agreed that there's a **good social care service available** in their area, this is just below the Welsh average of 56.8% but an improvement on the previous survey result of 53.1%. This puts us in **15th** position in Wales compared to 12th place in the previous year.



An example of what we are doing

Dementia Friends Initiative

We are committed to supporting our residents to Age Well, maintaining dignity and independence, enabling older people to remain in their own homes.

One of our initiatives is creating dementia friendly Carmarthenshire. Carmarthenshire County Council, Hywel Dda Health Board and Dyfed Powys Police together with local GP surgeries, Town Councillors, local businesses, voluntary groups and community members have worked together to support the Alzheimer Society's Dementia Friends initiative. The program aims to provide dementia awareness sessions to local businesses, organisations, public sector employees and members of the public to become dementia friends and to pledge actions so that people living with Dementia feel empowered to access their communities. This work is currently being undertaken in Llanelli, Pontyberem, Ammanford, Llandovery, Laugharne, St. Clears, Whitland and surrounding areas, Llandeilo and Carmarthen Town.



Lead Executive Board
Member
CLr Jane Tremlett



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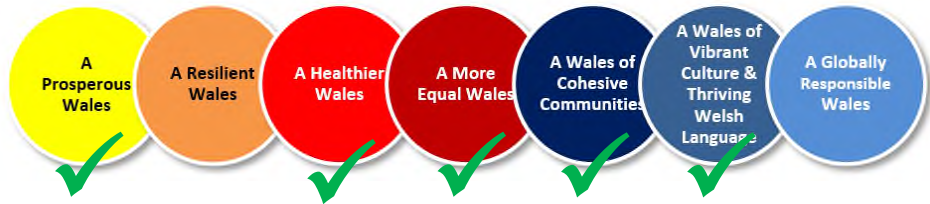


Well-being Objective 11

Age Well - A Council-wide approach to support Ageing Well in Carmarthenshire

So why is this important?

- Wider services can make an important contribution in supporting and sustaining the independence of older people and reducing the demand on Social Services and Health Care.
- When planning services for older people, we need to listen to what they have told us.
- In deciding what to do, we need to ask ourselves, would this service *be ok for me or my relatives*
- Tackling the causes of loneliness and social isolation is a national priority for the Welsh Government.
- Older people's rights must be promoted and protected so they can age well and are protected against ageism, discrimination and abuse. (See the Older People's Commissioners priorities)
- So that older people able to participate fully in their communities.
- We fully support the '*Dublin Declaration on Age-Friendly Cities and Communities in Europe, 2013*'.
- The Council has determined to make Carmarthenshire a dementia friendly county along the lines of the Alzheimer's Society Dementia Friendly Community Programme.



Why this should concern us?

- Older people are a significant asset to Wales, worth over £1bn to the Welsh economy annually. We must take forward an asset-based approach which, rather than focusing on the costs of providing services for older people, considers instead the cost of not investing in older people
- Carmarthenshire has an ageing population and by 2039 around 1 in 3 residents will be aged 65 +.
- Older people who are supported by tailored services and living in inclusive communities, are able to contribute more to the local economy and society.
- When surveyed older people have told us that they want as much support as possible to help them do the things they enjoy and to be able to manage day to day.

What do we need to do?

- We need to 'join-up' our diverse divisions and departments to support independent living and to help older people live in their communities. Making sure that the impact of all service changes on elderly people are carefully thought through.
- We need to consult in a meaningful way with older people who are often '*experts by experience*' and know the services they need to remain active and independent in their communities.
- We need to focus on an outcome based approach to draw out the changes and improvements seen in an individual's life – we need to build services around the outcomes older people need.
- We need to examine how we will work with the Public Service Board (PSB) to achieve the Older People's Commissioner for Wales's targets for inclusion in the PSBs *Well-Being Plan*.

How will we do this?

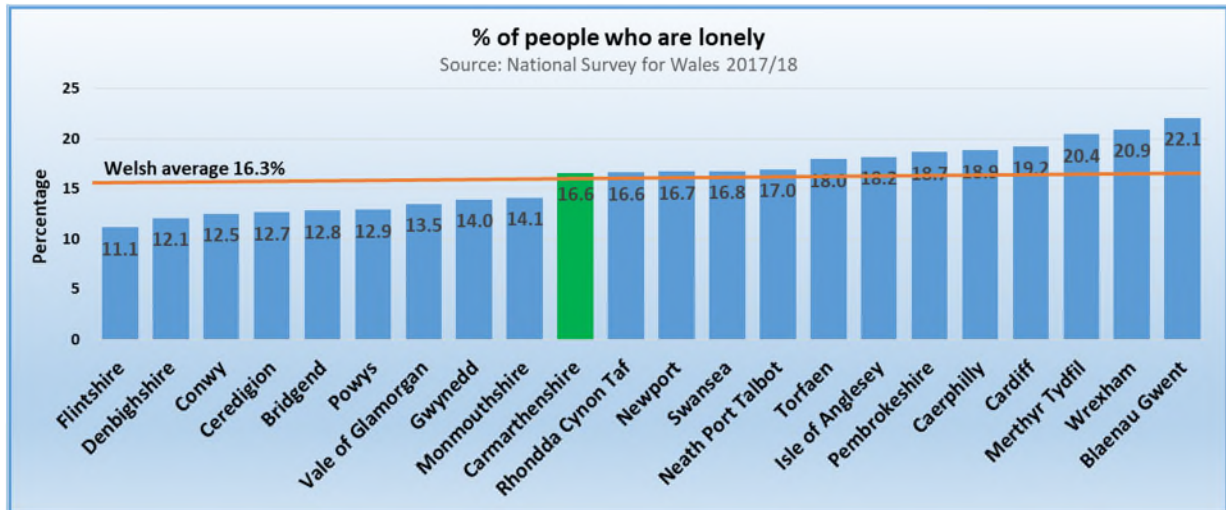
- The Welsh Government will be publishing their new Strategy for an Ageing Society in the Spring of 2019. The Council will need to refresh and respond to the local priorities emerging from this national strategy.
- In doing this the Council will also take account of the Older People's Commissioner's priorities and the World Health Organisation's age friendly priorities for action.

Key Measure of Success

People who are lonely (National Survey for Wales)(National Well-being Indicator)

According to the 2017/18 [National Survey for Wales](#),

16.6% of participating adults in Carmarthenshire **classed themselves as lonely**, this is slightly above the Welsh average of 16.3% but has reduced from previous year’s result of 17.1% and we continue to be in 10th position.



Please note that this survey result is for all participating adults and not just the elderly.

An example of what we are doing

Carmarthenshire is kind

The 50+ Forum annual event was held on the 14 September 2018 at the Botanic Garden with 634 attendees. Close working relationship with colleagues in the Communities Department were developed in order to deliver the **Carmarthenshire is Kind** focus. This focus talked about the concept of kindness and encouragement that great things are possible with only the simplest acts of kindness and generosity.



Lead Executive Board Member
Cllr Linda Evans
Cllr Jane Tremlett



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Healthy, Safe & Prosperous Environment



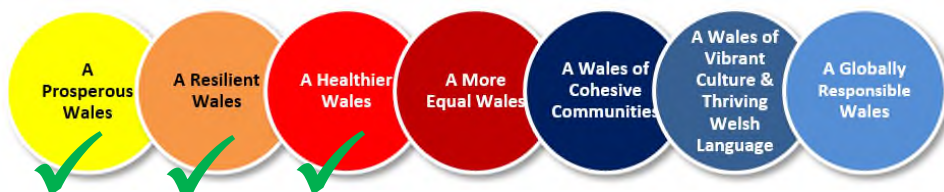


Well-being Objective 12

Healthy & Safe Environment - Look after the environment now and in the future

Why is this important?

- The *Natural Environment* is a core component of sustainable development. The Environment (Wales) Act 2016 expands the duty placed on public bodies, requiring them to *maintain & enhance biodiversity and promote ecosystem resilience*.
- A biodiverse natural environment, with healthy functioning ecosystems, supports social, economic and ecological resilience. Carmarthenshire's natural environment is the natural resource on which much of our economy is based – tourism, farming, forestry, and renewable energy. It is a major factor that attracts people, both young and older to live, work and visit the county, bringing inward investment with them.
- The conservation and enhancement of biodiversity is vital in our response to climate change and key ecosystem services such as food, flood management, pollination, clean air and water.
- 60% of the County's people live in rural areas and the remaining 40% live within 400m of natural or semi-natural green space.
- The Well-being Needs Assessment survey identified a strong relationship between residents' well-being and their surrounding environment from providing recreational opportunities, to psychological positivity, health benefits and a connection to heritage and culture.
- The '*Resilient Wales*' goal set out in the Well-being Future Generations Act requires public bodies to set objectives to achieve a 'biodiverse natural environment with healthy functioning ecosystems'



Why this should concern us?

- The environment contributes £8.8 billion of goods and services annually to the Welsh economy, 9% of Welsh GDP and 1 in 6 Welsh jobs; with the environment being relatively more important to the Welsh economy than is the case for the other UK nations.
- A biodiverse natural environment, with healthy functioning ecosystems, supports social, economic and ecological resilience, as well as our health and well-being.
- Responses from the Well-being Assessment survey showed that a clean environment is important to well-being and that residents are concerned with preserving and enhancing the local environment with repeated references to tipping, littering and recycling.
- Rising sea levels are likely to impact not only the 5,587 properties in Carmarthenshire already at risk of tidal and rising river level flooding, but additional properties along the coastal & river communities. A biodiverse natural environment will be more resilient to both climate change, and changes in sea level.

What do we need to do?

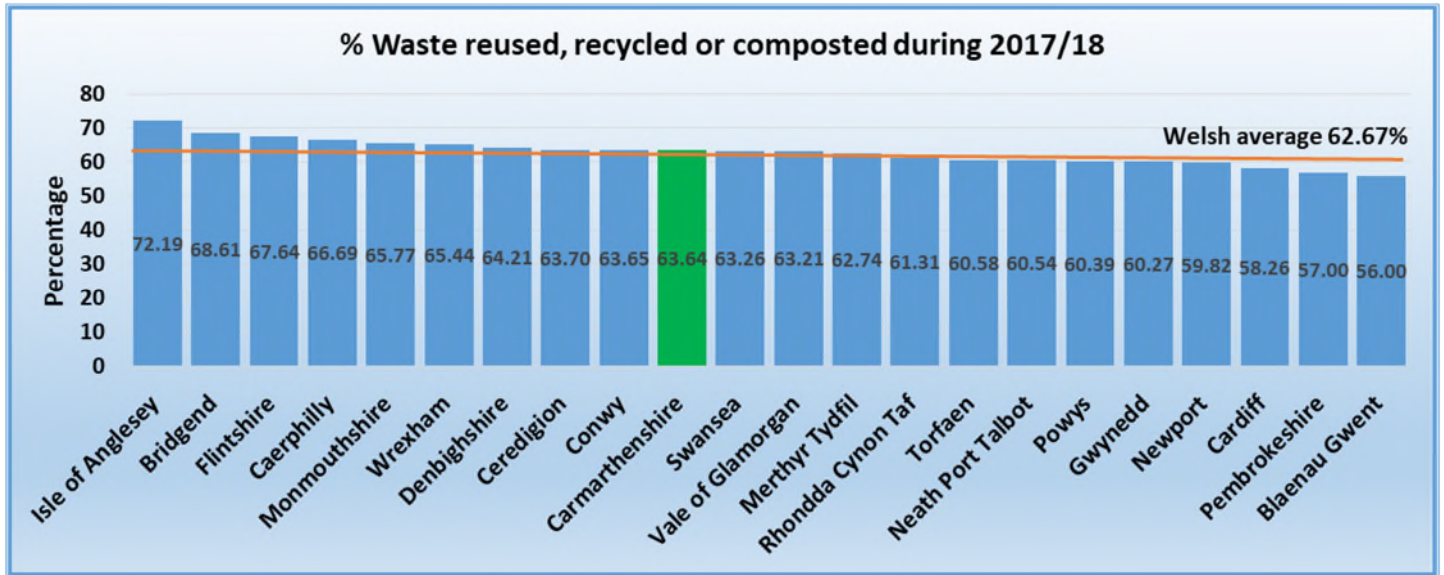
- We need to ensure that in delivering all our strategies, plans, projects and programmes for development, economic growth and the attraction of inward investment, we deliver our S6 Environment (Wales) Act duties and actively maintain and protect biodiversity and promote ecosystem resilience.
- We need to sustain and enhance natural & built spaces to encourage healthy living for residents & visitors.
- We need to support resilience within our rural and urban communities.

How will we do this?

- A. We will advise the whole Authority and partners on our need to address the requirements of the Environment (Wales) Act 2016 and monitor delivery of CCC's Environment Act Forward Plan, so demonstrating its compliance with the Biodiversity & Resilience of Ecosystems Duty within the Act.
- B. Ensure that in delivering planning services across the County, and in particular the various aspects of Planning (Wales) Act 2015, we demonstrate compliance with the Biodiversity & Resilience of Ecosystems Duty within the Act
- C. We will continue to implement and promote the increased use of renewable energy and become carbon neutral by 2030.
- D. We will protect our environment and properties through delivering our *Flood & Waste Management Plan*; and protect and manage our coast by delivering the *Shoreline Management Plan*.
- E. We will deliver actions from the '*Towards Zero Waste strategy*', to become a high recycling nation by 2025 and a zero waste nation by 2050.

Key Measure of Success

Rates of recycling (PAM/030)



Recycling declined in 2017/18 to 63.64% from 66.23% the previous year, moving down from 5th to 10th place but just above the Welsh average. The slight decline is predominantly as a result of the difficulties with the refuse derived fuel (RDF) outlets.

An example of what we are doing

Managing our wetland habitats

Managing our wetland habitats appropriately and recreating them in the right places can bring great benefits for wildlife *and* people. The flat coastal land south-east of Llanelli was once an area of coastal grazing marsh forming part of the distinctive coastal landscape of the county. Although much was lost/degraded as Llanelli developed into an important industrial town, areas have been recreated/restored over recent years and are now flourishing with wildlife. Over the past few years the Council, the Wildfowl and Wetlands Trust (WWT), Natural Resources Wales and local contractors have worked together to create/restore

wetland features in degraded areas of former coastal grazing marsh that the Council owns close to the WWT. This year over 400 m of ditch was restored/created to help water voles in an area of land that was scrubbing over. It will hopefully become home to a range of wetland species and improve local flood storage. As the land is linked to the Wildfowl and Wetlands Trust, where a significant amount of habitat creation has been undertaken and which is very important for wildlife (and is also a wonderful place for people to learn about and enjoy the natural environment), it should improve the ecological resilience of the local landscape to support water voles.



Lead Executive Board Member
Cllr Phillip Hughes



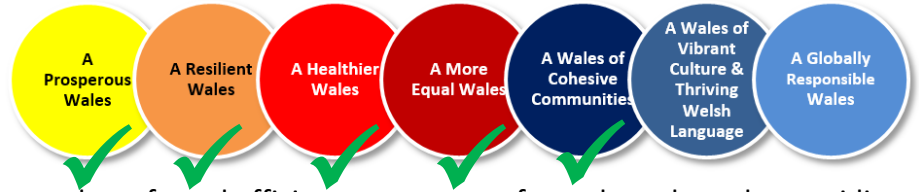
View our [detailed delivery plan](#) against this objective



Well-being Objective 13

Healthy & Safe Environment - Improve the highway and transport infrastructure and connectivity

Why is this important?



- Transportation & highways play a key role in sustaining our community and deliver 'Prosperity for All.' A modern, successful economy is reliant upon the safe and efficient movement of people and goods; providing opportunities for people to gain access to employment, education, health, leisure, social and retail services.
- *United & connected* is one of the four Welsh Governments' aims in its 'Taking Wales Forward' plan. Providing integrated and affordable access for businesses, for residents and visitors can stimulate economic development, reductions in deprivation and social exclusion and an increase in well-being.
- Sustaining access to services will deliver improvements in health and wellbeing for all sections of the community e.g. that includes: walking, cycling, passenger and road transport.
- By 2030 South West Wales will be a confident, ambitious and connected City Region.

Why this should concern us?

- Our survey identified *transportation and highways as important* and in the top 10 priorities for the community was road maintenance, bus services and pavement maintenance.
- In our survey on satisfaction with services and the importance of services - *Road Maintenance and Repairs* were identified as one of the highest importance with low satisfaction.
- Our highway network is the second largest in Wales covering 3,545 Kilometres, more than double the Welsh average of 1,566 Kilometres; covering 16 million square metres of carriageway.
- The condition of our roads was ranked 17th out of 22 across Wales in 2017/18.
- 18.8% of residents do not have access to a car or van. However, 43.5% of households have one car per household, which may indicate reduced accessibility in areas not well served by public transport.
- Only 55% aged 80 or over have access to a car/van therefore public transport and community based services are important to enable people to continue to live within their communities; it can mean the difference between a person staying independent at home or entering residential care.
- Air quality is emerging as a concern is Llandeilo, Carmarthen and Llanelli.

What do we need to do?

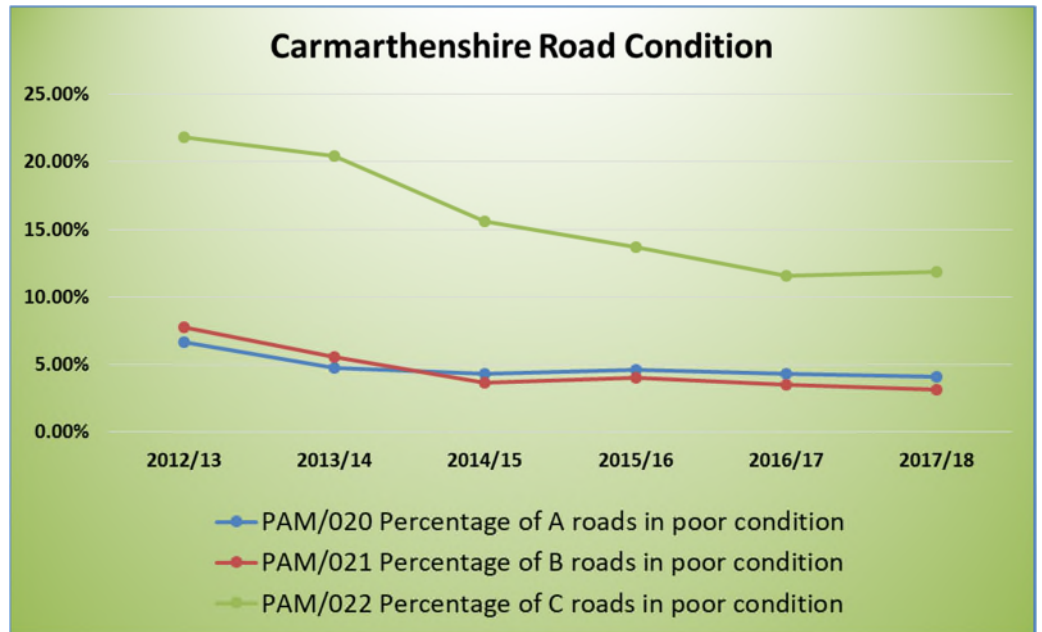
- We need to improve connectivity, reduce congestion and improve competitiveness to develop and support access to services.
- We need to sustain investment into our public and community transport systems and facilitate travel to and from schools to support our Modernising Education Programme.
- We need to also invest in infrastructure to support more sustainable journeys and Active Travel. For example through cycle ways, footpaths and public transport infrastructure.
- We need to continue to sustain investment in our existing highway infrastructure to improve connectivity;
- We need to maintain our focus on road safety and deliver our road safety strategy priorities.
- We need to ensure our fleet of vehicles are safe, modern and efficient, and design our replacement strategy to adapt to changes in vehicle technology.

How will we do this?

- A. We will develop the highway infrastructure to meet the priorities of our Regeneration Plan and Swansea Bay City Deal. We will continue to develop a new highway at Cross Hands and develop strategic schemes to connect communities to promote 'Active Travel' and tourism.
- B. We will continue the successful integrated public transport network such as Bwcabus/LINC and Traws Cymru, develop a Metro for South West Wales to integrate Active Travel, bus and rail stations and work with regional colleagues to improve rail connectivity and journey times to West Wales.
- C. We will plan to redesign our school transport network to support the Modernising Education Programme.
- D. We will continue to support community transport.
- E. We will meet our objectives set out in our Road Safety Strategy.
- F. We will continue to modernise our vehicle fleet to improve efficiency and reduce emissions, and support the development of electrical vehicle charging infrastructure.

Key Measure of Success

Through our investment in road repairs, we have seen an overall improvement in their condition. The additional Welsh Government funding will help to support our prioritised programme of surfacing our roads.



An example of what we are doing

Towy Valley Path

The first section of the Tywi Valley Path is now open. Over 750m of pathway linking Carmarthen Museum in Aberwgili with Bwlch Bach to Fronun and onto Whitemill, offers cyclists and walkers beautiful scenery including views of the Bishops Palace gardens and ponds.

We are putting our customers first by opening the first section and we are now striving for excellence as we work towards completion of the path!

The Tywi Valley Path is one of Carmarthenshire County Council’s exciting capital projects, and has received £128,000 through the Welsh Government Rural Communities - Rural Development Programme 2014-2020, which is funded by the European Agricultural Fund for Rural Development. When complete, it is expected to boost the local economy by up to £2.4 million a year through increased tourism and visitor spend, which is part of a long-term vision for Carmarthenshire to be recognised as the Cycling Hub of Wales.



Lead Executive Board Member
Cllr Hazel Evans



View our [detailed delivery plan](#) against this objective

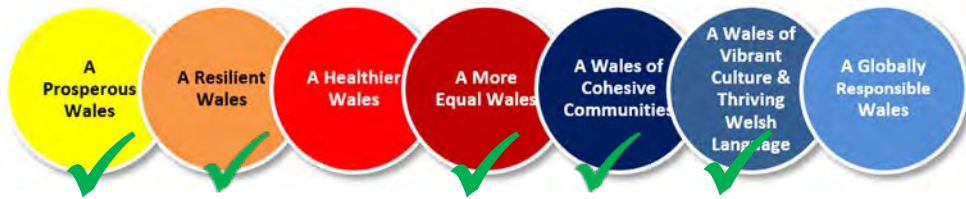


Well-being Objective 14

Healthy & Safe Environment - Promote Welsh Language and Culture

So why is this important?

- Carmarthenshire is a stronghold for the Welsh language and is considered to be of high strategic importance in its future.
- There are many advantages to bilingualism, including increased cognitive skills,
- It is a unique selling point. Tourist and hospitality industries throughout Europe are now realising the importance of offering unique experiences. Having two languages and a sense of Welsh history and culture places Carmarthenshire in a strong position.
- Engaging in cultural activity has demonstrable positive impact on starting well, living well and ageing well.



Why this should concern us?

- According to the results of the 2017/18 National Survey for Wales **43.6%** of people in Carmarthenshire said that they spoke Welsh.
- The 2011 Census showed that the number of Welsh speakers in Carmarthenshire had reduced to **43.9%** compared to 50.1% in 2001.
- The Welsh Government’s ambition, through the [Cymraeg 2050 - Welsh language Strategy](#), is to see the number of people able to enjoy speaking and using Welsh reach a **million by 2050**.
- The Welsh Government’s [Light Springs through the Dark: A Vision for Culture in Wales](#) is reinforcing the importance of culture as a priority.

What do we need to do?

- We need to ensure compliance with the Welsh Language Standards under the Welsh Language Measure (Wales) 2011 and monitor progress across the Authority.
- We need to continue promote the content of the ‘WESP’ Welsh in Education Strategic Plan in partnership with school leaders for the benefit of all Carmarthenshire learners. (Also see *WBO3*)
- We need to promote the use of the Welsh Language in our communities and work with partners such as the Mentrau Iaith, the Urdd and Mudiad Meithrin to realise the vision and outcomes set out in our Welsh Language Promotion Strategy
- We need to increase the number of people participating in cultural activity.
- We need to ensure that our collections and our County’s heritage assets are protected and accessible for future generations

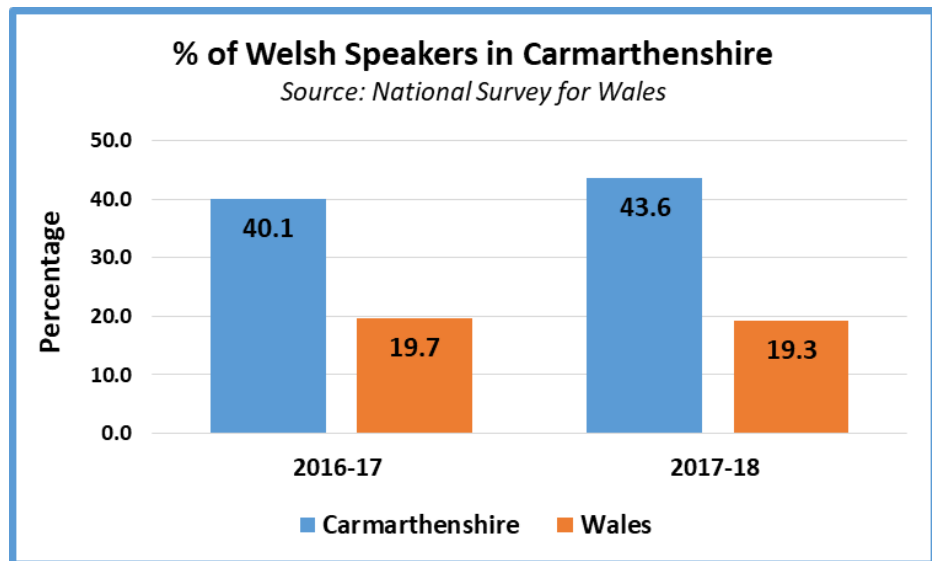
How will we do this?

- A. We will implement and monitor the **Welsh Language Standards** under the Welsh Language Measures 2011 across the Council, to the citizens of Carmarthenshire and other public services
- B. We will continue the **development of Welsh in all our Education services**, thus moving towards ensuring that every pupil is confidently bilingual. Pupils can fulfil their potential in gaining skills to operate as bilingual citizens in their communities, the workplace and beyond/worldwide.
- C. We will implement the **Welsh Language Promotion Strategy** - which will facilitate the use of Welsh in everything we do across all communities
- D. We will promote our **Welsh Culture & Heritage**

Key Measure of Success

Can speak Welsh (National Survey for Wales (NSW)(National Well-being Indicator) (NWBI))

The 2017/18 [National Survey for Wales](#) results shows that **43.6%** can speak Welsh in Carmarthenshire, an increase on 40.1% in the previous year. This is well above the Welsh average and the fourth highest percentage in Wales (Sample size - 11,400 in Wales). Carmarthenshire has the highest number of Welsh speakers in Wales with just over 78,000 according to the 2011 Census.



An example of what we are doing

A WELCOME booklet has been created for those who have returned to live or moved to Carmarthenshire.

The pack explains about the county and the Welsh language.

It also includes information about the benefits of being bilingual as well as listing different Welsh enterprises and organisations in the county and identifies places to shop and socialise where you can embrace the language.

The packs are given out to those who register for council tax; new council tenants; new university, health board, police and council staff in the county as well as being piloted with an estate agent and social housing providers.



Lead Executive Board Member
Cllr Peter Hughes-Griffiths



View our [detailed delivery plan](#) against this objective

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Building a Better Council & Better Use of Resources



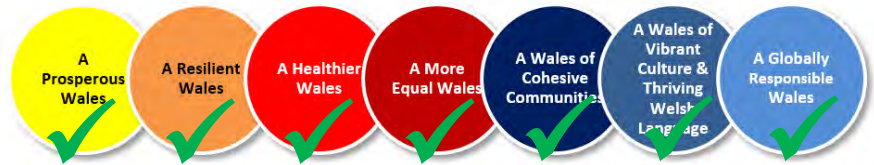


Well-being Objective 15

Building a Better Council and Making Better Use of Resources

So why is this important?

- The general purpose of the Well-being of Future Generations Act (Wales) 2015, is to ensure that the governance arrangements of public bodies for improving the Well-being of Wales take the needs of future generations into account.
- There are increasing demands and expectations yet less resources are available. Under these conditions we need to work even more efficiently and effectively to maintain services and improve where we can, delivering 'more (or even the same) for less'.



Why this should concern us?

- Further financial pressures are likely to arise from such things as rising energy costs, an increasing number of older people needing services from us, offices, school buildings and highways that require significant investment, and this is in addition to the current uncertainty in the economic outlook as the UK embarks on the process of leaving the European Union.

What do we need to do?

- Our Transform, Innovate and Change (TIC) programme will support the achievement of a sustainable financial future by delivering more efficient and effective services.
- We will conduct the work of the Council in an open and accessible way, ensuring we are properly accountable for the decisions we make.
- We intend to invest somewhere in the region of *an additional £210 million pounds of capital funding* in our corporate priorities over the next five years.
- We will make better use of our resources which will help to minimise the impact on services primarily by making smarter use of our buildings, our people and our spending.

How will we do this?

A. By transforming innovating and changing the way we work and deliver services.

Our Transform, Innovate and Change (TIC) programme is aimed at thinking differently, acting differently and therefore delivering differently. The programme takes into account factors such as the potential to deliver financial efficiencies, service improvement, opportunities to work collaboratively with other public sector partners and transformational projects with potential to deliver greater efficiency savings.

B. We shall follow the 7 Principles of Good Governance set out Chartered Institute of Public Finance and Accountancy (CIPFA)/ Society of Local Authority Chief Executives (SOLACE) :-

B1. Integrity and Values - *(Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law)*

B2. Openness and engagement – *(Ensuring openness and comprehensive stakeholder engagement)*

B3. Making a difference - *(Defining outcomes in terms of sustainable economic, social, & environmental benefits)*

B4. Making sure we achieve what we set out to do - *Determining the interventions necessary to optimise the achievement of the intended outcomes.*

B5. Valuing our people; engaging, leading and supporting - *(Developing capacity and the capability of leadership and individuals).*

B6. Managing risks, performance and finance.

(Managing risks and performance through robust internal control and strong public financial management)

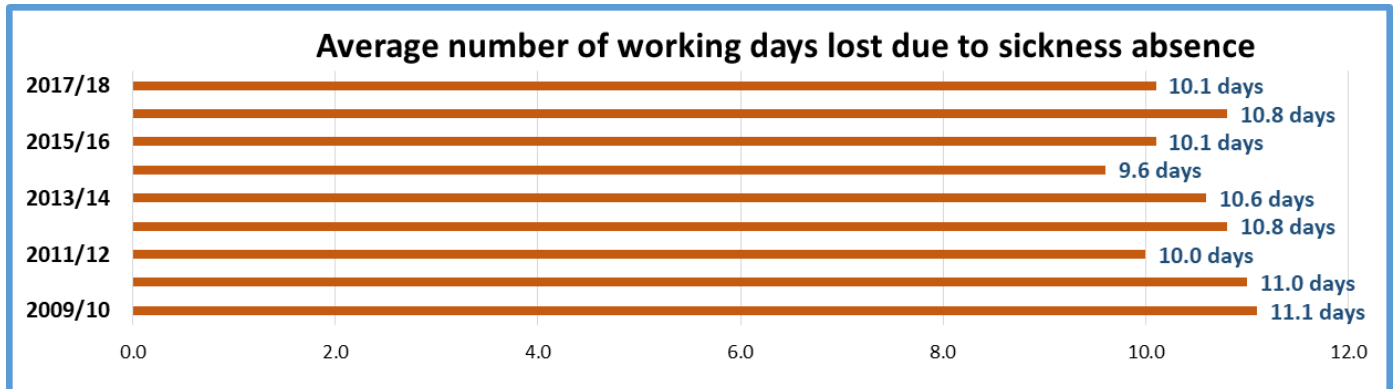
B7. Good transparency and accountability

(Implementing good practices in transparency, reporting, and audit to deliver effective accountability)

Key Measure of Success

Staff sickness absence levels (PAM/001)

Sickness levels within the council has fluctuated during the last few years from 11.1 days in 2009/10 to its lowest at 9.6 days in 2014/15. The Corporate Sickness Absence Management Framework helps Heads of Service and managers ensure that support is in place for staff where needed and there is consistent application of the sickness policy. Stress and mental health related absence continues to be the highest cause for sickness absence.



An example of what we are doing

Transform Innovate and Change (TIC) Agenda

The **Transform Innovate and Change (TIC) agenda** continues to focus on supporting cultural and behavioural changes by encouraging services to think differently, act differently and therefore deliver differently - looking for new ways of working and innovation.

At this year's 2018 TIC Awards, five winning teams were recognised for their contributions to this agenda. The event, now in its second year, saw the Schools' Staff Absence Scheme team, Web team, Pest Control team, Complex Needs team and Makerspace team each receive framed certificates for their achievements in demonstrating projects which reflected Transformation, Innovation and Change. A special 'Overall Winner' plaque, sponsored by 'We are Lean and Agile', was also presented to the Makerspace Team for the success of their project. The team emphasised how they managed to breathe new life into libraries across Carmarthenshire and how they have moved away from traditional thinking and introduced innovation and creativity to the heart of their communities.



Lead Executive Board
Member
Cllr David Jenkins &
Cllr Mair Stephens



View our **detailed delivery plan**
against this objective

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APPENDICES

Update to Improvement Objectives / Well-being Objectives

	No.	Well-being Objective	Refresh / upgrade
Start Well	1	Help to give every child the best start in life and improve their early life experiences	
	2	Help children live healthy lifestyles (Childhood Obesity)	Address findings of Dec/Jan 2019 WAO review of this Well-being Objective
	3	Continue to improve learner attainment for all Support and improve progress and achievement for all learners	Renamed To reflect the new National emphasis on the success and well-being of every learner. <u>Education in Wales : Our National Mission</u>
	4	Reduce the number of young adults that are Not in Education, Employment or Training (NEET) people	Changed to a more positive title:- Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways
Live Well	5	Tackle poverty by doing all we can to prevent it, helping people into work and improving the lives of those living in poverty	More fully reflect the ambition of the Tyshia project
	6	Create more jobs and growth throughout the county	Brexit Preparation Strengthen the rural profile
	7	Increase the availability of rented and affordable homes	
	8	Help people live healthy lives (Tackling risky behaviour and Adult obesity)	More emphasis on Mental Health
	9	Support good connections with friends, family and safer communities	Better profile on Safeguarding
Age Well	10	Support the growing numbers of older people to maintain dignity and independence in their later years	
	11	A Council wide approach to supporting Ageing Well in Carmarthenshire	<ul style="list-style-type: none"> • The Welsh Government will be publishing their new Strategy for an Ageing Society in the Spring of 2019. The Council will need to refresh and respond to the local priorities emerging from this national strategy. • In doing this the Council will also take account of the Older People's Commissioner's priorities and the World Health Organisation's age friendly priorities for action
In a healthy and safe environment	12	Look after the environment now and for the future	Increased the profile for Flooding Adopt recent Notice of Motion for zero Carbon
	13	Improve the highway and transport infrastructure and connectivity	Increase profile of Active Travel
	14	Promoting Welsh Language and Culture	
Corporate Governance	15	Building a better Council Making Better use of Resources	

Local Government (Wales) Measure 2009 and Well-being of Future Generations Act (Wales) 2015

The Local Government (Wales) Measure 2009 and the Well-being of Future Generations Act (Wales) 2015 are separate but interconnected legal obligations and it makes sense to ensure that these requirements are fully aligned and combined in this New Corporate Strategy.

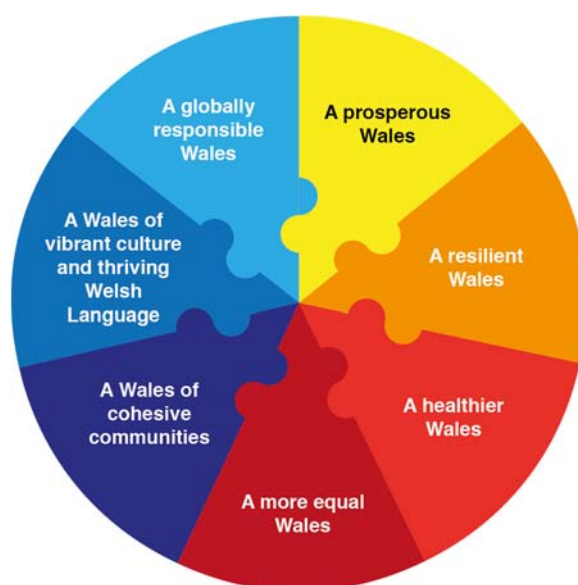
The Local Government (Wales) Measure 2009

- The Local Government (Wales) Measure 2009 requires the Council to set Improvement Objectives every year. They do not have to change every year, or be deliverable within one year.
- Our Improvement Objectives are essentially the same as our Well-being Objectives as they are based on a thorough evidence-based understanding of the communities we serve and local needs. We compare our Service performance and satisfaction results with all Councils in Wales to make sure we improve where we most need to.
- We have a duty to improve, often delivering 'more (or even the same) for less'.

Well-being of Future Generations Act (Wales) 2015

This is an Act introduced by the Welsh Government which will change aspects of how we work. The general purpose of the Act, is to ensure that the governance arrangements of public bodies for improving the well-being of Wales, take the needs of future generations into account. The Act is designed to improve the economic, social and environmental well-being of Wales, in accordance with sustainable development principles. The new law states that:-

- a) We must carry out sustainable development, improving the economic, social, environmental and cultural well-being of Wales. The sustainable development principle is **'... the public body must act in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs.'**
- b) We must demonstrate 5 ways of working:
Long term, integrated, involving, collaborative and preventative
- c) We must work towards achieving all of the 7 national well-being goals in the Act. Together they provide a shared vision for public bodies to work towards.



For the first time in Wales, the Well-being of Future Generations Act, provides a shared vision for all public bodies in Wales to work towards. As a public body subject to the Act we were required to set and publish Well-being Objectives that maximised our Contribution to the Well-being Goals.

How our Well-being Objectives contribute to the 7 National Well-being Goals

Carmarthenshire's 2017/18 Well-being Objectives / KIOPs			7 National Well-being Goals						
			Prosperity	Resilience	Healthier	More equal	Cohesive Communities	Vibrant culture & Welsh Language	Global responsibility
Start Well	1	Help to give every child the best start in life and improve their early life experiences.	✓		✓	✓	✓		
	2	Help children live healthy lifestyles	✓		✓	✓	✓	✓	
	3	Support and improve progress and achievement for all learners	✓	✓		✓		✓	✓
	4	Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways	✓		✓	✓	✓		
Live Well	5	Tackle poverty by doing all we can to prevent it, help people into work and improve the lives of those living in poverty	✓		✓	✓	✓		
	6	Create more jobs and growth throughout the county	✓		✓	✓	✓	✓	
	7	Increase the availability of rented and affordable homes	✓	✓	✓	✓	✓	✓	✓
	8	Help people live healthy lives (tackling risky behaviour & obesity)	✓		✓	✓	✓	✓	
Age Well	9	Support good connections with friends, family and safer communities			✓	✓	✓		
	10	Support the growing numbers of older people to maintain dignity and independence in their later years	✓		✓	✓	✓	✓	
	11	A Council-wide approach to support Ageing Well in the county	✓		✓	✓	✓	✓	
In a Healthy, Safe & Prosperous Environment	12	Look after the environment now and for the future	✓	✓	✓				
	13	Improve the highway and transport infrastructure and connectivity	✓	✓	✓	✓	✓		
	14	Promote Welsh Language and Culture	✓	✓		✓	✓	✓	
	15	Building a Better Council and Making Better Use of Resources	✓	✓	✓	✓	✓	✓	✓

Financing the Council's Well-being Objectives

The financial position faced by local authorities has had a consistent theme over the last decade, with the level of resources available to public services seeing significant reductions, which means that we have less money to invest in services now than we have in the past. Over the last five years we have had to manage reductions in service budgets of around £50m, whilst at the same time the pressures on the budget have been increasing in terms of demand and expectations. We strive to manage this situation by reducing our spending without any significant impact on the frontline services valued by our communities.

1. Help to give every child the best start in life and improve their early life experiences

To achieve this objective we need to ensure appropriate investment in the early years and through our community resources such as Integrated Children's Centres and Family Centres.

The Children & Communities Grant helps to improve and integrate service delivery to better support vulnerable families and people across Wales. This grant incorporates the Flying Start and Families First grants which had Welsh Government Revenue funding of £5.1m in 2018-19.

2. Help children live healthy lifestyles

In order to deliver against this objective the key points above also apply.

School meals in Carmarthenshire follow healthy eating legislation, for which annual core funding is £3.4m. This includes the cost of the Primary School Free Breakfast initiative. For 2019/20, the Council has frozen prices despite inflationary pressures, and there is additional grant funding of £300k from WG for changes to free school meal eligibility.

Healthy activities for younger people are supported by existing sports development, and leisure facility programming budgets, supplemented by the Local Authority Partnership Agreement (LAPA) Grant of £500k which we access from the Welsh Government via Sport Wales. This helps pay for activities such as Free Swimming and the Active Young People Programme.

3. Support and improve progress and achievement for all learners

This key objective requires comprehensive support and resourcing from across our services.

Carmarthenshire is committed to ensuring a detailed and forward-thinking programme in support of improved attainment for all our children and young people. Schools receive £108m of delegated funding as well as approximately £19m through Welsh Government grants. In particular, additional funding has been provided to cover the cost of teachers pay and pension cost increases.

In addition, we are nearing the end of our *Modernising Education/21st Century Schools Programme* £87m to deliver the first tranche of priority projects (Band A), with £43m coming from the Welsh Government. The second tranche of projects (Band B) is projected to cost £129m, with £65m coming from the Welsh Government. To ensure ongoing comprehensive support and challenge for our schools, we require some £6.5m to resource our School Improvement and Additional Learning Needs (ALN) Teams and their valuable provision. A further £4m is needed to continue to provide wider learning and achievement experiences and resources such as museum, gallery and archive services.

4. Ensure all young people are in Education, Employment or Training (EET) and are following productive learning and career pathways

The Youth Support Service has a lead role in delivering this work in school and community settings. Annual core funding for this service is £500k. The service depends on annual external grants including the Welsh Government Youth Support Service (YSS) Grant (£201k in 18-19) and Families First (£661k in 2018-19). Securing further funding from the Children & Communities grant will be essential for this well-being target to be met.

In addition to these funding sources, we have been successful in gaining £3.1m European Social Funding (ESF) for the Regional *Cynnydd* project which is further supported by match funding of £1.3m. There is a further £733k of ESF for the Regional *Cam Nesa* project which is also supported by £314k of match funding

has been awarded. Both of these projects seek to reduce the number of young people becoming NEET in the county.

5. Tackle poverty by doing all we can to prevent it, help people into work and improve the lives of those living in poverty



It is difficult to estimate the resource implications for delivering initiatives to tackle poverty as this work is delivered across a wide spectrum of services. Some of this work is our core business for example homelessness support (£1m), and other targeted elements are grant funded such as previously mentioned *Children's & Communities Grant*, along with the *Pupil Deprivation Grant* (£5.1m in 2018-19). In addition, as a result of the diverse nature of poverty and the many different influences that can result in someone experiencing poverty, many of the councils services contribute towards tackling poverty indirectly. For these services tackling poverty is not the ultimate goal but is a result of the work they do to support individuals and communities

6. Create more jobs and growth throughout the county



Carmarthenshire's spend per head of the population on Economic Development is above the Welsh Average in Wales. Regeneration of the economy and jobs is the number one priority of the Council. Our 15 year regeneration plan will create over 5,000 jobs and see over £199 million investment over the next 5 years alone.

As part of the Swansea Bay City Deal we will have two major projects in Carmarthenshire:-

- At the *Creative Digital Cluster at Yr Egin* a total project cost worth £24m (£5m City Deal+£16m Public Sector £3m Private) will be delivered creating 200+ jobs over the next 15 years.
- At the *Life Science & Well-being Village project*, a total project cost of £200m (£40m City Deal, £32m Public Sector Funding and £127m Private Sector) will create 1800+ jobs over the next 15 years.

Also see Objective 3 for the 21ST Century Schools building programme and Objective 7 Affordable Homes.

7. Increase the availability of rented and affordable homes



Our original Affordable Homes Delivery Plan aimed to deliver over 1000 homes between 2016 and 2021. We have already delivered over 640 homes are well on course to exceed that target. Our ambitions for the next 10 years are to deliver over 900 new homes with an investment of over £150m, with over 250 being delivered in the next 3 years with an investment of £44m.

8. Help people live healthy lives (tackling risky behaviour and obesity)



This objective will bring together a lot of work done by services and in some cases it is difficult to isolate expenditure under this heading. However Capital expenditure over the next 5 years will be:

- £16.5m on a new Llanelli leisure centre
- £1.675 on enhancements to Amman Valley leisure centre.
- £600k on Rights of Way, £0.5m on the development of open spaces including at Pembrey Country Park
- £4.25m for the Tywi Valley cycle way and £1.4m on walking and cycling linkages
- In addition to over £675k on safer routes in communities

In Revenue expenditure for 2019/20 we will be investing:-

- £1.6m on children getting 60 minutes of exercise 5 times a week and the exercise referral scheme
- £6.3m running leisure, sports and swimming facilities
- £4.4m on outdoor, countryside and coastal park
- In ensuring cultural well-being across facilities we will be spending £6.8m on delivering services
- For Learning Disability Services £37m and Mental Health services £9.7m and Support Services including Safeguarding and Transport £6.2m
- To support the physically disabled we will be spending £6.6m and £2.1m on supported employment
- We ensure Public Health Services (Food Safety, Air and Water Quality etc.) £2.5m
- Provision of Trading Standards £1m



9. Support good connections with friends, family and safer communities

When we ask people *what things in life matter to you?* They tell us that loved ones, family, friends, neighbours and community matter to them. In Children's Services our range of family support services contribute to this objective and it is difficult to break down the costs of this from some of our other objectives on helping children get the best start in life and improving early life experiences. In total nearly £24m is spent across the Children's Services Division.

Services to support carers and home support services help people to continue to live at home, with their families and in their communities – Also see Objective 10

We are also working to ensure broader community cohesion with a range of initiatives - Link to Objective 13



10. Support the growing numbers of older people to maintain dignity and independence in their later years

In terms of Capital expenditure we will be spending £10m on disabled facility grants over the next five years and £7m on the Llanelli Area Review in 2019/20.

We will be spending nearly £62m of our revenue budget in 2019/20 on Older People Services. This will include:

- £4m on Commissioning, £8.5m on Local Authority (LA) Residential homes, nearly £23m on Private Sector Residential Homes and £782k on extra care
- On Homecare Services £6.5m LA provision and £9.2M on Private provision
- £1.7m on Information, Assistance and Advice and telecare services, £2.3m on enablement and £1.5m on Community Support & Day Services

Also see Objective 11



11. A Council wide approach to supporting Ageing Well in Carmarthenshire

It is difficult to estimate the level of investment in this objective because it cuts across diverse services. This is about making sure that in everything we do, we think about supporting Ageing Well in Carmarthenshire.

Put simply, older people are net contributors to the economy rather than beneficiaries with their contributions to the employment market, volunteering, mentoring and caring sectors. The work Council services deliver to help people live independent lives reduces the need for expensive health and social care interventions - Also see Objective 10



12. Look after the environment now and for the future

With regard to delivery of actions relating to the *Towards Zero Waste Strategy, Flood & Waste Management Plan and Shoreline Management Plan*, these actions are already covered by the relevant budgets. The Waste & Environmental Services division's revenue budget of £21m (19/20) aims to fund the collection and disposal of waste which incorporates numerous recycling initiatives, street cleansing, environmental enforcement, grounds and parks maintenance, flood and coastal defence as well as maintaining public conveniences ensuring that we look after the environment now and in the future.

In addition CCC receives a Welsh Government grant *Sustainable Waste Management revenue grant* (£1.1m in 2018/19)



13. Improve the highway and transport infrastructure and connectivity

Carmarthenshire’s *Local Transport Plan* sets out our priorities for infrastructure investment. The priorities are aligned to our corporate objectives and set within the objectives of the Swansea Bay City Region. Our current approved capital programme includes over £15m for investment into the highway infrastructure, with around £6m reliant on external grant funding, along with developer contributions as new development is commenced.

The Highways and Transport division’s revenue budget of £30m includes a sum of £8m for the highways infrastructure as well as funding for school and public transport, car park maintenance and administration, the upkeep of public lighting for the county and the development of transport strategies to maintain the connectivity of the highways infrastructure for Carmarthenshire.

The introduction of the transformation projects such as those included within the City Deal and integrated transport projects, supported through external funding, will provide opportunities for investment into the infrastructure and transportation services to support the safe movement of people and goods.



14. Promote Welsh Language and Culture

This priority can be addressed without the need for large additional investment. We will mainly focus on achieving this objective through the existing work we do within Regeneration & Policy, Leisure & Culture and Education & Children’s Services, advising and educating colleagues with regard to how our existing services can be further improved and how we can promote a vibrant culture and ensure the Welsh language is thriving.

Additional support may become available through the Welsh Government’s ‘*Cymraeg 2050 – Welsh Language Strategy*’ and we will closely monitor any opportunities for Carmarthenshire to access this support.



15. Building a Better Council and Making Better Use of Resources

Addressing this priority cuts across all service areas and is both about investment as well as efficiency savings. The Council is committed to financially sustainable delivery models - there are many examples of this across different departments, such as increased Extra Care provision where it better meets service user needs, a move towards agile working, thus reducing the Council’s estate costs in the future.

Over a sustained period of budget reductions, the council has sought to maximise the proportion of managerial savings, thus minimising the impact on frontline services. The Council’s medium term financial plan includes £13.3 million of “managerial” proposals, or 54% of total budget reduction proposals put forward.

The council has committed to improving ways of working through the work of the “Transformation, Innovation & Change” programme (TIC), which is underpinned by the TIC team (£204k)

Statements of Intent

Well-being Statement

We welcome our duties under the Well-being of Future Generations Act. We have already addressed much of the new Acts requirements but recognize that we can do more.

1. We feel that our Well-being Objectives contribute significantly to the achievement of the National Well-being Goals. Our Well-being Objectives relate to different aspects of life's course and address well-being in a systematic way.
2. These Well-being Objectives have been selected with considerable consultation feedback and a basket of different sources of information on need, performance data and regulatory feedback. In developing action plans to achieve these objectives we will involve people (in all their diversity) with an interest in achieving them.
3. The steps we take to achieve the Well-being Objectives (our action plans) will look to ensure that long term, preventative, integrated, collaborative and involvement approaches are fully embraced.
4. An Executive Board member has a specific responsibility for the overall Act. In addition, each Executive Board portfolio holder will have responsibility for the relevant Well-being Objectives.
5. To ensure that we take these action plan steps we will use our in house developed Performance Information Monitoring System dashboard. All the action plans will be monitored and reported on quarterly to Department Management Teams, Corporate Management Team and Executive Board. In addition progress will be reported to Scrutiny Committees. The Council will prepare an Annual report on its Well-being Objectives and revise the objectives if required.
6. The content of action plans to achieve the Well-being Objectives are adequately resourced and embedded in Service business plans (see financial breakdown Appendix 2). To achieve these objectives services will 'join-up' and work together, work with partners and fully involve citizens in all their diversity.
7. Our Objectives are long term but our action plans will include milestones that will enable monitoring and assurance of progress.
8. To ensure that our Well-being Objectives are deliverable and that the expectations of the Act are embraced we will adapt financial planning, asset management, risk assessment, performance management and scrutiny arrangements.

Community Covenant

In delivering these Well-being Objectives we will uphold the principles of the Community Covenant. These are, that the Armed Forces Community:



- Should not face disadvantage compared to other citizens in the provision of public and commercial services; and that
- Special consideration is appropriate in some cases, especially those who have given the most, such as the injured or bereaved.

The County of Carmarthenshire's Well-being Plan

The Well-being of Future Generations Act puts a well-being duty on specified public bodies across Carmarthenshire to act jointly and establish a statutory **Public Services Board (PSB)**. The Carmarthenshire PSB was established in May 2016 and is tasked with improving the economic, social, environmental and cultural well-being of Carmarthenshire. It must do so by undertaking an assessment of well-being in the County and then preparing a county Well-being Plan to outline its local objectives.

- The assessment looks at well-being in Carmarthenshire through different life stages. The key findings can be found at www.thecarmarthenshirewewant.wales
- The PSB must publish a Well-being plan which sets out its local objectives to improving the economic, social, environmental and cultural well-being of the County and the steps it proposes to take to meet them. The first Carmarthenshire Well-being Plan was published in May 2018 which can be found at www.thecarmarthenshirewewant.wales

The Well-being Objectives of the Carmarthenshire PSB are not intended to address the core services and provision of the individual partners, rather they are to enhance and add value through collective action. The statutory partners of the PSB (Council, Health Board, Fire & Rescue Service and Natural Resources Wales) each have to publish their own Well-being Objectives

Carmarthenshire PSB's draft Well-being Objectives are:-

- **Healthy Habits:** people have a good quality of life, and make healthy choices about their lives and environment
- **Early Intervention:** to make sure that people have the right help at the right time; as and when they need it
- **Strong Connections:** strongly connected people, places and organisations that are able to adapt to change
- **Prosperous People and Places:** to maximise opportunities for people and places in both urban and rural parts of our county

A series of multi-agency Delivery Groups have now been established in order to make progress on these objectives and regular reports will be monitored through the PSB and the Council's Policy and Resources Scrutiny Committee. In addition to the Delivery Groups the Carmarthenshire Safer Communities Partnership has also been reviewed with new priorities and action plan identified.

How we will measure success

The Council, working with local, regional and national partners, will strive to improve the following measures.

Well-being Objective		Success Measures
1	Best Start in Life	Children in care who had to move 3 or more times (PAM/029)
2	Children - Healthy Lifestyles	Childhood obesity (Child Measurement Programme NHS)
3	Support and improve progress and achievement for all learners	Educational attainment - Average Capped 9 points score (Year 11 pupils) (PAM/032) (Pupils best 9 results including English/Welsh, Mathematics–Numeracy, Mathematics and Science)
		School attendance rates (Primary) (PAM/007) (Secondary) (PAM/008)
		Satisfaction with child's primary school (NSW)
4	Ensure all young people are in Education, Employment or Training (EET)	Number of leavers Not in Education, Employment or Training (NEETs) (PAM/009) Year 11 & Year 13 (5.1.0.2)
5	Tackle Poverty	Educational attainment - Average Capped 9 points score (Year 11 pupils) who are eligible for Free School Meals (4.1.2.4) (NWBI) (Pupils best 9 results including English/Welsh, Mathematics–Numeracy, Mathematics and Science)
		Households successfully prevented from becoming homeless (PAM/012) (NWBI)
		Households in material deprivation (NWBI)
		Households Living in Poverty (CACI's 'PayCheck' Data)
		Adults that are able to keeping up with bills without any difficulties (NSW)
6	Creating Jobs and Growth	Employment figures (ONS – Annual Population Survey) (NWBI)
		Average Gross weekly pay (ONS – Annual Survey of hours and earnings)
		Number qualified to NVQ Level 4 or above (Stats Wales) (NWBI)
		People moderately or very satisfied with their jobs (NSW) (NWBI)
7	Affordable Homes	Number of affordable homes in the County (7.3.2.24)
8	Healthy Lives	Adults who say their general health is Good or Very Good (NSW)
		Adults who say they have a longstanding illness (NSW)
		Adult mental well-being score (NSW) (NWBI)
		Adults who have fewer than two healthy lifestyle behaviours (NSW) (NWBI) (Not smoking, drinking > 14 units or lower, eating at least 5 portions fruit & veg the previous day, having a healthy body mass index, being physically active at least 150 minutes the previous week).

Well-being Objective		Success Measures
9	Supporting Good Connections	% Say they have a sense of community (NSW)(NWBI) (Derived from feeling of belonging; different backgrounds get on, treat with respect'.)
		People feeling safe (NSW)(NWBI) (At home, walking in the local area, and travelling)
10	Independent Lives	The rate of people kept in hospital while waiting for social care (PAM/025)
		Agree there's a good Social Care Service available in the area (NSW)
		Number of calendar days taken to deliver a Disabled Facilities Grant (PAM/015)
11	Ageing Well	People who are lonely (NSW)(NWBI)
12	Healthy and Safe Environment	Renewable energy generated
		Rates of recycling (PAM/030)
13	Highways & Transport	Road conditions (PAM/020, PAM/021 & PAM/022)
		Road casualties (5.5.2.21)
14	Welsh Language & Culture	Can speak Welsh (NSW)(NWBI)
		Pupils assessed in Welsh at the end of the Foundation Phase (PAM/033)
		People attended arts events in Wales in last year (NSW)
		People visited historic places in Wales in last year (NSW)
		People visited museums in Wales in last year (NSW)
15	Building a Better Council and Making Better Use of Resources	'Do it online' payments
		People agree that they can access information about the Authority in the way they would like to. (NSW)
		People know how to find what services the Council provides (NSW)
		People agree that they have an opportunity to participate in making decisions about the running of local authority services. (NSW)
		Staff sickness absence levels (PAM/001)
		Organisational 'running costs'
		People agree that the Council asks for their views before setting its budget. (NSW)

Key: PAM – Public Accountability, National Measures; ONS –Office for National Statistics; NSW - National Survey for Wales; NWBI – National Well-being Indicator

One of the fundamental approaches advocated by the Well-being Future Generations Act is a shift in focus from gains in service output to a stronger link between the actions of public bodies and the outcomes that enhance the quality of life of citizens and communities both now and in the future. The Act is founded on Outcome Based Accountability which encourages a focus on the difference that is made, rather than just the inputs and processes that an organisation has. Success in the context of this Act is seeing positive action drive a positive contribution to the achievement of all the well-being goals through individual or collective action. (Paragraph 9 SPF2 – Statutory guidance)



We would welcome your feedback – please send your thoughts, views and opinions to:



Performance Management
Regeneration and Policy
Chief Executive's Department
County Hall
Carmarthen
Carmarthenshire SA31 1JP



Tel: **01267 224486**
Email: **performance@carmarthenshire.gov.uk**



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Follow this plan and add your Tweets on our **[Twitter](#)** page - **#CarmsReport**

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EXECUTIVE BOARD 3rd June 2019

EXTENSION OF PUBLIC SPACE PROTECTION ORDER (CARMARTHENSHIRE DOG ORDERS)

Purpose: To approve the extension of the existing Public Spaces Protection Order 2016 for the county of Carmarthenshire.

Recommendations / key decisions required:

- a) That the duration of the Carmarthenshire County Council (Dog Control) Public Spaces Protection Order 2016 be extended for a further period of 3 years with effect from the 1st July 2019
- b) That the Council makes an Extension Order to give effect to the above extension and endorses the 2016 Order with suitable wording to reflect the fact that the duration of the 2016 order has been extended.

Reasons:

The Original Order came in to force on the 1st July 2016. It was made for a period of 3 years, and is due to expire shortly, for this reason we need to consider extending it. If the existing order is not extended, the current controls will no longer apply from the 1st July.

Relevant scrutiny committee to be consulted	Yes
Scrutiny Committee and Date	Yes (17 th May 2019)
EXECUTIVE BOARD / COUNCIL / COMMITTEE:	Yes (3 rd June 2019)
Scrutiny Committee recommendations / comments:	N/A
Exec Board Decision Required	Yes
Council Decision Required	No

EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER:- Cllr. Philip Hughes (Public Protection)

Directorate: Environment	Designations: Head of Waste & Environmental Services	Tel Nos. / E Mail Addresses: 01267 224500 AIWilliams@carmarthenshire.gov.uk
Name of Head of Service: Ainsley Williams		
Report Author: Michael Roberts	Local Environmental Quality Policy Officer	01267 225806 MJRoberts@carmarthenshire.gov.uk

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EXECUTIVE SUMMARY
EXECUTIVE BOARD
3rd June 2019

EXTENSION OF PUBLIC SPACE PROTECTION ORDER (CARMARTHENSHIRE DOG ORDERS)

EXECUTIVE SUMMARY OF REPORT.

1. Background to the 2016 Order.

- 1.1 People who fail to clean up after their dogs on publicly accessible land cause nuisance to others. The presence of dog faeces is a potential hazard to all members of the public. It causes risks to health, defaces land and has the potential to deface people and their property.
- 1.2 When not properly supervised and kept under control, dogs that are allowed off a lead in public areas can cause road traffic accidents, and can cause nuisance or injury to members of the public and to other animals.
- 1.3 Dogs in children's play areas can become aggressive if startled. They can also defecate in these areas, defacing and causing a health risk to the young children that use them.
- 1.4 In 2016, the Council made the Carmarthenshire County Council (Dog Control) Public Spaces Protection Order 2016 ("the Original Order") to address the above behaviour on the basis that it had and was likely to continue to have, a detrimental effect on the quality of life of people within Carmarthenshire (Appendix 1).
- 1.5 The Original Order sought to prevent or reduce the detrimental effects referred to above, by imposing reasonable restrictions and requirements on people whilst in charge of dogs on public land.
- 1.6 Subject to a number of exemptions and restrictions, the Original Order required people:
 - To clean up after their dogs on all public land in the County;
 - To put and keep their dog on a lead of not more than 2 metres in length when directed to do so by an authorised officer of the Council, where such restraint is reasonably necessary to prevent a nuisance, or behaviour by the dog that is likely to cause annoyance or disturbance to any other person, or the worrying or disturbance of any animal.
 - Not to take their dog onto, or permits their dog to enter or remain on any enclosed children's play areas in the County.
- 1.7 The Original Order came in to force on the 1st July 2016. It was made for a period of 3 years, and is due to expire shortly, for this reason we need to consider extending it. If the existing order is not extended, the current controls will no longer apply from the 1st July.
- 1.8 Public Spaces Protection Orders (PSPO) can be extended for further periods of up to 3 years at a time.

2. Legal Test

- 2.1 Before the a public spaces protection order expires, the local authority that made the order may extend the period for which it has effect if satisfied on reasonable grounds that doing so is necessary to prevent:-

[a] occurrence or recurrence after that time of the activities identified in the order; or

[b] An increase in the frequency or seriousness of those activities after that time.

3. Evidence and Reasons

3.1 Since the 2016 Order came in to force there have been 396 complaints received in relation to dog fouling; 73 fixed penalty tickets have been issued and 7 prosecutions have been implemented for offenders who failed to pay the fixed penalty notice.

3.2 In the last 3 years no directions have been issued requiring individuals to place their dog on a lead of no more than 2m in length. We did not expect these powers to be widely used, as they were intended for use only where it is necessary to place a dog on a lead in order to deal with ongoing acts of nuisance. They also require authorised officers to be “in the right place at the right time” to be able to defuse incidents. We do continue to receive complaints about dog related nuisance on public land and remain of the view that this is useful power which enables officers to deal with any incidents which they may come across.

A small number of complaints have been received about dogs in play areas and enforcement action has been taken against 1 person. We believe that the provision excluding dogs from children’s play areas and the accompanying signage which we have erected at relevant sites have served as an effective deterrent.

3.3 The Council is satisfied that it is necessary to extend the duration of the Original Order for a further 3 years in order to prevent the occurrence or recurrence of the behaviour set out set out above after the 1st July 2019, or to prevent an increased in the frequency or seriousness of the behaviour after that date.

3.4 It is a requirement the PSPO be reviewed after 3 years. As part of the review, approval was given by CMT on the 18th February 2019 that the authority sought the views of a limited consultees on the extension of the 2016 Order. This consultation period opened on Friday 15th February 2019 and closed on Friday 29th March 2019. There is also a requirement to publish details of the proposed extension on the authority’s web site, this was undertaken and is currently available for the public to view.

4. Summary of responses received to the Limited Consultation

4.1 Between February and March 2019 the Council undertook a statutory consultation to gather the views of key stakeholders on the authority’s proposals of extending the current Public Spaces Protection Orders. Consultees were asked whether they supported the extension of the orders, with a section where comments can be made by the consultees.

4.2 We consulted with the following:-

- The Chief of Police and the local policing body for the area affected by the order
- County Councillors
- The Town and Community Councils.
- The Kennel Club
- Local Access forum
- Carmarthenshire Disabled Access Group
- CCC’s Public Rights of Way.
- Brecon Beacons National Park

4.3 A summary of responses is provided below:-

- 35 responses were received (these are as follows):-
 - 4 County Councillors
 - 23 Town & Community Councils
 - 7 Other Organisations or Group
 - 1 Anonymous

100% of respondents supported the extension of the current PSPO for a period of 3 years.

4.4 It was noted that the authority received multiple response from two Community Councils and 4 responses from individuals / groups that weren't invited to comment. We have decided to take all the responses into account. This has no bearing on the outcome as all the respondents were supportive of the proposals.

The Kennel Club provided a comprehensive response / report on the authority's PSPO's (See Appendix 5)

4.5 A number of respondents suggested that we consider introducing additional dog controls/restrictions to wider areas. However, the purpose of this consultation was to consider extending the duration of the current order. The Authority could consider additional controls in future if necessary, but they would need to be evidence based and subject to a separate consultation.

4.6 The Kennel Club asked the authority to consider a broader definition of the term "assistance dog" for the purposes of the exclusions in the 2016 Order, to allow for owner trained assistance dogs. We already allow flexibility when considering whether a disabled person's dog is acting as an assistance dog. If we are satisfied that a disabled person relies on assistance dog which has not been trained by a registered charity, we will not consider it in the public interest to prosecute them if they breach the exclusion order. However, it will be up to the disabled person to provide us with evidence to show that the dog is suitably trained and that they rely on it for assistance. We will consider each case on its merits. Our Equality Impact Statement reflects this.

5. Procedure

5.1 To extend the duration of the 2016 Order a new Extension Order will need to be made. A draft order can be found in Appendix 2.

5.2 The Council will also need to endorse the original 2016 sealed order with suitable wording to reflect the fact that the duration of the 2016 order has been extended. This is necessary because after the order has been extended we are required to publish a copy of the original order "*as extended*".

6. Recommendation

It is recommended:-

That the duration of the Carmarthenshire County Council (Dog Control) Public Spaces Protection Order 2016 be extended for a further period of 3 years with effect from the 1st July 2019

That the Council makes an Extension Order to give effect to the above extension and endorses the 2016 Order with suitable wording to reflect the fact that the duration of the 2016 order has been extended.

Appendices:

Appendix 1 – Carmarthenshire County Council (Dog Control) Public Spaces Protection Order 2016

Appendix 2 - Draft Extension Order 2016

Appendix 3 – Summary report of PSPO Consultation.

Appendix 4 – Finalised Data of PSPO Consultation

Appendix 5 - Detailed Response from the Kennel Club to Carmarthenshire County Council's Public Spaces Protection Order Consultation

Appendix 6 – Equality Impact Statement

DETAILED REPORT ATTACHED?

NO

IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: Ainsley Williams

Head of Waste & Environmental Service

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
YES	YES	NONE	NONE	NONE	NONE	NONE

Policy, Crime & Disorder & Equalities

This matter falls within Community Safety and Public Health Policies and Initiatives. These proposals will support the Council's aims with regard to reducing environmental Crime and Safeguarding Public Health.

An Equality Impact Assessment in respect of the proposal is attached to the detailed report (Appendix 6).

Legal

Introduction of the PSPO (Dog Control Orders) is not a legal duty, but is a discretionary power. However, there are benefits in extending the current order, and this would be done in compliance with all the relevant legislation and in consultation with the Council's Legal Services Department.

CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Signed: Ainsley Williams

Head of Waste & Environmental Services

Scrutiny Committee: Due on 17 May 2019

Local Member(s): N/A; affects whole Authority area

Community / Town Council: Town / Community Council affected and included as part of consultation exercise.

Relevant Partners - To be consulted

The Chief of Police and the local policing body for the area affected by the order

County Councillors

The Town and Community Councils.

The Kennel Club

Local Access forum

Carmarthenshire Disabled Access Group

CCC's Public Rights of Way.

Brecon Beacons National Park

Staff Side Representatives and other Organisations - N/A

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
The Anti-Social Behaviour, Crime and Policing Act 2014 Statutory guidance for frontline professionals (Updated 2017)	Home Office	https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/679712/2017-12-13_ASB_Revised_Statutory_Guidance_V2.1_Final.pdf
2014 DEFRA Dealing Practitioner's Manual on dealing with irresponsible dog ownership	DEFRA	https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/373429/dog-ownership-practitioners-manual-201411.pdf
The Anti-social Behaviour, Crime and Policing Act 2014 (Publication of Public Spaces Protection Orders) Regulations 2014	Legislation.gov.uk	http://www.legislation.gov.uk/ukpga/2014/12/content_s
Anti – Social Behaviour, Crime and Policing Act 2014. (Statutory Instruments).	Home Office	https://www.legislation.gov.uk/uksi/2014/2591/pdfs/uksi_20142591_en.pdf

The Kennel Club - Responsible Dog Ownership	The Kennel club website	http://www.thekennelclub.org.uk/responsibleownership
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Carmarthenshire County Council

Anti-social Behaviour, Crime & Policing Act 2014

**Carmarthenshire County Council (Dog Control) Public Spaces
Protection Order 2016**

Carmarthenshire County Council ("the Council") hereby makes the following Public Spaces Protection Order under section 59 of the Anti-social Behaviour, Crime & Policing Act 2014:

This Order may be cited as the 'Carmarthenshire County Council (Dog Control) Public Spaces Protection Order 2016'.

This Order will come into force on 1st July 2016 and will remain in force for a period of three years.

Introduction

- (a) People who fail to clean up after their dogs on publicly accessible land cause nuisance to others. The presence of dog faeces is a potential hazard to all members of the public alike. It causes risks to health, defaces land and has the potential to deface people and their property.
- (b) When not properly supervised and kept under control, dogs that are allowed off a lead in public areas can cause road traffic accidents, and can cause nuisance or injury to members of the public and to other animals.
- (c) Dogs in children's play areas can become aggressive if startled. They can also defecate in these areas, defacing and causing a health risk to the young children that use them.
- (d) The Council is satisfied that the behaviour set out above has had, and is likely to continue to have, a detrimental effect on the quality of life of people within Carmarthenshire.
- (e) This Order seeks to prevent or reduce the detrimental effects referred to above, by imposing reasonable restrictions and requirements on people whilst in charge of dogs on public land. It seeks to facilitate the safe sharing of our public spaces, whilst recognising that people should be able to exercise their dogs off lead in public areas, provided that their dogs are under control and behaving appropriately.

Offences

Part 1 - Dog Fouling

1. If a dog defecates at any time on land to which this part of the Order applies, and the person who is in charge of the dog at that time fails to remove the faeces from the land forthwith, that person shall be guilty of an offence unless he can show that:-
 - (a) he has a reasonable excuse for failing to do so; or
 - (b) the owner, occupier, or other person or authority having control of the land has consented (generally or specifically) to him failing to do so;

2. This part of the Order applies to all public places in the County of Carmarthenshire.

For these purposes, a "public place" means any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.

3. For the purpose of this part of the Order:
 - (a) placing the faeces in a receptacle on the land which is provided for this purpose, or for the disposal of waste, shall be a sufficient removal from the land;
 - (b) being unaware of the defecation (whether by reason of not being in the vicinity or otherwise), or not having a device for or other suitable means of removing the faeces, shall not be a reasonable excuse for failing to remove the faeces;

Part 2 - Dogs on Leads by Direction

4. A person in charge of a dog will be guilty of an offence if at any time, on land to which this part of the Order applies, they fail to comply with a direction given to them by an authorised officer of the Council to put and keep the dog on a lead of not more than 2 metres in length for such period and/or in such circumstances as directed by the officer, unless he can show that:-
 - (a) he has a reasonable excuse for failing to do so; or
 - (b) the owner, occupier, or other person or authority having control of the land, has consented (generally or specifically) to him failing to do so.

5. For these purposes, a “lead” means any rope, cord, leash or similar item used to tether, control or restrain a dog, but does not include any such item which is not actively being used as a means of restraint so that the dog remains under a person’s close control.

6. This part of the Order applies to all public places in the County of Carmarthenshire.

For these purposes, a "public place" means any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission

7. For the purposes of this part of the Order, an authorised officer of the Council may only direct a person to put and keep a dog on a lead if such restraint is reasonably necessary to prevent a nuisance, or behaviour by the dog that is likely to cause annoyance or disturbance to any other person, or the worrying or disturbance of any animal.

8. In this part of the Order "an authorised officer of the Council" means a person who is authorised in writing by the Authority for the purpose of giving directions under this Order. This can include a person who is not an employee of the Council.

Part 3 - Dog Exclusions

9. A person in charge of a dog will be guilty of an offence if at any time he takes the dog onto, or permits the dog to enter or remain on, any land to which this part of the Order applies, unless he can show that:-
- (a) he has a reasonable excuse for doing so; or
 - (b) the owner, occupier, or other person or authority having control of the land, has consented (generally or specifically) to him doing so;

10. This Part of the Order applies to all enclosed children's play areas in the County of Carmarthenshire that are open to the air.

For these purposes land which is covered is to be treated as land which is "open to the air" if it is open on at least one side.

11. For the purposes of this part of the Order:-
- (a) A "children's play area" is an area that is set aside for children to play in and contains children's play equipment such as a slide, swings, seesaw, climbing frame or other similar play apparatus.
 - (b) A children's play area is "enclosed", if it is surrounded on all sides by fences, gates, walls or other structures that mark the extent of the play area.

Exemptions for Disabled People

12. The dog fouling provisions in this Order do not apply to a person who:
- (a) is registered as partially sighted or blind, in a register compiled under section 29 of the National Assistance Act 1948; or
 - (b) is registered as "sight-impaired", "severely sight-impaired" or as "having sight and hearing impairments which, in combination, have a significant effect on their day to day lives", in a register compiled under section 18 of the Social Services and Well-being (Wales) Act 2014; or
 - (c) has a disability which affects his mobility, manual dexterity, physical coordination, or ability to lift, carry, or otherwise move everyday objects, such that he cannot reasonably be expected to remove the faeces; or

(d) has some other disability, such that he cannot reasonably be expected to remove the faeces.

13. The dog exclusion provisions in this Order do not apply to a dog trained by a registered charity to assist a person with a disability and upon which a disabled person relies for assistance.
14. For the purposes of this Order, a “disability” means a condition that qualifies as a disability for the purposes of the Equality Act 2010 and a “disabled person” means a person who has such a disability.

Exemption for Working Dogs

15. Nothing in this Order shall apply to the normal activities of a working dog, whilst the dog is working.

This includes dogs that are being used for work in connection with emergency search and rescue, law enforcement and the work of Her Majesty’s armed forces; farm dogs that are being used to herd or drive animals; dogs that are being lawfully used for the capture or destruction of vermin and dogs that are being lawfully used for the purposes of hunting.

Other Matters

16. For the purposes of this Order a person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
17. Where the person in charge of a dog wishes to rely upon any of the exemptions set out in this order, the burden will be on him to prove that he satisfies the requirements of the exemption being relied upon.

Penalties

- 18. A person who is guilty of an offence under this order shall on summary conviction be liable to a fine not exceeding level 3 on the standard scale.

- 19. A Fixed Penalty Notice may be issued to a person who breaches this Order, offering them the opportunity of discharging any liability to conviction for the offence by payment of a fixed penalty.

Dated the 9th day of June 2016

The Common Seal of
**Carmarthenshire County
Council** was hereunto
affixed in the presence of:

Linda Rees-Jones
Head of Administration & Law



Carmarthenshire County Council

Anti-social Behaviour, Crime and Policing Act 2014

**Carmarthenshire County Council (Dog Control) Public Spaces
Protection Order 2019**

This Order may be cited as the ‘Carmarthenshire County Council (Dog Control) Public Spaces Protection Order 2019’.

On the 9th day of June 2016 Carmarthenshire County Council ("the Council") made a Public Spaces Protection Order ("the Original Order") as described in the first schedule.

The Original Order came in to force on the 1st July 2016. It was made for a period of 3 years.

The Council hereby makes the following Order under section 60 of the Anti-social Behaviour, Crime and Policing Act 2014:

Extension

The Original Order shall be extended for a further period of 3 years with effect from the 1st July 2019.

First Schedule
(The Original Order)

The Carmarthenshire County Council (Dog Control) Public Spaces Protection Order 2016

Dated the day of 2019

The Common Seal of
Carmarthenshire County
Council was hereunto
affixed in the presence of:

Head of Administration & Law

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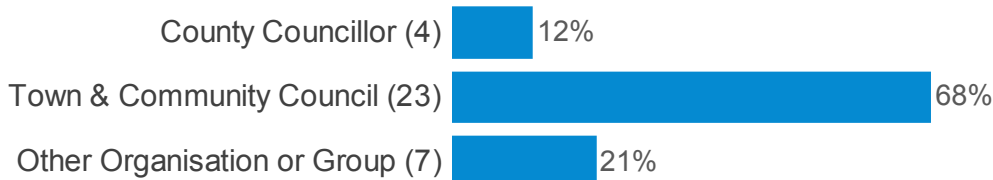
Public Spaces Protection Orders (PSPOs)

Public Spaces Protection Orders (PSPOs)

This report was generated on 01/04/19. Overall 35 respondents completed this questionnaire. The report has been filtered to show the responses for 'All Respondents'.

The following charts are restricted to the top 12 codes. Lists are restricted to the most recent 100 rows.

(1) Are you responding as a?



(1a) Please tell us which ward you represent

- Penygroes
- Ammanford
- Ward Llansteffan
- Bigyn

(1a) Please tell us which Town or Community Council you are responding on behalf

- | | |
|-----------------------------|--------------------------------------|
| Llanwinio Community Council | Capel Iwan a Chenarth |
| Carmarthen | Llanfihangel Rhos y Corn |
| Tref Caerfyrddin | Cynwyl Gaeo |
| Laugharne | Talley Community Council |
| Laugharne | Pendine Community Council |
| Llangynog Carms | Laugharne Township Community Council |
| Cyngor Cymuned Llanedi | Laugharne Township Community Council |
| Llandybie Community Council | Pendine Community Council |
| Llangynog | St Clears Town Council |
| Llangadog | Llanelli Town Council |
| Cwarter Bach | Abernant Community Council |

(1a) Please tell us which Organisation or Group you are representing

- | | |
|------------------------------------|-------------------------------------|
| Whitland Memorial Hall | Dyfed Powys Police |
| Llandybie Rugby Club | Carmarthenshire Local Access Forumn |
| Town councillor but my own view | The Kennel Club |
| Cymdeithas Twristiaeth Llansteffan | |

Public Spaces Protection Orders (PSPOs)

(2) Do you agree with the proposed 3 year extension of the Public Spaces Protection Order?

Yes (35)  100%

No (-)

(2a) Please add any comments that you wish to make.

Public playing areas need to have a restriction on dogs. Many local sports clubs have raised the point of having to delay games because of time taken to remove dog and other animal faeces off the grass. This is a major danger to health and needs to be addressed.

We have spent a large amount of money fencing both fields and erecting signage , yet we still have a problem with dog faeces on the pitch. More dog patrols is the only answer, but we recognise the budgetary constraints you are working under.

Dog fouling is a massive problem

Rhaid ymestyn y Gorchymyn. Mae cwn yn bla ar draeth a Grîn Llansteffan a hoffwn i weld rheolaethau llymach os rhywbeth. Hefyd mae'n rhaid "bod yn y man cywir ar yr adeg gywir" i sicrhau mwy o erlyniadau - a rhoi cyhoedduswydd y cyfryngau i'r unigolion sy'n euog - er mwyn pwysleisio difrifoldeb yr achosion hyn. Mae hefyd angen dull o reoli cerddwyr cwn sy'n mynd allan wedi iddi dywyllu, pan fo'r cyhoedd ddim yn gallu gweld nad ydynt yn codi baw eu cwn. Mae system posteri Llygaid gan Keep Britain Tidy wedi bod yn llwyddiannus - gweler "Keeping an eye on it - Keep Britain Tidy" - https://www.google.com/search?ei=I0tnXLryHsOe1fAPktW88Al&q=eyes+poster+stops+dog+owners+poo&oq=eyes+poster+stops+dog+owners+poo&gs_l=psy-ab.3...32970.32970..34111...0.0..0.68.68.1.....0....1..gws-wiz.....0i71.StxZ_iP5KeY Diolch.

Mae angen llawer mwy o erlyniadau oherwydd fel un sy'n byw ar drothwy y traeth dwi'n gweld pobl yn anwybyddu'r rheolau yn llwyr bob dydd.

Mae'n hanfodol bod cŵn yn parhau i gael eu gwahardd o barciau a neilltuwyd ar gyfer offer chwarae i blant bach, er mwyn: 1) diogelu plant rhag cael eu brawychu neu eu cnoi gan gŵn, a 2) rhag i blant ddod i gysylltiad â baw cŵn nad yw'n cael ei godi gan rai perchnogion anghyfrifol, a thrwy hynny beryglu eu hiechyd. (Yn fy marn i, dylid ystyried ymestyn y gwaharddiad i feysydd chwaraeon sy'n cael ei defnyddio gan blant ac oedolion hefyd am yr ail reswm a nodir uchod.)

Still some members of the public fail to pick up dog poo when walking their dog, this causes considerable nuisance to public health, especially children. This needs to be kept in place and policed.

We would appreciate more dog warden appearances in this area

As a responsible dog owner I understand peoples concerns when are off their leads, we should have dog walking zones that are easy assessable along with no dog areas or dogs must be kept on leads. I live in Laugharne and walk my dogs off their leads when it is safe to do so. ie not on open roads etc. It would be a shame if the foreshore of Laugharne would become dogs to be kept on leads, as dogs like us need to exercise. Laugharne is a very popular place to visit and walk dogs, most people being responsible owners. local businesses also benefit from these visitors as they are dog friendly. Perhaps some signage letting dog owners know they will be fined and how much they will be fined if they do not clean up after their pets. Is Essex where I used to live it could be up to a £1000 fine, if my memory serves me well. Pets wishes ;)

Would like to see moe enforcement

Newydd gosod cctv yn parcTycroes achos bobl yn gadael cwn I drochi yn y parc hoffwn weld swyddogion yn galw ar brydiau, hefyd darn o dir y Cyngor Sir nes i 78/79 Teglan Park a hefyd Heol Penygarn Tycroes , llawer o faw cwn ar y tri lleoliad ! Diolch

Public Spaces Protection Orders (PSPOs)

(2a) Please add any comments that you wish to make.

The PSPO has been very welcome , and its renewal carries the full support of Llandybie Community Council. We have had the full support of the local County Council team , and we as a Council would highly recommend greater investment into this area. Our sports pitches are a real issue, and whilst we realise the recent issues with implementing a blanket ban of dogs on sports field in Cardiff, it really is something we should pursue. Unfortunately , nothing will happen until a fatality occurs.

Seems reasonable

Mae ymddangosiad baw ci wedi cynnyddu yn sylweddol yn yr ardal, yn enwedig mewn llefydd chwaraeon yn ein cynefin

Yr ydym am cadw ein Llwybrau, Heol y dda, meysydd chwarae a lawntiau pentrefi yn hollol ian. Dim Baw Cwn. Rhagor o finniau - Baw a posterï.

This is vital to protect our community and visitors

The county Council should put byelaws in place linked to PSPO to have seasonal dog exclusion zones on beaches in the county

The Town Council support the extension of teh order as the Town Council's own efforts to combat problems with dog fouling that continue.

The Council fully supports the extension of the current order, however wished to request if a further offence could be included for not carrying dog waste bags while walking animals ? additionally the council would wish to see improvements to teh signage of the orders to ensure there was no confusion in relation to the requirements at locations.

As chairman of abernant Community Council I feel strongly about the strict need for dog control. especially on public spaces.

I write to advise that we are extremely supportive of the order being extended.

No objections were made by any of the LAF members present at the meeting and the LAF agreed to support the continuation of the orders.

We are happy to support an extension of the existing PSPO for the further three years. We have supplied additional information in our postion on the various measures contained within the existing / proposed extension order.

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ID.date	ID.start	ID.endDate	ID.end	ID.time	ID.language	Q1	Q1a	Q1b	Q1c	Q2
Date of interview	Time interview started	Completion date of interview	Time interview ended	Duration of interview	Dewiswch pa iaith y byddai'n well gennych ei ddefnyddio/ ...	(1) Are you responding as a?	(1a) Please tell us which ward you represent	(1a) Please tell us which Town or Community Council you a...	(1a) Please tell us which Organisation or Group you are r...	(2) Do you agree with the proposed 3 year extension of th...
15/02/19	07:23:35	15/02/19	07:24:37	1.03	Cymraeg/Welsh	County Councillor	Penygroes			Yes
15/02/19	08:54:17	15/02/19	08:55:28	1.18	Saesneg/English	Town & Community Council		Llanwinio Community Council		Yes
15/02/19	08:52:45	15/02/19	08:57:04	4.32	Saesneg/English	County Councillor	Ammanford			Yes
15/02/19	10:06:55	15/02/19	10:07:41	0.77	Saesneg/English	Other Organisation or Group			Whitland Memorial Hall	Yes
15/02/19	11:55:21	15/02/19	11:59:37	4.27	Saesneg/English	Other Organisation or Group			Llandybie Rugby Club	Yes
15/02/19	12:49:05	15/02/19	12:50:32	1.45	Saesneg/English	Other Organisation or Group			Town councillor but my own view	Yes
15/02/19	17:53:15	15/02/19	17:54:24	1.15	Saesneg/English	Town & Community Council		Carmarthen		Yes
15/02/19	23:19:07	15/02/19	23:32:18	13.18	Cymraeg/Welsh	County Councillor	Ward Llansteffan			Yes
16/02/19	14:05:59	16/02/19	14:08:11	2.2	Cymraeg/Welsh	Other Organisation or Group			Cymdeithas Twristiaeth Llansteffan	Yes
16/02/19	21:09:44	16/02/19	21:20:27	10.72	Cymraeg/Welsh	Town & Community Council		Tref Caerfyrddin		Yes
17/02/19	23:42:44	17/02/19	23:43:33	0.82	Saesneg/English	County Councillor	Bigyn			Yes
19/02/19	11:13:56	19/02/19	11:15:57	2.02	Saesneg/English	Town & Community Council				Yes
19/02/19	21:56:23	19/02/19	21:58:45	2.37	Saesneg/English	Town & Community Council		Laugharne		Yes
20/02/19	09:27:22	20/02/19	09:39:24	12.03	Saesneg/English	Town & Community Council		Laugharne		Yes
25/02/19	13:29:42	25/02/19	13:30:32	0.83	Saesneg/English	Town & Community Council		Llangynog Carms		Yes
25/02/19	15:59:06	25/02/19	15:59:54	0.8	Saesneg/English					Yes
26/02/19	09:25:47	26/02/19	09:39:00	13.22	Cymraeg/Welsh	Town & Community Council		Cyngor Cymuned Llanedi		Yes
28/02/19	00:09:18	28/02/19	00:15:44	6.43	Saesneg/English	Town & Community Council		Llandybie Community Council		Yes
28/02/19	22:32:17	28/02/19	22:33:04	0.78	Saesneg/English	Town & Community Council		Llangynog		Yes
05/03/19	16:54:12	05/03/19	16:54:52	0.67	Saesneg/English	Town & Community Council		Llangadog		Yes
07/03/19	08:58:59	07/03/19	09:02:05	3.1	Cymraeg/Welsh	Town & Community Council		Cwarter Bach		Yes
14/03/19	09:58:20	14/03/19	10:14:49	16.48	Cymraeg/Welsh	Town & Community Council		Capel Iwan a Chenarth		Yes
15/03/19	07:41:21	15/03/19	07:42:37	1.27	Saesneg/English	Town & Community Council		Llanfihangel Rhos y Corn		Yes
20/03/19	12:25:30	20/03/19	12:27:14	1.73	Cymraeg/Welsh	Town & Community Council		Cynwyl Gaeo		Yes
20/03/19	20:01:28	20/03/19	20:03:21	1.88	Saesneg/English	Town & Community Council		Talley Community Council		Yes
26/03/19	16:14:09	26/03/19	16:15:34	1.42	Saesneg/English	Town & Community Council		Pendine Community Council		Yes
26/03/19	16:16:34	26/03/19	16:17:37	1.05	Saesneg/English	Town & Community Council		Laugharne Township Community Council		Yes
26/03/19	16:17:50	26/03/19	16:18:16	0.43	Saesneg/English	Town & Community Council		Laugharne Township Community Council		Yes
26/03/19	16:18:27	26/03/19	16:20:33	2.1	Saesneg/English	Town & Community Council		Pendine Community Council		Yes
01/04/19	13:28:02	01/04/19	13:30:36	2.57	Saesneg/English	Town & Community Council		St Clears Town Council		Yes
01/04/19	13:37:18	01/04/19	13:42:11	4.88	Saesneg/English	Town & Community Council		Llanelli Town Council		Yes
01/04/19	13:43:22	01/04/19	13:47:08	3.77	Saesneg/English	Town & Community Council		Abernant Community Council		Yes
01/04/19	13:47:41	01/04/19	13:49:50	2.15	Saesneg/English	Other Organisation or Group			Dyfed Powys Police	Yes
01/04/19	13:50:21	01/04/19	13:52:45	2.4	Saesneg/English	Other Organisation or Group			Carmarthenshire Local Access Forumn	Yes
01/04/19	13:53:29	01/04/19	13:56:11	2.7	Saesneg/English	Other Organisation or Group			The Kennel Club	Yes

Q3
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No objections were made by any of the LAF members present at the meeting and the LAF agreed to support the continuation of the orders.
We are happy to support an extension of the existing PSPO for the further three years. We have supplied additional information in our postion on the various measures contained within the existing / proposed extension order.



THE KENNEL CLUB

Making a difference for dogs

Kennel Club response to Carmarthenshire County Council Public Spaces Protection Order consultation

Submitted on 1 March 2019 by: The Kennel Club, Clarges Street, Piccadilly, London W1J 8AB, tel: 020 7518 1020, email: kcdog@thekennelclub.org.uk

The Kennel Club is the largest organisation in the UK devoted to dog health, welfare and training, whose main objective is to ensure that dogs live healthy, happy lives with responsible owners. As part of its External Affairs activities, the Kennel Club runs a dog owners group KC Dog which was established to monitor and keep dog owners up to date about dog related issues, including Public Spaces Protection Orders (PSPOs) being introduced across the country.

As a general principle, we would like to highlight the importance for all PSPOs to be necessary and proportionate responses to problems caused by dogs and irresponsible owners. It is also important that authorities balance the interests of dog owners with the interests of other access users.

Summary

We are happy to support an extension of the existing PSPO for a further three years.

For information please find our position on the various measures contained within the existing / proposed extension Order below.

Perhaps the only point that we would seek to draw specific attention to, would be our updated position on exemptions for assistance dogs and the definition of an assistance dog.

Assistance dogs

We welcome the exemptions that have been included in the 2016 Public Spaces Protection Order. However, we would encourage the council to consider a broader definition of assistance dogs. .

A number of well-known assistance dog providers are members of Assistance Dogs UK. This umbrella group, currently has eight member organisations which can be viewed here - <http://www.assistancedogs.org.uk/>. However, it is important to note that the membership of Assistance Dogs UK is not a definitive list of all UK assistance dog organisations, and may change during the currency of the PSPO, it also does not provide for owner trained

assistance dogs. We would therefore encourage the Council to allow some flexibility when considering whether a disabled person's dog is acting as an assistance dog.

The Council could consider adopting the definitions of assistance dogs as used by Mole Valley District Council which can be found on page 4 of this document -

[https://www.molevalley.gov.uk/media/pdf/1/b/83072 - Completed PSPO.pdf](https://www.molevalley.gov.uk/media/pdf/1/b/83072_-_Completed_PSPO.pdf)

For further information on assistance dogs we encourage the Council to review the Equality and Human Rights Commission guidance for businesses and service providers –

<https://www.equalityhumanrights.com/sites/default/files/assistance-dogs-a-guide-for-all-businesses.pdf>

Dog fouling

The Kennel Club strongly promotes responsible dog ownership, and believes that dog owners should always pick up after their dogs wherever they are, including fields and woods in the wider countryside, and especially where farm animals graze to reduce the risk of passing Neospora and Sarcocystosis to cattle and sheep respectively. The exception to this is when there is a clear indication from the landowner to the contrary.

We would like to take this opportunity to encourage the local authority to employ further proactive measures to help promote responsible dog ownership throughout the local area in addition to introducing Orders in this respect.

These proactive measures can include: increasing the number of bins available for dog owners to use; communicating to local dog owners that bagged dog poo can be disposed of in normal litter bins; running responsible ownership and training events; or using poster campaigns to encourage dog owners to pick up after their dog.

Dog access

The Kennel Club does not normally oppose dog exclusion or dog on lead orders in playgrounds or in enclosed recreational facilities such as tennis courts or skate parks, as long as alternative provisions are made for dog walkers in the vicinity. We would also point out that children and dogs should be able to socialise together quite safely under adult supervision, and that having a child in the home is the biggest predictor for a family owning a dog.

Dogs on lead by direction

The Kennel Club strongly welcomes 'dogs on lead by direction' orders, as these allow responsible dog owners to exercise their dogs off lead without restriction providing their dogs are under control, whilst allowing the local authority powers to restrict dogs not under control.

We would recommend that the authorised officer enforcing the order is familiar with dog behaviour in order to determine whether restraint is necessary. There is a danger that, through no fault of its own, a dog could be a 'nuisance' or 'annoyance' to another person who simply does not like dogs.

We would also recommend local authorities make use of the other more flexible and targeted measures at their disposal such as Acceptable Behavioural Contracts and Community Protection Notices. Kennel Club Good Citizen Training Clubs and our accredited trainers can also help those people whose dogs run out of control due to them not having the ability to train a reliable recall.

Appropriate signage

It is important to note that in relation to PSPOs the Anti-social Behaviour, Crime and Policing Act 2014 (Publication of Public Spaces Protection Orders) Regulations 2014 make it a legal requirement for local authorities to –

“cause to be erected on or adjacent to the public place to which the order relates such notice (or notices) as it considers sufficient to draw the attention of any member of the public using that place to -

- (i) the fact that the order has been made, extended or varied (as the case may be); and
- (ii) the effect of that order being made, extended or varied (as the case may be).”

While all dog walkers should be aware of the requirement to pick up after their dog, signage should be erected for the PSPO to be compliant with the legislation.

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Carmarthenshire County Council

Assessing Impact

The Equality Act 2010

The Equality Act 2010 (the Act) brings together and replaces the previous anti-discrimination laws with a single Act. It simplifies and strengthens the law, removes inconsistencies and makes it easier for people to understand and comply with it. The majority of the Act came into force on 1 October 2010.

The Act includes a new public sector equality duty (the 'general duty'), replacing the separate duties on race, disability and gender equality. This came into force on 5 April 2011.

What is the general duty?

The aim of the general duty is to ensure that public authorities and those carrying out a public function consider how they can positively contribute to a fairer society through advancing equality and good relations in their day-to-day activities. The duty ensures that equality considerations are built into the design of policies and the delivery of services and that they are kept under review. This will achieve better outcomes for all.

The duties are legal obligations. Failure to meet the duties may result in authorities being exposed to legal challenge.

Under equality legislation, public authorities have legal duties to pay 'due regard' to the need to eliminate discrimination and promote equality with regard to race, disability and gender, including gender reassignment, as well as to promote good race relations. The Equality Act 2010 introduces a new public sector duty which extends this coverage to age, sexual orientation, pregnancy and maternity, and religion or belief. The law requires that this duty to pay 'due regard' be demonstrated in the decision making process. It is also important to note that public authorities subject to the equality duties are also likely to be subject to the

Appendix 4

obligations under the Human Rights Act and it is therefore wise also to consider the potential impact that decisions could have on human rights as part of the same process.

Carmarthenshire's approach to Equality Impact

In order to ensure that the council is considering the potential equality impact of its proposed policies and practices, and in order to evidence that we have done so, every proposal will be required to be supported by the attached Equality Impact Assessment. Where this assessment identifies a significant impact then more detail may be required.

Reporting on assessments

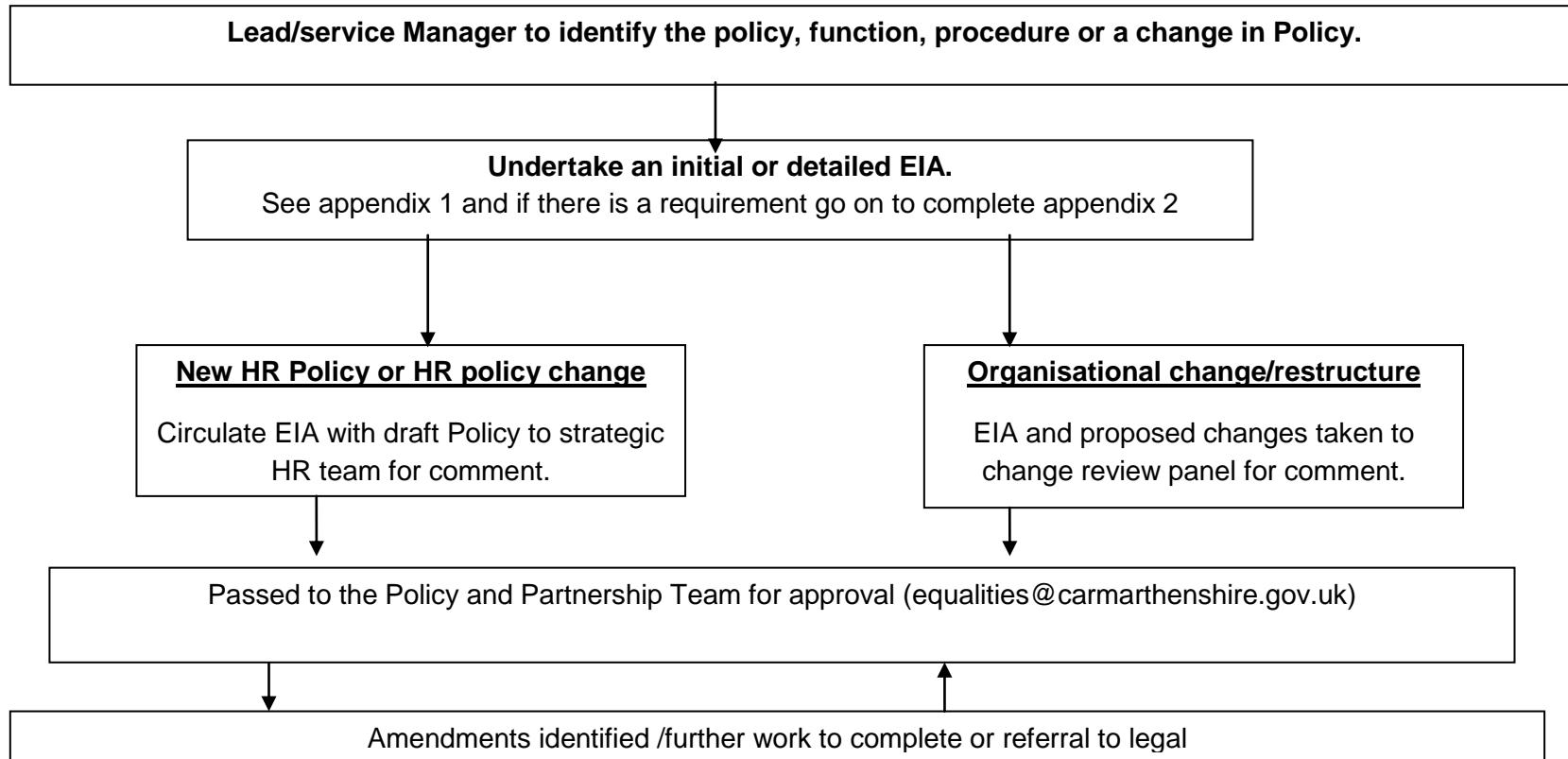
Where it is clear from the assessment that the likely impact on the authority's ability to meet the general duty is substantial, then it must publish a report.

Initial and Detailed Equality Impact Assessments

The initial EIA (appendix 1) is a simple and quick method of assessing the effect of a policy, function, procedure, decision including financial cuts on one or more of the protected characteristics.

The Service Manager responsible for the relevant new or revised policies, functions, procedures and financial decisions must undertake, at least, an initial EIA and where relevant a detailed Equality Impact Assessment (appendix 2); EIA must be attached as background paper with reports to Executive and Scrutiny .

Equality impact assessment – Process to follow where HR implications have been identified



Initial Equalities Impact Assessment Template

Appendix 1

Department: Environment Department	Completed by (lead): Michael Roberts	Date of initial assessment: 4 th April 2019 Revision Dates:
Area to be assessed: (i.e. name of policy, function, procedure, practice or a financial decision)	Public Spaces Protection Order (Dog Controls) and the use of Fixed Penalty Notices.	
Is this existing or new function/policy, procedure, practice or decision?	Extension to Public Spaces Protection Orders (Dog Controls) and the use of Fixed Penalty Notices.	
What evidence has been used to inform the assessment and policy? (please list only)		

1. Describe the aims, objectives or purpose of the proposed function/policy, practice, procedure or decision and who is intended to benefit.	<p>1. Describe the item you are assessing and the outcomes you want from it ?</p> <ul style="list-style-type: none"> • In 2016 Carmarthenshire County Council introduced a Public Spaces Protection Order to tackle irresponsible dog ownership that is occurring in the County. At the time we consulted with the public to find out if there was public support for further dog controls in the County. Based on the results of that consultation exercise, the Authority introduced a draft Public Spaces Protection Order, containing 3 proposed dog controls, which included: • A provision requiring people to clean up after their dogs immediately, if it defecates on public land. This will apply on ALL publicly accessible land in the County of Carmarthenshire. • A provision requiring people to place their dog on a lead of no more that 2 metres in Length, when directed to do so by an authorised officer of the Council. This will also apply on ALL publicly accessible land in the County of
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Carmarthenshire.

- A provision prohibiting dogs from all outdoor enclosed children’s play areas in the County of Carmarthenshire

Anyone who breaches the order could be issued with a Fixed Penalty of up to £100, or they may receive a fine of up to £1,000 if convicted in the magistrates’ court.

The dog fouling provisions in the Order did not apply to a person who:

- (a) is registered as partially sighted or blind, in a register compiled under section 29 of the National Assistance Act 1948; or
- (b) is registered as “sight-impaired”, “severely sight-impaired” or as “having sight and hearing impairments which, in combination, have a significant effect on their day to day lives”, in a register compiled under section 18 of the Social Services and Well-being (Wales) Act 2014; or
- (c) has a disability which affects his mobility, manual dexterity, physical coordination, or ability to lift, carry, or otherwise move everyday objects, such that he cannot reasonably be expected to remove the faeces; or
- (d) has some other disability, such that he cannot reasonably be expected to remove the faeces.

The dog exclusion does not apply to a dog trained by a registered charity to assist a person with a disability and upon which a disabled person relies for assistance.

If we are satisfied that a disabled person relies on assistance dog which has not been trained by a registered charity, we will not consider it in the public interest to prosecute them if they breach the exclusion order. However, it will be up to the disabled person to provide us with evidence to show that the dog is suitably trained and that they rely on it for assistance. We will consider each case on its merits.

Anybody who fails to comply with a requirement of order would have a defence against prosecution if they can show that they have a “reasonable excuse” for doing so.

The 2016 order applied for 3 years from the 1st July 2016. The Council is now proposing to extend the order for a further period

of 3 years from the 1st July 2019.

2. Who is intended to Benefit, what is the full scope of the item and who is it aimed at ?

The aim of the policy is to:

- Help make Carmarthenshire a cleaner, greener and safer environment through the appropriate use of FPN's with the Public Spaces Protection Orders
- These would address Dog Fouling, a pest free environment and a culture change in people's attitude to dog fouling and controlling their dogs in public areas.
- Ensure enforcement action is transparent, accountable, proportionate, consistent and targeted.
- Provide Enforcement Officers with a policy and guidelines to enable them to issue FPN's appropriately and in line with the general enforcement principles
- To inform the public, business and the community of the principles by which enforcement action is taken.

3. Do the anticipated outcomes meet or hinder any other things that the authority is doing ?

The aims of the policy is to link in to the strategic priorities in line with the Integrated Community Strategy 2011 – 2016 (<http://www.carmarthenshire.gov.wales/media/1000254/IntegratedCommunity-Strategy2011-2016.pdf>), to serve our communities effectively by

- Maintaining a clean, green and safe County
- Improving the health, safety & welfare of people working in, living in and visiting the County
- Increasing the levels of street scene related enforcement activities

The Policy is supplementary to Carmarthenshire County Council's Overarching Environmental Enforcement Policy and has been **drafted in line with the** <https://www.gov.uk/guidance/fixd-penalty-ntices-issuing-and-enforcement-by-councils>

4. Who defined the Policy, Function or service provision and who are the main stakeholders.

The PSPO has been developed by officers in conjunction with members and approved by the Executive Board.

The enforcement Policy has been defined by members of the Environmental Enforcement Unit, Corporate Strategies, statutory Functions and guidance laid down by external organisations such as DEFRA, Crown Prosecution Service etc.

The Main stakeholders are :

Members of the Environmental Enforcement Unit.

Other Internal Departments that manage public assets such as Country Parks, County Parks etc.

All Members of Public inc visitors to the County.

Town & Community Councils

Dyfed Powys Police Authority.

Sports Associations and other groups.

5. Who Implements your proposal and who is responsible for delivery ?

The Policy will be implemented and delivered by Officers of the Environmental Enforcement Unit and partner organisations such as Dyfed Powys Police.

6. Is this Policy, Practice , service or function affected by external drivers for changes ? e.g. new legislation, national policy, external inspection etc.

Anti Social Behaviour Crime and Policing Act 2014 in relation to dealing with ASB issues which include Irresponsible dog ownership.

<p>The Public Sector Equality Duty requires the Council to have “due regard” to the need to:-</p> <p>(1) eliminate unlawful discrimination, harassment and victimisation;</p> <p>(2) advance equality of opportunity between different groups; and</p> <p>(3) foster good relations between different groups</p> <p>(see guidance notes)</p>	<p>7. How is the information about the Policy, practice, service or function publicised?</p> <p>Authority’s web page.</p> <p>Fact Sheets</p> <p>Community News</p> <p>Word of Mouth</p> <p>Social Media i.e. Facebook, Twitter</p> <p>Local Newspaper reports</p> <p>Signage</p>						
	<p>2. What is the level of impact on each group/ protected characteristics in terms of the three aims of the duty?</p> <p>Please indicate high (H) medium (M), low (L), no effect (N) for each.</p>	<p>3. Identify the risk or positive effect that could result for each of the group/protected characteristics?</p>	<table border="1"> <thead> <tr> <th data-bbox="1086 1016 1377 1038">Risks</th> <th data-bbox="1377 1016 1711 1038">Positive effects</th> </tr> </thead> <tbody> <tr> <td data-bbox="1086 1038 1377 1248"></td> <td data-bbox="1377 1038 1711 1248"></td> </tr> </tbody> </table>	Risks	Positive effects		
Risks	Positive effects						

Appendix 4

Protected characteristics	Age	L	<p>Juveniles are specifically covered within the Children & Young adults Policy. Warning letters and restorative justice techniques are normally used where offences are committed by children, to avoid criminalising children. We liaise with youth offending teams as appropriate.</p> <p>The elderly could be impacted if they have medical conditions which contribute to their ability to comply with the legislation.</p> <p>All staff issuing FPN's will be appropriately briefed to use a</p>	<p>People who fail to clean up after their dogs on publicly accessible land cause nuisance to others. The presence of dog faeces is a potential hazard to all members of the public alike. It causes risks to health, defaces land and has the potential to deface people and their property. Young children can be at particular risk from dog mess.</p> <p>The order should make public areas safer for all.</p>	<p>Warning letters and restorative justice techniques are normally used where offences are committed by children, to avoid criminalising children. We liaise with youth offending teams as appropriate.</p> <p>All staff issuing FPN's will be appropriately briefed to use a common sense approach at all times.</p> <p>Whilst there is no appeal mechanism for FPN's, if additional information is made available to the council it may result in the FPN being cancelled. Guidelines will be drafted, which will include a section on medical conditions that contribute to the offence.</p>
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Appendix 4

			<p>common sense approach at all times.</p> <p>Whilst there is no appeal mechanism for FPN's, if additional information is made available to the council it may result in the FPN being cancelled. Guidelines will be drafted, which will include a section on medical conditions that contribute to the offence.</p>		
	<p>Disability</p>	<p>M</p>	<p>The Council recognises that some people will not be able to clean up after their dogs for reasons that are related to a disability. For example, people with serious</p>	<p>The order should make public areas safer for all, including disabled people.</p>	<p>The Council has included exemptions in the order (as set out in box 2 above) to disapply these requirements to people with appropriate physical and mental impairments.</p> <p>The Council recognises that some</p>

Appendix 4

Page 119			<p>sight issues may not be able to see their dog defecate, and people with mobility or manual dexterity problems might not be able to remove the faeces.</p> <p>To address this the Council has included exemptions in the order (as set out in box 2 above) to disapply these requirements to people with appropriate physical and mental impairments.</p> <p>The Council recognises that some disabled people rely on assistance dogs and that prohibiting</p>		<p>disabled people rely on assistance dogs and that prohibiting assistance dogs from children's play areas could prevent these people and their families from using play areas. To prevent this, the Council has included an exemption in the order stating that the dog exclusion will not apply to trained assistance dogs.</p> <p>Anybody who fails to comply with a requirement of order will have a defence against prosecution if they can show that they have a "reasonable excuse" for doing so.</p> <p>Any disabled person who believes that their disability gives them a reasonable excuse for failing to comply, but who is not covered by the disability exemptions within the order, will still be able to raise a "reasonable excuse" defence.</p> <p>By incorporating these defences</p>
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			<p>assistance dogs from children’s play areas could prevent these people and their families from using play areas. To prevent this, the Council has included an exemption in the order stating that the dog exclusion will not apply to trained assistance dogs.</p> <p>Anybody who fails to comply with a requirement of order will have a defence against prosecution if they can show that they have a “reasonable excuse” for doing so.</p> <p>Any disabled person who believes that their</p>		<p>and exemptions in the order, the Council has endeavoured to avoid any discrimination against disabled people.</p> <p>All staff issuing FPN’s will be appropriately briefed to be fair and reasonable and to use a common sense approach at all times.</p> <p>When enforcing the orders, officer will have regard to any known disabilities and the need to eliminate discrimination and promote equality of opportunity and will be expected to take these issues in to account when deciding whether or not to take enforcement action against an individual.</p> <p>Guidelines will be drafted, which will include a section on medical conditions that contribute to the offence.</p>
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Appendix 4

			<p>disability gives them a reasonable excuse for failing to comply, but who is not covered by the disability exemptions within the order, will still be able to raise a “reasonable excuse” defence.</p> <p>By incorporating these defences and exemptions in the order, the Council has endeavoured to avoid any discrimination against disabled people.</p> <p>All staff issuing FPN's will be appropriately briefed to be fair and reasonable and to use a common sense approach at all times.</p>		
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		<p>When enforcing the orders, officer will have regard to any known disabilities and the need to eliminate discrimination and promote equality of opportunity and will be expected to take these issues in to account when deciding whether or not to take enforcement action against an individual.</p> <p>Guidelines will be drafted, which will include a section on medical conditions that contribute to the offence.</p>		
<p>Gender reassignment</p>	<p>N</p>			

Appendix 4

Page 123	Race	M	<p>There could be potential impacts on those who are not fluent in English or Welsh.</p> <p>All Enforcement Staff will be briefed to ensure they recognise that there is diversity within the community and care must therefore be taken to ensure that any enforcement actions are clearly understood.</p> <p>Pictorial signage will be used to ensure that the requirements of the order are easily understood by all .</p> <p>Consideration will be given to providing documents in</p>		<p>All Enforcement Staff will be briefed to ensure they recognise that there is diversity within the community and care must therefore be taken to ensure that any enforcement actions are clearly understood.</p> <p>Pictorial signage will be used to ensure that the requirements of the order are easily understood by all .</p> <p>Consideration will be given to providing documents in appropriate language if necessary. The Council may also arrange for interpreter in appropriate cases.</p>
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Appendix 4

		appropriate language if necessary. The Council may also arrange for interpreter in appropriate cases.		
Religion/Belief	N			
Pregnancy and maternity	N			
Sexual Orientation	N			
Sex	N			
Welsh language	L	<p>The orders will be made and published on the Council's website bilingually. Bilingual fixed penalty books are also used.</p> <p>Offenders can be interviewed bilingually and court proceedings can be undertaken through the medium of</p>		<p>The orders will be made and published on the Council's website bilingually. Bilingual fixed penalty books are also used.</p> <p>Offenders can be interviewed bilingually and court proceedings can be undertaken through the medium of Welsh.</p>

Appendix 4

			Welsh.		
	Any other area	N			

5. Has there been any consultation/engagement with the appropriate protected characteristics?		YES <input checked="" type="checkbox"/>	NO <input type="checkbox"/>
6. What action(s) will you take to reduce any disproportionately negative impact, if any?			
7. Procurement Following collation of evidence for this assessment, are there any procurement implications to the activity, proposal, service. Please take the findings of this assessment into your procurement plan. Contact the corporate procurement unit for further advice.			
8. Human resources Following collation of evidence for this assessment, are there any Human resource implications to the activity, proposal or service?			
9. Based on the information in sections 2 and 6, should this function/policy/procedure/practice or a decision proceed to Detailed Impact Assessment? (recommended if one or more H under section 2)		YES <input type="checkbox"/>	NO <input checked="" type="checkbox"/>
Approved by:	A. Williams	Date: 5 th April 2019	
Head of Service			

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EXECUTIVE BOARD 3RD JUNE 2019

COUNCIL'S REVENUE BUDGET MONITORING REPORT

Recommendations / key decisions required:

That the Board receives the Budget Monitoring report and considers the budgetary position and appropriate corrective action.

There remains a potential significant overspend at departmental level. Chief Officers and Heads of Service should continue to critically review their budgetary positions and implement appropriate mitigating actions to deliver their services within their allocated budgets as a matter of urgency, recognising that unless addressed, these will continue to impact upon future years' budgets.

Reasons:

To provide the Executive Board with an update on the latest budgetary position as at 28th February 2019, in respect of 2018/2019.

Relevant scrutiny committee to be consulted: NA

Exec Board Decision Required YES

Council Decision Required NO

EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER:- Cllr. David Jenkins

Directorate: Corporate Services

Name of Director:
Chris Moore

Report Author:
Randal Hemingway

Designations:

Director of Corporate Services

Head of Financial Services

Tel No. 01267 224886
E Mail Addresses:

CMoore@carmarthenshire.gov.uk

Rhemingway@carmarthenshire.gov.uk

EXECUTIVE SUMMARY

EXECUTIVE BOARD

3RD JUNE 2019

The revenue budget monitoring reports for the period to 28th February 2019 are attached and indicate that:

COUNCIL FUND REVENUE ACCOUNT(Appendix A)

Overall, the monitoring report forecasts an end of year underspend of £1,118k on the Authority's net revenue budget with an overspend at departmental level of £855k.

The most significant pressure points are within Education and Children's Services and the department needs to critically examine the current forecasted position.

Chief Executive's Department

The Chief Executive Department is anticipating an underspend of £217k for the year. This is made up of a £357k overspend relating to Corporate Savings and £574k underspend on operational budgets.

Corporate Savings (£357k): Delivery of efficiency proposals in relation to Health & Safety have not been possible to realise during the year.

Operational budgets (£574k underspend):

There is an anticipated £66k underspend in People Management. This is predominantly made up of vacant posts during the year as well as a reduction in DBS checks required during the year.

ICT services are anticipating a £61k underspend due to staff vacancies during the year.

Admin and Law are anticipating an underspend of £235k, this includes a £134k underspend due to staff vacancies, a reduction in Members printing costs of £58k and some additional external income of £40k for Legal services for work undertaken for other bodies.

There is a £237k underspend anticipated in the Regeneration and Policy section. This is made up of a net £298k underspend on salaries due to vacant posts and realignments that are in progress, as well as a reduction in CCTV costs following transfer of responsibility back to the police of £24k. There is also a reduction in community safety projects of £20k whilst a new partnership structure is established. This is offset by an overspend of £69k due to the additional costs associated with the move to Parc y Rhun and £30k due to increased costs associated with running various tourism events.

Chief Executive's section are anticipating an underspend of £21k due to savings on supplies and services

Electoral Services is anticipating being underspent by £18k mainly due to a member of staff being on maternity leave.

The Wellness project is anticipating being overspent by £109k due to additional legal costs associated with the project review.

Property is anticipating a £46k underspend due to high occupancy levels within Industrial Premises and Commercial Properties (£67k). This is offset by an overspend on Provision Markets due to essential maintenance works.

Regeneration is anticipating a break even position at year end.

Department for Communities

The Department for Communities is forecasting an overspend of £496k for the year.

Services supporting Older People and Physical Disabilities are projecting an overspend of £379k: £679k relating to packages of care (£366k on residential care, £134k on Domiciliary Care and £180k on Direct Payments); staffing and miscellaneous running expenses are underspent by £300k.

Services supporting Learning Disabilities, Mental Health and Safeguarding are forecasting an overspend of £273k: £130k for Residential, Group Homes and Supported Living placements, £232k on Direct Payments partially offset by a underspend of £89k on miscellaneous expenditure.

Support Services are forecasting an overspend of £108k relating to professional fees linked to DoLS (Deprivation of Liberty Standards) assessments.

Leisure Services are predicting a nil variance.

Housing & Public Protection Services are predicting an underspend of £264k by controlling spend and maximising contributions from grants across all service areas.

Corporate Services

The Corporate Services Department is projecting an £807k underspend for the year.

This is due to £662k of vacant posts, a £9k reduction in our new bank contract costs, a £65k underspend in pre LGR pension costs, and a £48k underspend on grant audit fees.

There is also an underspend in training of £26k and net additional income from a new S151 support arrangement with MWWFA. This is offset by one off software and data cleansing costs in risk management of £11k and a £14k under recovery of income on grant funded posts.

Department for Education and Children

The Department for Education and Children is forecasting a net overspend of £1,007k at year end.

The main adverse budget variations relate to: increased demand for Special Educational Needs provision £347k within County; Out of County educational placements £140k; school based EVR and redundancy costs £213k; Education Other Than At School £182k; School Modernisation property decommissioning costs £70k; School Meals service sickness cover and kitchens' maintenance £63k; Music Service running costs (mainly staff) exceeding the SLA income from schools by £153k and the LHB not contributing fully to tripartite agreements for placements at Garreglwyd Residential Unit, which also has staffing pressures £127k.

This is partially offset by staff vacancies and the utilisation of additional grants to support core spend -£267k.

DETAILED REPORT ATTACHED?	YES
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IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: Chris Moore **Director of Corporate Services**

Policy, Crime & Disorder and Equalities NONE	Legal NONE	Finance YES	ICT NONE	Risk Management Issues NONE	Staffing Implications NONE	Physical Assets NONE
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1. Finance
 Council Fund
 Overall, the Authority is forecasting an underspend of £1,118k.

HRA
 The HRA is forecasting that it will be within budget for 2018-2019.

CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Signed: Chris Moore **Director of Corporate Services**

- 1. Scrutiny Committee – Not applicable**
- 2. Local Member(s) – Not applicable**
- 3. Community / Town Council – Not applicable**
- 4. Relevant Partners – Not applicable**
- 5. Staff Side Representatives and other Organisations – Not applicable**



EICH CYNGOR arleinamdani
www.sirgar.llyw.cymru
YOUR COUNCIL doitonline
www.carmarthenshire.gov.wales

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
2018/19 Budget		Corporate Services Department, County Hall, Carmarthen

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REPORT OF THE DIRECTOR OF CORPORATE SERVICES
PRELIMINARY EXECUTIVE BOARD 13th May 2019
COUNCIL'S BUDGET MONITORING REPORT 2018/19 as at 28th February 2019

Director and Designation	Author & Designation	Telephone No	Directorate
C Moore, Director of Corporate Services	R Hemingway, Head of Financial Services	01267 224886	Corporate Services

Table 1

Forecasted for year to 31st March 2019

Department	Working Budget				Forecasted				Feb 19 Forecasted Variance for Year £'000	Dec 18 Forecasted Variance for Year £'000
	Controllable Expenditure	Controllable Income	Net Non Controllable	Total Net	Controllable Expenditure	Controllable Income	Net Non Controllable	Total Net		
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000		
Chief Executive	26,141	-9,908	-2,482	13,750	25,572	-9,558	-2,482	13,533	-217	-264
Communities	142,850	-55,899	10,746	97,698	144,122	-56,674	10,746	98,194	496	930
Corporate Services	77,110	-50,975	-1,335	24,799	79,366	-54,039	-1,335	23,993	-807	-543
Education & Children	173,974	-34,995	23,780	162,759	176,386	-36,400	23,780	163,766	1,007	1,503
Environment	118,485	-75,339	9,327	52,473	118,615	-75,093	9,327	52,849	376	715
Departmental Expenditure	538,560	-227,116	40,035	351,479	544,062	-231,764	40,036	352,334	855	2,341
Capital Charges/Interest/Corporate				-15,425				-17,425	-2,000	-1,500
Levies and Contributions:										
Brecon Beacons National Park				142				142	0	0
Mid & West Wales Fire & Rescue Authority				9,582				9,582	0	0
Net Expenditure				345,778				344,633	-1,145	841
Transfers to/from Departmental Reserves										
- Corporate Services				0				403	403	271
- Environment				0				-376	-376	-715
Net Budget				345,778				344,659	-1,118	397

Chief Executive Department
Budget Monitoring as at 28th February 2019

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget				Forecasted				Feb 19 Forecasted Variance for Year £'000	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
Chief Executive	-90	0	-308	-398	246	0	-308	-62	336	309
People Management	4,059	-1,302	-2,539	219	4,613	-1,922	-2,539	152	-66	-53
ICT	4,455	-838	-3,691	-74	4,691	-1,135	-3,691	-134	-61	-100
Admin and Law	4,101	-537	478	4,043	3,841	-512	478	3,807	-235	-168
Regeneration & Policy										
Policy	4,953	-1,060	-3,014	879	4,500	-843	-3,014	643	-237	-246
Statutory Services	1,250	-289	341	1,302	1,308	-365	341	1,284	-18	0
Property & Major Projects	1,133	-1,329	832	635	1,201	-1,443	832	590	-46	-34
Major Projects	1,331	-1,256	15	90	829	-646	15	198	109	28
Regeneration	4,949	-3,298	5,403	7,054	4,343	-2,692	5,404	7,055	0	-0
GRAND TOTAL	26,141	-9,908	-2,482	13,750	25,572	-9,558	-2,482	13,533	-217	-264

Chief Executive Department - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19 Forecasted Variance for Year £'000	Notes	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
Chief Executive							
Chief Executive-Chief Officer	267	0	246	0	-21	Savings on supplies and services	-19
Corporate Savings Target	-357	0	0	0	357	£290k Corporate Health & Safety efficiency proposal not yet implemented; £67k standby efficiency not realised.	327
People Management							
Business & Projects Support	261	0	285	0	23	Costs associated with Block 4 move	0
Payroll	687	-335	645	-329	-35	Part year vacant posts and reduction in spends on supplies and services	-37
People Services – HR	1,014	-229	996	-237	-26	Part year vacant posts	-23
Employee Well-being	682	-244	699	-271	-10	Additional external income	-32
Organisational Development	481	-9	513	-54	-14	Savings on training budgets	-4
DBS Checks	119	0	79	-7	-46	Low demand in year. Higher demand expected in future years	0
Assessment centre training	0	0	30	0	30	Unused Assessment Centre credits expired	31
ICT							
Information Technology	4,455	-838	4,691	-1,135	-61	Part year vacant posts	-100
Admin and Law							
Democratic Services	1,796	0	1,745	-6	-58	Savings on Members' superann and NI costs along with a reduction in printing	-62
Democratic Services - Support	494	0	372	0	-122	Part year vacant posts. 3 posts are still currently vacant	-107
Land Charges Administration	149	-288	104	-255	-12	Part year vacant post. Post has now been filled	-22
Legal Services	1,598	-249	1,533	-224	-40	Additional income from Wales Pension Partnership/City Deal	28
Regeneration, Policy & Property							
Policy							
Welsh Language	176	-10	151	-11	-26	Part year vacant post £13k, savings on supplies and services £13k	-24
Translation	510	-34	415	-34	-95	Part year vacant posts. 3 posts currently still vacant, but in the process of being recruited	-81
Performance Management	545	-31	449	0	-65	Vacant post, realignment pending	-50
Chief Executive-Policy	504	-29	533	-40	18	Increased staffing cost pending realignment of budget	17
CTV	35	0	11	0	-24	CCTV responsibility transferred back to the police	-23
Community Safety-Revenue	30	0	10	0	-20	Due to establishment of new partnership structure it has not been possible to undertake anticipated projects during the year	-20
Parc Amanwy Ammanford	67	-41	136	-41	69	Additional costs associated with move to Parc-Y-Rhun	34

Chief Executive Department - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19 Forecasted Variance for Year £'000	Notes	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
Customer Services Centres	1,068	-329	1,032	-330	-36	Various part year vacant posts.	-132
UN Sir Gar	169	-99	100	-52	-22	Underspend due to officer being on maternity leave	-23
Marketing Tourism Development	336	-2	350	-88	-72	Underspend mainly due to vacant posts - offsetting overspends within Visitor Information and Events below	-48
Visitor Information	74	-3	84	-1	12	Overspend mainly due to costs associated with repairs, external painting & re-decoration of Carmarthen Tourist Information Centre	6
Events	48	-28	87	-37	30	Overspend due to increased costs associated with running of various events - covered by underspend within Tourism Development	13
Statutory Services							
Electoral Services - Staff	272	0	261	0	-11	Maternity leave	-20
Property & Major Projects							
Industrial Premises - JV's	42	-131	103	-212	-21	High occupancy levels during year	-45
Commercial Property - Chief Executives	29	-536	38	-591	-46	High occupancy levels during year	-35
Provision Markets	545	-625	522	-581	21	Essential works expenditure including sprinkler system/cleaning equipment	46
Major Projects							
Wellness	101	-76	209	-75	109	Overspend mainly due to additional legal costs associated with project review	28
Other Variances							
					-4		112
Grand Total					-217		-264

Department for Communities
Budget Monitoring as at 28th February 2019

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget				Forecasted				Feb 19 Forecasted Variance for Year £'000	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
Adult Services										
Older People	56,802	-22,719	2,655	36,739	57,259	-22,856	2,655	37,059	320	309
Physical Disabilities	6,955	-1,364	208	5,799	7,116	-1,466	208	5,857	58	85
Learning Disabilities	37,017	-9,801	1,308	28,524	37,601	-10,111	1,308	28,798	274	316
Mental Health	9,258	-3,368	234	6,124	9,517	-3,628	234	6,123	-1	151
Support	6,107	-2,727	985	4,364	6,190	-2,702	985	4,473	108	69
Homes & Safer Communities										
Public Protection	3,081	-835	588	2,834	2,954	-831	588	2,710	-124	16
Council Fund Housing	9,216	-7,955	243	1,505	8,912	-7,792	243	1,364	-141	-16
Leisure & Recreation										
Leisure & Recreation	14,413	-7,130	4,525	11,809	14,572	-7,289	4,525	11,809	0	0
GRAND TOTAL	142,850	-55,899	10,746	97,698	144,122	-56,674	10,746	98,194	496	930

Department for Communities - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19	Notes	Dec 18
	Expenditure	Income	Expenditure	Income	Forecasted Variance for Year		Forecasted Variance for Year
	£'000	£'000	£'000	£'000	£'000		£'000
Adult Services							
Older People							
Older People - Commissioning	3,541	-596	3,376	-636	-205	Staff vacancies in care management teams approx 6%: equivalent to 0.33FTE Approved Mental Health Practitioner (£14k) - left post during year; 0.86 Care Management Assistant (16k) 2 staff left post during year; 1.8FTE Domiciliary Support Workers (£42k); 0.8FTE Domiciliary Care Support Worker - Therapy Support (£19k) staff transferred to other posts in CCC; £22k Rehabilitation Officer maternity leave; 1.7FTE Social Workers (£71k) 4 currently vacant; £7 staff travelling in Llanelli Community Resource Team linked to use of pool car	-118
Older People - LA Homes	7,347	-4,436	7,449	-4,436	102	Cost of agency staff due to workforce recruitment issues in parts of the county.	67
Older People - Private/ Vol Homes	21,579	-11,897	22,099	-12,100	317	Performance data shows increased demographic pressure on demand in line with national information that shows a year on year increase in Older People of 3.4%pa. Preventative work continues to be reviewed to mitigate the effects of this.	338
Older People - LA Home Care	6,153	-544	6,241	-540	92	Significant change since October position: Allied contract now provided by in-house Domiciliary Care service. This is offset by a decrease in packages bought in the private sector, however overall across Domiciliary Care, the growing number of Older People at 3.4% pa continues to put pressure on the budget.	-20
Older People - MOW's	195	-50	127	-50	-68	Withdrawal of the WRVS service	0
Older People - Private Home Care	9,732	-2,164	9,913	-2,126	219	There has been a significant increase in demand for domiciliary care that has only been partly offset by a fall in residential care placements. There is significant departmental work to monitor and manage demand by audit assessment practice and by continuing to promote independent living through Integrated Care Fund initiatives such as Releasing Time to Care resulting in lower demand eg for double handed care packages. We are currently reviewing whether this initiative requires additional resources to yield the necessary financial savings.	
Older People - Enablement	2,165	-586	1,845	-444	-177	Significant change since October monitoring report: Allied contract now provided by in-house Domiciliary Care Service	331
Older People - Day Services	1,115	-71	1,155	-75	35	Staff vacancies - recruitment and strategic issues being addressed.	-118
						Outstanding unmet efficiency relating to in house Day services provision from 2016-2017 £202k offset by lower spend in remaining in-house provision and placements.	-39

Department for Communities - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19	Notes	Dec 18
	Expenditure	Income	Expenditure	Income	Forecasted Variance for Year		Forecasted Variance for Year
	£'000	£'000	£'000	£'000	£'000		£'000
Physical Disabilities							
Phys Dis - Commissioning & OT Services	575	-81	478	-80	-95	Vacancies within the Occupational Therapy Team - being addressed	-65
Phys Dis - Private/Vol Homes	589	-66	741	-169	49	Performance data shows pressure on demand as complexity of placement increases with this client group. Preventative work continues to be reviewed to mitigate the effects of this.	45
Phys Dis - Group Homes/Supported Living	1,239	-160	1,193	-160	-46	Costs increasing as a result of successful deregistration of residential beds - promotes independence for clients and has lower costs overall across the spectrum to packages of care. However increasing complexity of client needs continues to put pressure on this budget.	-34
Phys Dis - Direct Payments	2,282	-555	2,452	-555	170	Direct Payments increasing across client groups linked to promoting independence and cost avoidance.	165
Learning Disabilities							
Learn Dis - Employment & Training	1,838	-483	1,767	-274	138	Workchoice project decommissioned - was projected to contribute net income to budget therefore project termination has a detrimental effect in year of £132k	151
Learn Dis - Private/Vol Homes	9,759	-2,733	10,119	-3,276	-183	Costs reducing as various projects begin to take effect: work on alternative provision, deregistration, Positive Behaviour Service intervention for additional hours etc.	-167
Learn Dis - Direct Payments	2,167	-526	2,399	-526	232	Direct Payments increasing across client groups linked to promoting independence and cost avoidance.	236
Learn Dis - Group Homes/Supported Living	8,604	-2,158	8,930	-2,257	226	Costs increasing as a result of successful deregistration of residential beds - promotes independence for clients and has lower costs overall across the spectrum to packages of care	261
Learn Dis - Adult Respite Care	914	-812	866	-812	-48	Vacant Manager post, several staff not in pension scheme.	-110

Department for Communities - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19 Forecasted Variance for Year £'000	Notes	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
Mental Health							
M Health - Private/Vol Homes	6,105	-2,573	6,309	-2,816	-39	Work continuing to promote independent living and reduce cost of care packages accordingly. Client group difficult to forecast costs as demand led at short notice; forecasts are based on existing levels of packages and work is ongoing to develop alternative provision options	71
M Health - Group Homes/Supported Living	876	-397	1,023	-420	125	Work continuing to promote independent living and reduce cost of care packages accordingly. Client group difficult to forecast costs as demand led at short notice; forecasts are based on existing levels of packages and work is ongoing to develop alternative provision options	134
Support							
Adult Safeguarding & Commissioning Team	1,232	-21	1,272	0	61	Professional fees re Deprivation of Liberty Standards (DoLS) caseload	63
Other Variances - Adult Services					-111		-277
Homes & Safer Communities							
Public Protection							
PP Management support	99	-8	63	-15	-43	Reduced expenditure on computer materials -£35k and Increased Income -£8k	-1
PP Business Support unit	146	0	112	0	-35	Vacant Posts	-5
Public Health	268	-12	271	-5	10	Potential underachievement of income	12
Animal Welfare	76	-78	80	-60	21	Decrease in licensees	3
Dog Wardens	94	-27	109	-29	13	Potential underachievement of income due to additional kenneling costs as a result of difficulties in tracing owners. Work ongoing to try to alleviate these issues.	25
Licensing	332	-315	341	-315	10	Agency Staff costs	-2
Food Safety & Communicable Diseases	471	-38	424	-25	-34	Full time budgeted post being paid 22 hrs	-25
Fair Trading	140	-62	137	-9	51	Underachievement of income	-2
Safety	67	-9	62	-18	-13	Overachievement of income	-2
Financial Investigator	28	-52	115	-115	24	Additional costs incurred will deliver increased income in 2019/20	0
Trading Standards Services Management	115	-37	8	-41	-112	Reduction of legal costs reserve	9
Other Variances - Public Protection					-16		4

Department for Communities - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19 Forecasted Variance for Year £'000	Notes	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
Council Fund Housing							
Home Improvement (Non HRA)	833	-288	665	-241	-121	New funding stream was introduced in 18/19 and working with partners and other council departments, the budget was allocated accordingly. Projects due to commence later in the year	-29
Landlord Incentive	12	-10	49	-13	34	Overspend on Premises Maintenance	-0
Homelessness	153	-64	130	-56	-14	Underpend on Homelessness prevention payment due to grant income	3
Temporary Accommodation	480	-103	441	-106	-42	Reduced B&B costs. Late receipt of Welsh Government Grant	-10
Social Lettings Agency	764	-769	685	-709	-20	Underspend on accommodation costs	0
Penybryn Traveller Site	169	-125	132	-61	27	Ineligible capital transactions on site investigation works transferred to revenue	24
Other Variances - Council Fund Housing					-5		-3
Leisure & Recreation							
Pendine Outdoor Education Centre	486	-326	435	-306	-31	£17k under on transport and £14k on Catering related expenditure	2
Sport & Leisure West	249	-21	227	-21	-22	In year staff vacancy	-25
Carmarthen Leisure Centre	1,283	-1,329	1,318	-1,315	50	Increased cost of Catering materials £34k and Gas £16k	44
Sport & Leisure East	192	-49	175	-50	-17	Reduction in staffing costs £10k, Office Supplies and Contracted Services £7k	0
Gwendraeth Sports Centre	7	-4	-12	0	-15	Location no longer in use	-15
Sport & Leisure General	971	-56	957	-68	-26	In year staff vacancy	-20
Sport & Leisure South	166	-23	150	14	21	Grant adjustments for previous financial years impacting on current year budget	17
PEN RHOS 3G PITCH	31	-31	10	-31	-21	Part year saving of Premises and Supplies budget for this new Service in the Leisure portfolio	-25
Llanelli Leisure Centre	1,237	-1,016	1,194	-963	10	Shortfall against budgeted income	5
Country Parks General	451	0	441	-2	-11	Staffing	-4
Outdoor Recreation - Staffing costs	148	-48	148	0	47	Vacancy factor not achieved £18k, Agency Fees £15k, income not achieved £14k	20
Ammanford Library	265	-14	241	-16	-26	In year staff vacancy	-2
Carmarthen Museum, Abergwili.	161	-16	171	-15	11	One off relocation expenses £6k increased NNDR £5k	11
Museum of speed, Pendine	70	-24	47	-20	-19	Part year staff vacancy	-17

Department for Communities - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19	Notes	Dec 18
	Expenditure	Income	Expenditure	Income	Forecasted Variance for Year		Forecasted Variance for Year
	£'000	£'000	£'000	£'000	£'000		£'000
Museums General	173	0	206	0	33	Staffing £26k, temporary storage rental £7k	18
Archives General	130	-2	117	-3	-13	Reduction in staffing costs £4k, numerous minor Supplies & Services £9k	-7
St Clears Craft Centre	138	-84	140	-70	16	Shortfall in catering income	10
Leisure Management	290	0	314	0	23	Tour of Britain Sponsorship costs	21
Other Variance - Leisure & Recreation					-43		-20
Grand Total					496		930

Corporate Services Department
Budget Monitoring as at 28th February 2019

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget				Forecasted				Feb 19 Forecasted Variance for Year £'000	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
Financial Services	4,378	-1,987	-2,361	30	4,129	-2,015	-2,361	-247	-277	-150
Revenues & Financial Compliance	4,764	-1,695	-2,134	935	4,180	-1,512	-2,134	535	-400	-288
Other Services	67,967	-47,293	3,159	23,834	71,057	-50,512	3,159	23,704	-130	-104
GRAND TOTAL	77,110	-50,975	-1,335	24,799	79,366	-54,039	-1,335	23,993	-807	-543

Corporate Services Department - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19 Forecasted Variance for Year £'000	Notes	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
Financial Services							
Chief Officer	341	-60	324	-60	-17	Additional income from S151 arrangement with MWWFA	-0
Accountancy	1,675	-371	1,547	-437	-194	Part year vacant posts	-97
Treasury and Pension Investment Section	246	-175	194	-175	-51	Part year vacant Posts	-50
Grants and Technical	186	0	270	-71	14	Under recovery of income on grant funded posts	23
Payments	501	-73	467	-71	-32	Part year vacant posts	-30
Revenues & Financial Compliance							
Procurement	518	-33	452	-32	-65	Part year vacant posts	-95
Audit	583	-18	539	-40	-66	Part year vacant posts	-7
Risk Management	136	-0	146	-0	11	Additional software costs, data cleansing and temp post funded from underspends in Procurement	23
Business Support Unit	83	0	67	0	-16	Part year vacant post	-0
Corporate Services Training	56	0	31	-1	-26	Less demand for training courses during the year	-1
Local Taxation	895	-728	827	-730	-71	Part year vacant posts	-21
Housing Benefits Admin	1,598	-750	1,326	-587	-109	Part year vacant posts	-126
Revenues	895	-165	791	-120	-58	Part year vacant posts	-61
Other Services							
Audit Fees	361	-88	313	-88	-48	High proportion of audit fees chargeable directly to grants	-35
Miscellaneous Services	4,743	-115	4,673	-110	-65	Reduction in Pre LGR Pension Costs	-51
Other Variances					-14		-15
Grand Total					-807		-543

Department for Education & Children
Budget Monitoring as at 28th February 2019

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget				Forecasted				Feb 19 Forecasted Variance for Year £'000	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
Director & Strategic Management	1,217	0	-94	1,122	1,132	-0	-94	1,037	-85	-37
Education Services Division	132,037	-17,275	18,112	132,874	132,932	-17,279	18,112	133,765	892	1,027
Access to Education	8,454	-5,759	2,167	4,863	8,677	-5,849	2,167	4,995	132	145
School Improvement	3,685	-1,722	463	2,426	3,749	-1,824	463	2,389	-37	-2
Curriculum & Wellbeing	5,627	-4,320	590	1,897	5,764	-4,394	590	1,961	64	135
Children's Services	22,954	-5,919	2,541	19,577	24,131	-7,054	2,541	19,619	42	235
GRAND TOTAL	173,974	-34,995	23,780	162,759	176,386	-36,400	23,780	163,766	1,007	1,503

Department for Education & Children - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19 Forecasted Variance for Year £'000	Notes	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
Director & Strategic Management							
Director & Management Team	817	0	768	-0	-50	Part year vacant post	-5
Business Support	400	0	364	-0	-36	Part year vacancy -£20k, Reduction in supplies and services - postages, photocopying recharges, admin and office equipment -£16k	-32
Education Services Division							
School Expenditure not currently delegated	210	0	141	17	-51	Removal of WJEC fees. Part of 2019-20 efficiency	18
School Redundancy & EVR	1,875	0	2,088	0	213	Budget utilised on existing commitments. Schools are supported and challenged on staffing structure proposals.	271
School Information Systems	210	-18	190	-18	-20	Part year vacant post	-12
Special Educational Needs	3,362	-1,646	3,823	-1,552	556	Additional 5 classes to meet increased demand in specialist provision & Tute e-learning package £347k. Full year impact of additional pupils commencing Out of County placements in 2017-18 and fewer pupils from other authorities in specialist provisions within Carmarthenshire, with these places being utilised by Carmarthenshire pupils £140k. Supply costs in SEN management to meet increased demand in inclusion cases £9k.	544
Education Other Than At School (EOTAS)	1,956	-217	2,244	-323	182	Increased use of supply agencies to cover staff sickness, £54k; Relocation and setup costs at Canolfan y Gors, £55k; Additional maintenance costs at the Secondary Teach and Learn Centre, £19k; Additional supply costs due to increased number of pupils receiving home tuition coupled with shortage of home tutors £54k	186
Sensory Impairment	368	0	353	0	-15	Member of staff currently on maternity leave	-16
Educational Psychology	876	0	908	-10	22	Service demand currently requires staffing level in excess of budget	34
Access to Education							
School Modernisation	55	-5	195	-76	70	Transport recharges outside of transport policy for former pupils of closed schools £12k. Premises costs and historic utility costs re closed schools £58k	82
School Meals & Primary Free Breakfast Services	8,176	-5,740	8,269	-5,771	63	Budget pressures across the service especially sickness cover, kitchens' maintenance and food price increases. A strategic review of meal provision is on-going to identify service efficiencies.	63

Department for Education & Children - Budget Monitoring as at 28th February 2019
Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19 Forecasted Variance for Year £'000	Notes	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
School Improvement							
School Effectiveness Support Services	300	-93	281	-88	-13	Utilisation of grant income to release core budget	16
National Model for School Improvement	1,145	-58	1,222	-159	-25	2 part year vacant posts	-19
Curriculum and Wellbeing							
Music Services for Schools	965	-865	1,204	-952	153	SLA income from schools has reduced with greater expediency than the progress with staff restructuring. Service is currently implementing options to address the financial position. Partly offset by additional funding received from Welsh Government for music services £86k	190
Welsh Language Support	415	-273	576	-468	-34	Part year vacant post and maximisation of grants	-16
Youth Offending & Prevention Service	1,593	-760	1,601	-808	-40	Part year vacant post	-36
Adult & Community Learning	411	-407	469	-479	-13	Term 3 payment greater than initially forecast due to an increase in the number of learners.	-1
Children's Services							
Adoption Services	501	0	632	-160	-28	Additional income received from interagency fees relating to placements to other authorities	-9
Garreglwyd Residential Unit	562	-163	681	-155	127	Additional staff costs incurred during the summer period due to staff shortage. Contribution from LHB for Tripartite funding is only at draft SLA level due to on-going lack of engagement from LHB. Additional tripartite staffing and premises costs for new placement are also not yet agreed.	133
Residential and Respite Units	925	0	908	0	-18	Vacant posts	-14
Childcare	522	-233	492	-235	-32	Additional grants have been received in year from Welsh Government which has reduced the costs charged to core budget	-31
Other Variances					-3		158
Grand Total					1,007		1,503

Environment Department
Budget Monitoring as at 28th February 2019

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget				Forecasted				Feb 19 Forecasted Variance for Year £'000	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
Business Support & Performance	41	-102	146	85	23	-99	146	70	-15	-0
Waste & Environmental Services	23,725	-4,442	1,384	20,666	24,141	-4,655	1,383	20,869	203	228
Highways & Transportation	50,931	-31,912	9,129	28,149	48,652	-29,473	9,129	28,308	160	293
Property	39,587	-36,426	-1,617	1,545	41,732	-38,766	-1,616	1,350	-196	-48
Planning	4,201	-2,457	284	2,027	4,067	-2,100	284	2,252	224	241
GRAND TOTAL	118,485	-75,339	9,327	52,473	118,615	-75,093	9,327	52,849	376	715

Environment Department - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19 Forecasted Variance for Year £'000	Notes	Dec 18 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
Business Support & Performance							
Business Support	-138	-35	-155	-35	-17	A few vacant posts during the year.	-9
Waste & Environmental Services							
SAB - Sustainable Drainage approval Body Unit	35	-35	35	-21	15	Net cost of new Sustainable drainage legislation introduced in January 2019	0
Cleansing Service	2,293	-83	2,375	-108	57	Service reviews have commenced to look at ways of reducing costs within the cleansing service	80
Waste Services	15,367	-1,702	15,470	-1,715	90	Trade Waste Transfer not yet fully completed - CCC operational requirements remain until April 2019 at a cost of £47k; Clinical Waste is showing a £43k overspend as a result of the service transfer postponement due to complexity of ensuring a service for all users .	96
Green Waste Collection	86	0	284	-152	45	The green waste collection service is not yet self-financing. We did not anticipate to break even this financial year, as per the original business plan, but we are on track with growing the service as anticipated, with a view to being break even in future years.	40
Highways & Transportation							
Transport Strategic Planning	297	0	252	-0	-45	Core staff recharged to grant schemes	0
Car Parks	2,136	-3,577	1,901	-2,972	370	Unachievable income target as the income target is increased every year but parking fees have not been increased plus an increase in NNDR bills due to revaluation of car parks.	363
Bridge Maintenance	764	0	738	-5	-30	There have been staff vacancies during the year. Bridge inspections have continued to be undertaken to meet statutory obligations.	-17
Remedial Earthworks	310	0	286	-7	-31	Delayed works due to storm Callum	0
Street Works and Highway Adoptions	408	-350	403	-455	-111	£108k increased income on Highways Adoptions.	-70
Property							
Carbon Reduction Programme	277	0	229	0	-48	Reduction in Carbon Reduction Programme payments due to Energy Efficiency Initiatives	-35
Property Maintenance Operational	23,351	-25,247	26,142	-27,997	42	Under recovery of surplus target	103
Strategic Asset Management Business Unit	768	-4	660	-12	-116	Vacant posts and Asset Collaboration Grant funding awarded	-49

Environment Department - Budget Monitoring as at 28th February 2019

Main Variances

PRELIMINARY EXECUTIVE BOARD 13th May 2019

Division	Working Budget		Forecasted		Feb 19	Notes	Dec 18
	Expenditure	Income	Expenditure	Income	Forecasted Variance for Year		Forecasted Variance for Year
	£'000	£'000	£'000	£'000	£'000		£'000
Building Cleaning	3,902	-3,605	3,823	-3,551	-24	Efficiencies generated from Supplies and Services	-2
Administrative Buildings	2,981	-691	2,993	-733	-29	Early delivery of efficiency savings proposed for 19/20	-29
Industrial Premises	469	-1,396	426	-1,383	-30	Based on very high occupancy levels and the release of phase 1 units at Glanamman Workshops.	-43
Planning							
Planning Admin Account	334	-9	426	-149	-48	Staff vacancies £5k, projected over-achievement of income £3k, various net underspends £40k	-56
Development Management	1,477	-1,265	1,421	-887	323	Overspend due to ongoing shortfall in income which is driven by a small number of larger schemes which attract higher planning fees. This mirrors the trend across Wales and fees can't be increased as rates set nationally. England by comparison have increased their fees by 20%	355
Conservation	407	-31	350	-15	-41	Underspend mainly due to staff vacancies - new post has been awaiting authorisation for recruitment in relation to delivery of Env Act Obligations.	-38
Other Variances					6		27
Grand Total					376		715

Housing Revenue Account - Budget Monitoring as at 28th February 2019

	Working Budget £'000	Forecasted Actual £'000	Feb 2019 Variance for Year £'000	Notes	Dec 2018 Forecasted Variance for Year £'000
Expenditure					
Repairs & Maintenance					
Responsive	1,760	1,670	-90		-95
Minor Works	2,812	2,930	118		120
Voids	2,350	2,367	17		225
Servicing	1,611	1,708	97	Anticipated expenditure based on profiled spend to date	-11
Drains & Sewers	128	127	-1		3
Grounds	731	734	3		4
Unadopted Roads	102	102	0		0
Supervision & Management					
Employee	4,349	4,289	-60	Underspend due to vacant posts part year	-87
Premises	1,411	1,464	53	Overspend in Rent £28k ,cleaning charges £20kand Other £5k	34
Transport	64	43	-21	Savings on staff travelling expenses	-1
Supplies	877	832	-45	Underspends on admin & office equipment/consumables -£45k, projects & compensation payments -£83k & contracted services -£26k offset by memberships/subscriptions £20k, legal fees £48k & I.T related expenditure £41k	-10
Recharges	1,319	1,615	296	Additional expenditure required to fully fund resourcing stock increase programme,	0
Provision for Bad Debt	435	374	-61	Provision for bad debt adjustment based on current and former tenants analysis .	-137
Capital Financing Cost	14,205	14,114	-91	Forecast reduction in interest rate applicable offset by additional borrowing	-97
Central Support Charges	1,620	1,620	-0		-0
DRF	13,349	12,886	-463	Re-worked funding of capital programme	-333
Total Expenditure	47,123	46,876	-248		-386

Housing Revenue Account - Budget Monitoring as at 28th February 2019

	Working Budget	Forecasted Actual	Feb 2019	Notes	Dec 2018
	£'000	£'000	Variance for Year £'000		Forecasted Variance for Year £'000
Income					
Rents	-39,729	-39,273	456	Underachievement of rental income - Void loss prediction at budget setting 2.1%, while current forecast is 2.87% and reduction in rents due	460
Service Charges	-750	-682	68	Underachievement of service charge income due to predicted void loss	68
Supporting People	-135	-68	68	Reduction in grant receivable	0
Mortgage Interest	-3	-3	0		0
Interest on Cash Balances	-66	-107	-41	Average opening and closing balance is significantly larger than budgeted for	-40
Insurance	0	-189	-189	Settlement of insurance claims	-189
Other Income	-598	-711	-113	Underachievement of water rates commission due to a Government initiative to reduce the water bills for eligible tenants -£97k offset by AHG grant £210k	88
Total Income	-41,280	-41,032	248		386
Net Expenditure	5,843	5,843	0		0

HRA Reserve	£'000
Balance b/f 1/4/18	20,114
Budgeted movement in year	-5,843
Variance for the year	-0
Balance c/f 31/3/19	14,271

Executive Board 3RD JUNE 2019

CAPITAL PROGRAMME 2018-19 UPDATE

Purpose: To report the variances within the capital programme

RECOMMENDATIONS / KEY DECISIONS REQUIRED:

That the capital programme update report is received.

REASONS:

To provide Executive Board with an update of the latest budgetary position for the 2018/19 capital programme, as at the 28th February 2019.

Relevant scrutiny committees to be consulted

N/A

Exec Board Decision Required	YES
Council Decision Required	NO

EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER: Cllr David Jenkins

<p>Directorate: Corporate Services Name of Director of Corporate Services: Chris Moore Report Author: Chris Moore</p>	<p>Designation: Director of Corporate Services</p>	<p>Tel No. 01267 224120 E Mail Address: Cmoore@carmarthenshire.gov.uk</p>
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EXECUTIVE SUMMARY

Executive Board

3RD JUNE 2019

This report provides an update on the Capital programme spend against budget for 2018/19 as at the 28th February 2019.

Appendix A which is shown departmentally, shows a forecasted net spend of £49.318m compared with a working net budget of £55.993 giving a **£-6.675m** variance.

Appendix B details the main variances within each department.

DETAILED REPORT ATTACHED?	YES
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IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: **C.Moore**

Director of Corporate Services

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
NONE	NONE	YES	NONE	NONE	NONE	YES

Finance

The capital programme shows an in year variance of **-£6,675m**, which will be re-profiled across future years of the capital programme.

Physical Assets

The capital programme will have an impact on the physical assets of the Authority.

CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Signed: **C. Moore**

Director of Corporate Services

- 1. Scrutiny Committee** Relevant Scrutiny Committees will be consulted.
- 2. Local Member(s)** N/A
- 3. Community / Town Council** N/A
- 4. Relevant Partners** N/A
- 5. Staff Side Representatives and other Organisations** N/A

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

Title of Document	File Ref No.	Locations that the papers are available for public inspection
2018-19 Capital Programme		Corporate Services Dept., County Hall, Carmarthen

Capital Programme 2018/19

Capital Budget Monitoring - Report for February 2019

	Working Budget			Forecasted			Variance for Year £'000
DEPARTMENT	Expenditure £'000	Income £'000	Net £'000	Expenditure £'000	Income £'000	Net £'000	
COMMUNITIES							
- Public Housing	23,125	-6,190	16,935	21,793	-6,271	15,522	-1,413
- Private Housing	2,217	-302	1,915	2,413	-302	2,111	196
- Social Care	1,141	-697	444	836	-456	380	-64
- Leisure	5,190	-170	5,020	4,149	-135	4,014	-1,006
ENVIRONMENT	21,382	-4,453	16,929	20,626	-5,435	15,191	-1,738
EDUCATION & CHILDREN	11,372	-3,592	7,780	9,784	-3,592	6,192	-1,588
CHIEF EXECUTIVE	1,868	0	1,868	1,607	-84	1,523	-345
REGENERATION	8,141	-3,039	5,102	4,681	-296	4,385	-717
TOTAL	74,436	-18,443	55,993	65,889	-16,571	49,318	-6,675

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Capital Programme 2018/19

Capital Budget Monitoring - Report for February 2019 - Main Variances

DEPARTMENT/SCHEMES	Working Budget			Forecasted			Variance for Year £'000	Comment
	Expenditure £'000	Income £'000	Net £'000	Expenditure £'000	Income £'000	Net £'000		
COMMUNITIES								
- Public Housing	23,125	-6,190	16,935	21,793	-6,271	15,522	-1,413	
Sheltered Housing - Remodelling	208	0	208	3	0	3	-205	Preliminary design work has been undertaken to upgrade existing sheltered schemes, with delivery planned for 2019/20.
VOIDS To Achieve The CHS	2,518	0	2,518	3,801	0	3,801	1,283	Additional work being brought forward to bring voids with major works back into use more quickly.
Internal Refurbishment	1,630	0	1,630	1,300	0	1,300	-330	Tenant refusals more than anticipated, works to be done in future years.
Housing Minor Works	1,084	0	1,084	884	0	884	-200	Options being considered for structural works at 'Y Bwthyn', Llanelli-underspend being carried forward to 2019/20
Rendering and External Works	2,096	0	2,096	2,289	0	2,289	193	Works ahead of schedule, lower budget required in future years.
Garages	129	0	129	22	0	22	-107	A number of sites have been identified for works/demolition although delay in progress. Identified chemes have been committed and will be delivered in 2019/20.
Adaptations and DDA Works (Building Services)	1,900	0	1,900	1,667	0	1,667	-233	Budget is currently fully committed. Delays have arisen, however, on a few large extension schemes owing mainly to: Party Wall Act dispute, Planning, and Utilities.
Stock Condition Survey 2018/19 - County Wide	150	0	150	0	0	0	-150	The method and capacity to capture and analyse data is in the process of being confirmed.
Managing Private Sector Homes (Social Lettings)	106	0	106	6	0	6	-100	Level of capital investment reduced as a result of successful use of alternative funding streams.
Empty Homes	100	0	100	0	0	0	-100	Level of capital investment reduced as a result of successful use of alternative funding streams.
Council New Build	2,000	0	2,000	644	0	644	-1,356	Delay in starting on site for the Dylan and Garreglwyd council housing developments. Both developments have now started on site.
Other Projects with Minor Variances	11,204	-6,190	5,014	11,177	-6,271	4,906	-108	
- Private Housing	2,217	-302	1,915	2,413	-302	2,111	196	
Disabled Facility Grants	1,953	0	1,953	2,149	0	2,149	196	Overspend the result of a significant increase in demand/activity owing to an improved delivery process and reduction in waiting times. Also a greater percentage of larger adaptations being completed. Further work is being undertaken on managing demand moving forward with an extra £200k having being identified to increase the budget for 2019/20.
Other Projects with Minor Variances	264	-302	-38	264	-302	-38	0	
- Social Care	1,141	-697	444	836	-456	380	-64	
Learning Disabilities Developments	80	0	80	9	0	9	-71	Slight day in delivering project to enhance service delivery at a Day Service establishment in Llanelli. To commence early 2019/20.
Other Projects with Minor Variances	1,061	-697	364	827	-456	371	7	
- Leisure	5,190	-170	5,020	4,149	-135	4,014	-1,006	
Rights of Way Bridge Strengthening Programme	160	0	160	84	0	84	-76	Some schemes re-profiled due to land issues. Balance to roll forward to 19/20 as schemes committed.
Carmarthenshire Archives Relocation	1,708	-120	1,588	1,318	-120	1,198	-390	Scheme underway but spend re-profiled to align with revised contractor programme. No budget issues.
Pembrey Country Park - Visitor Hub and Café	830	0	830	226	0	226	-604	Work underway on site, but scheme spend re-profiled to align with contractors programme. Works due for completion June / July '19.
Other Projects with Minor Variances	2,492	-50	2,442	2,521	-15	2,506	64	

Capital Programme 2018/19

Capital Budget Monitoring - Report for February 2019 - Main Variances

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DEPARTMENT/SCHEMES	Working Budget			Forecasted			Variance for Year £'000	Comment
	Expenditure £'000	Income £'000	Net £'000	Expenditure £'000	Income £'000	Net £'000		
ENVIRONMENT	21,382	-4,453	16,929	20,626	-5,435	15,191	-1,738	
Murray Street Car Park, Llanelli	257	0	257	133	0	133	-124	Expenditure profile being planned in accordance with whole of life care plan. Funding required for future year maintenance.
Bridge Strengthening & Replacement	1,126	0	1,126	269	0	269	-857	Tender newly awarded for works at Bronwydd (A484), works to commence 29 April 2019. Delays due to land issues on other schemes.
Major Structural Highway Improvements	2,851	0	2,851	2,772	0	2,772	-79	Scheme delayed resulting in underspend in year, to be completed April/May 19. Committed Funds to carry forward to 19-20
Towy Valley Path	624	0	624	447	0	447	-177	Additional in year external grant allocation which allowed us to free up and carry forward the council capital element to 19/20.
Agile Working Projects	889	0	889	748	0	748	-141	Additional Works identified at 3 Spilman Street, which has led to a revised delivery programme.
East Gate Development	118		118	12	0	12	-106	Works committed and to be completed in 19/20.
Other Projects with Minor Variances	15,517	-4,453	11,064	16,245	-5,435	10,810	-254	
EDUCATION & CHILDREN	11,372	-3,592	7,780	9,784	-3,592	6,192	-1,588	
Dinefwr Project - Dyffryn Aman	235	0	235	165	0	165	-70	Retention payment to be paid in 2019/20.
Dinefwr Project - Ysgol Bro Dinefwr	419	0	419	300	0	300	-119	Retention payment to be paid in 2019/20.
Llangadog-Major Redevelopment	2,075	0	2,075	1,735	0	1,735	-340	Budget profile to be amended. Scheme on target.
Llandeilo Primary	70	0	70	10	0	10	-60	Timeline slipped due to options appraisal.
Ammanford Primary	70	0	70	780	0	780	710	Land purchased in 18/19 with budget in future years.
Ysgol Parc Y Tywyn	1,693	0	1,693	1,320	0	1,320	-373	Final account and retention to be paid in future years.
Ysgol Dewi Sant	421	0	421	95	0	95	-326	Initial delay due to village green application.
Gorslas - New School	327	0	327	265	0	265	-62	Delay due to land issues.
Laugharne VCP	115	0	115	0	0	0	-115	Delay due to land issues.
Pontyberem CP - Refurbishment/Re-configuration	1,744	0	1,744	1,860	0	1,860	116	Scheme ahead of schedule, no overall overspend.
Ysgol Coedcae - Phase 1	404	0	404	470	0	470	66	Additional approved roofing works
St John Lloyd	473	0	473	110	0	110	-363	Delay on Multi Games use area, options being considered.
Ysgol Y Castell	39	0	39	140	0	140	101	Scheme ahead of schedule to potentially replace delayed schemes.
Pembrey CP	253	0	253	120	0	120	-133	Delay due to land issues.
Heol Goffa - Replacement Building	490	0	490	20	0	20	-470	Timeline slipped due to options appraisal.
Burry Port Schools Development	105	0	105	0	0	0	-105	Retention payment to be paid in 2019/20.
Other Projects with Minor Variances	2,439	-3,592	-1,153	2,394	-3,592	-1,198	-45	
CHIEF EXECUTIVE	1,868	0	1,868	1,607	-84	1,523	-345	
IT Strategy Developments	1,868	0	1,868	1,523	0	1,523	-345	Delays due to core network changes and allocation of Digital Transformation fund.
Other Projects with Minor Variances	0	0	0	84	-84	0	0	
REGENERATION	8,141	-3,039	5,102	4,681	-296	4,385	-717	
Rural Enterprise Fund	379	0	379	285	0	285	-94	Funding fully committed, third party schemes behind claim profile.
Transformation Commercial Property Development Fund	1,113	0	1,113	926	0	926	-187	Fund fully committed, third party schemes behind claim profile.
Cross Hands East strategic Employment Site	119	0	119	22	0	22	-97	Land compensation not being incurred in 18/19, to be slipped to 19/20 to meet these obligations.
Cross Hands East Phase 2	284	0	284	160	0	160	-124	Funding offer received later than originally proposed. Funds to be rolled forward to 19/20 for delivery of scheme
Ammanford Regeneration Development Fund	70	0	70	0	0	0	-70	Funding fully committed, third party schemes behind claim profile.
Other Projects with Minor Variances	6,176	-3,039	3,137	3,288	-296	2,992	-145	
TOTAL	74,436	-18,443	55,993	65,889	-16,571	49,318	-6,675	

Agenda Item 13

By virtue of paragraph(s) 14 of Part 4 of Schedule 12A of the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) (Wales) Order 2007.

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